

CITY OF VANDALIA Montgomery County, Ohio

Comprehensive Annual Financial Report

Year Ended December 31, 2018

Issued by: Director of Finance

City of Vandalia, Ohio Comprehensive Annual Financial Report Year Ended December 31, 2018

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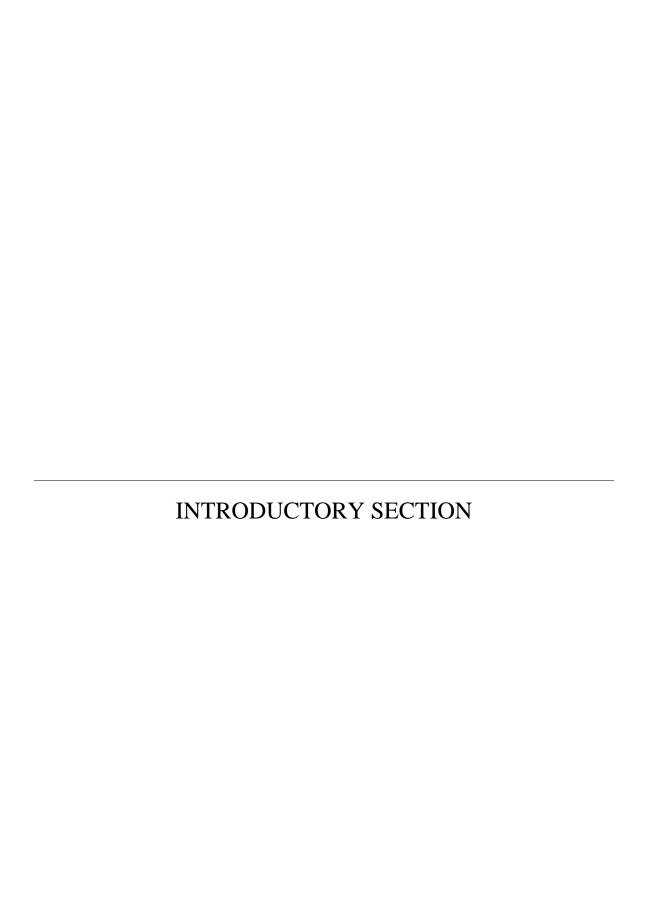
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June 19, 2019

Citizens of Vandalia Mayor Members of Council City of Vandalia, Ohio

The Comprehensive Annual Financial Report (CAFR) of the City of Vandalia, Ohio for the year ended December 31, 2018 is hereby submitted for your review. I am pleased to report that this is the twenty ninth CAFR the City has prepared.

Ohio law requires that every general-purpose local government prepare their financial statements in accordance with generally accepted accounting principles (GAAP) and to have an annual audit. The preparation of this CAFR represents the commitment of Vandalia to adhere to nationally recognized standards of excellence in financial reporting.

Management, specifically the Finance Director's Office, assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. This evaluation involves estimates and judgment by the City administration and members of the finance office. The administrative and financial management personnel believe that the City's financial controls adequately safeguard existing assets and provide reasonable assurance of the proper recording of financial transactions.

The Ohio Auditor of State, have issued an unmodified ("clean") opinion on the City of Vandalia's financial statements for the year ended December 31, 2018. The auditors' report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the City

The City of Vandalia is located in Southwest Ohio, just north of Dayton. Long recognized as the intersection of our nation's major coast to coast highways and as the site of Dayton International Airport, the City of Vandalia is, literally, the nucleus of a region that has become renowned for its convenient access to the entire world.

In 1848, incorporation papers were filed to establish the Village of Vandalia, with 200 residents. In 1958, Vandalia was incorporated as a City, and adopted its charter in 1960, pursuant to Section 7 of Article XVIII of the Ohio Constitution.

The current charter provides for a Council/Manager form of government. The Mayor and the council are elected by separate ballot from the municipality at large for four-year terms. As a council member, the Mayor has the right to vote on all issues before the council. Council appoints the City Manager. The City Manager appoints all department directors of the City.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading.

The primary government consists of all funds and departments which provide various services including police and fire protection, garbage disposal, sewage collection and treatment, water treatment and distribution, street maintenance and repair, parks and recreation, planning, zoning, and maintenance of a staff to provide support services (i.e., payroll processing and accounts payable). Council and the City Manager have direct responsibility for these activities.

The City is associated with the Tri-Cities North Regional Wastewater Authority (TCA) and the Northern Area Water Authority (NAWA), which are defined as joint ventures. A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. These organizations are presented in Note 14.

The City also participates in the Miami Valley Risk Management Association, Inc. (MVRMA), a risk sharing insurance pool, which provides liability insurance coverage to the City. The pool consists of twenty municipalities who pool risk for property, crime, liability, boiler and machinery and public official liability.

The City is also a member of the Economic Development/Government Equity Program (ED/GE), a jointly governed organization which promotes developing plans and programs designed to assure that County resources are efficiently used, economic growth is properly balanced, and that county economic development is coordinated with that of the State of Ohio and other local governments. This organization is presented in Note 15.

The Council is required to adopt a final budget by no later than the close of the fiscal year. This annual budget serves as the foundation for the City of Vandalia's financial planning and control. The budget is prepared at the fund level. The finance director may transfer resources within the function and department levels. The department heads may transfer resources within their department as they see fit. Budgetary control is maintained by the encumbrance of purchase amounts prior to the release of purchase orders to vendors. Purchase orders are not issued when insufficient appropriations preclude the encumbrance of the amount of the purchase. Each department head is furnished a monthly report showing the month's transactions and summarizing the balances available to be spent from the appropriations for goods and services.

Relevant Financial Policies

It is the mission of the City to develop, maintain and implement financial accounting policies and procedures and protect and optimize the financial resources of the City. The City provides a sound accounting system for safeguarding the City's assets through recording and reporting of financial transactions according to mandated laws and guidelines of the Federal law, Ohio Revised Codes, GAAP, and the City's Codified Ordinances. The department goals are to develop sound fiscal policies, provide solid financial management for the City, maintain reserves and fiscal integrity, and protect the assets of the citizens of Vandalia.

The City's past financial stability is largely due to implementing and managing a series of policy decisions. These policies which promote growth of the City and economy through controlled delivery of services remain in place today.

Recognizing the deterioration of the national and state economies and the unprecedented decline in available City resources, the City implemented a 2% income tax effective January 1, 2006.

The City's investment policy is to invest public funds in a manner which will ensure the preservation of capital while providing the highest investment return with the maximum security, meeting the daily cash flow needs of the City, and conforming to all State and local statutes governing the investment of public funds.

Local Economy

2018 was another positive year of development in the City of Vandalia. A new building went under construction and a number of other projects contributed to growing employment numbers and a positive economic outlook heading into 2019.

One of our most notable developments in 2018 was the start of construction on a new physician's office for Premier Health Network. This project is anticipated to create 50 jobs over the next 5 years, retaining 15 and will serve as Class A medical office space on once vacant land. Adding this facility will make health and specialty care more accessible to Vandalia residents. We look forward to the project completion in November of this year.

AxoGen, a biomedical manufacturing company specializing in peripheral nerve repair, purchased 913 Industrial Park Drive to house their operation in August of 2018. The company is fast-growing and plans to bring 228 new jobs to the City of Vandalia. Renovations in the building are expected to begin in the 3rd quarter of 2019.

On Poe Avenue, LeGrand/C2G completed renovations at 6500 Poe Avenue. The company received an economic development grant through Montgomery County and funding from the Vandalia Development Corp. to support the project. LeGrand is leasing approximately 30,000 square feet of office space in the building to house 125 full-time employees. The company made the decision to relocate from Moraine to the City of Vandalia in 2016. We were pleased to welcome LeGrand to the City.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Vandalia, Ohio, for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2017. This was the twenty eighth year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report was made possible by the efforts of the Finance Department staff. My sincere appreciation is extended to all members of the City of Vandalia staff, whose efforts have made this report possible. I am especially grateful to Assistant City Manager Amber Holloway for his economic development input for this report. I would also like to express appreciation to W. Michael Lennon, CPA, and Lorrie Miller for their time spent in preparing this report. This report contains an expanded Statistical Section and a significant amount of work from members of all city departments was necessary to complete the tables. I am extremely grateful for those individuals who gathered the data to complete those statistical tables. Finally, credit must also be given to the City Manager, Mayor and to City Council for their support in maintaining the highest standards of professionalism in the management of the City of Vandalia's finances.

Bridgette M. Leiter Director of Finance

Bridgette M. Lever



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Vandalia Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2017

Christopher P. Morrill

Executive Director/CEO

City of Vandalia Montgomery County, Ohio List of Principal Officials December 31, 2018

Elected Officials

*Mayor*Arlene Setzer

Vice Mayor Richard Herbst

Council Members

Bob Ahlers Dave Gerhard Mike Blakesly Candice Farst David Lewis

Appointed Officials

City Manager
Jon Crusey

Director of FinanceBridgette Leiter

City Attorney
Gerald McDonald

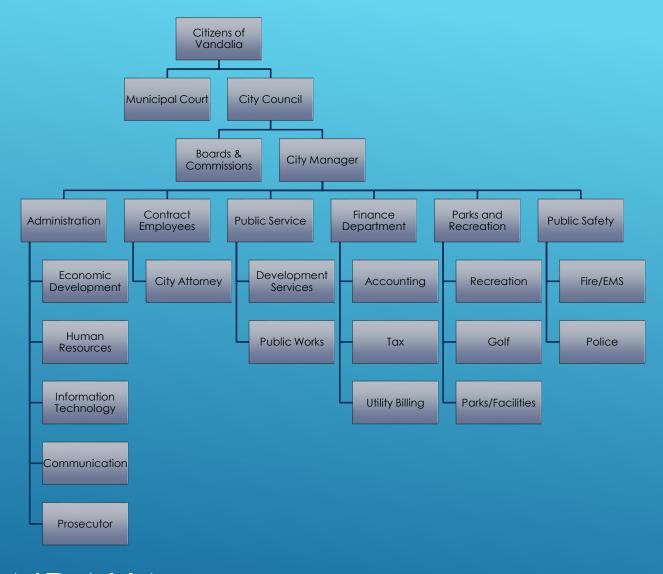
Assistant City Manager
Amber Holloway

Chief of PoliceKurt Althouse

*Fire Chief*Chad Follick

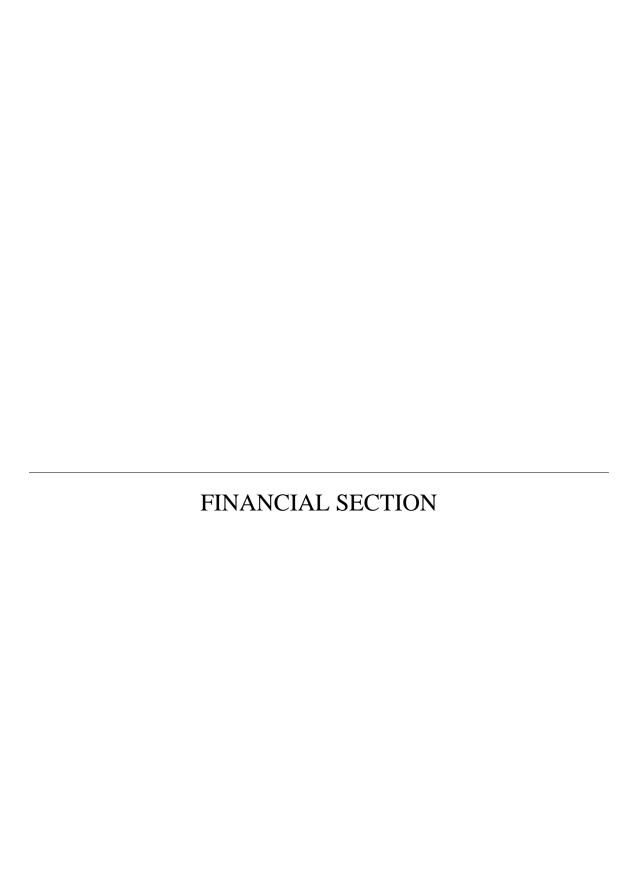
Parks and Recreation Director
Steve Clark

Director of Public Service
Rob Cron



CITY OF VANDALIA ORGANIZATIONAL RESPONSIBILITIES







One First National Plaza 130 West Second Street, Suite 2040 Dayton, Ohio 45402-1502 (937) 285-6677 or (800) 443-9274 WestRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT

City of Vandalia Montgomery County 333 James E. Bohanan Memorial Drive Vandalia, Ohio 45377

To the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vandalia, Montgomery County, Ohio (the City), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vandalia, Montgomery County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 22 to the financial statements, during 2018, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the City's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Vandalia Montgomery County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2019, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

June 19, 2019



The discussion and analysis of the City of Vandalia's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the transmittal letter, basic financial statements and notes to enhance their understanding of the City's financial performance.

Financial Highlights

- The City's total net position decreased \$405,956 during 2018. The net position of the governmental activities decreased \$363,431, while the net position of business-type activities decreased by \$42,525.
- General revenues, for governmental activities, accounted for \$17,766,630, or 69.5% of total governmental activities revenue. Program specific revenues accounted for \$7,799,933 or 30.5% of total governmental activities revenue.
- Governmental activities net capital assets decreased \$1,517,830, due to current year depreciation expenses exceeding current year additions.
- The City had \$25,844,831 in expenses related to governmental activities; \$7,799,933 of these expenses was offset by program specific charges for services, grants, contributions, or interest. General revenues (primarily taxes) of \$17,766,630 were not sufficient to offset these program expenses.
- The general fund, the City's largest major governmental fund, had revenues of \$20,989,090 in 2018, or 85.1% of total governmental funds. Expenditures of the general fund were \$17,809,340 or 78.3% of total governmental funds. The general fund balance increased \$1,025,165 or 6.4% in 2018.
- Business-type operations reflected an operating income of \$253,527 during 2018, and the business-type unrestricted net position was \$13,102,596.

Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements. These statements are presented so that the reader can understand the City's financial situation as a whole and also give a detailed view of the City's fiscal condition.

The statement of net position and statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

Reporting the City as a Whole

Statement of Net Position and Statement of Activities

The analysis of the City as a whole begins with the statement of net position and the statement of activities. These reports provide information that will help the reader to determine if the City is financially better off or worse off as a result of the year's activities. These statements include all assets, deferred inflows of resources, liabilities and deferred outflows of resources using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net position and changes in this position. This change informs the reader whether the City's financial position, as a whole, has improved or diminished. In evaluating the overall financial health, the readers of these financial statements need to take into account non-financial factors that also impact the City's financial well-being. Some of these factors include the City's tax base and the condition of capital assets.

In the statement of net position and the statement of activities, the City is divided into two kinds of activities.

- Governmental Activities Most of the City's services are reported here including police, fire, public works, recreation, judicial, and legislative and executive.
- Business-Type Activities These services include water, sewer and golf. Service fees for these operations are charged based upon the amount of usage or a usage fee. The intent is that the fees charged recoup operational costs.

Reporting the City's Most Significant Funds

Fund Financial Statements

The analysis of the City's major funds begins on page 14. Fund financial statements provide detailed information about the City's major funds – not the City as a whole. Some funds are required by State law and bond covenants. Other funds may be established by the Finance Director, with approval of council, to help control, manage and report money received for a particular purpose or to show that the City is meeting legal responsibilities for use of grants. The City's major funds are general, capital improvement, police, fire and street capital improvements, general obligation bond retirement, water, sewer and golf.

Governmental Funds

Most of the City's services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds

When the City charges citizens for the services it provides, with the intent of recapturing operating costs, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. Internal service funds are used to report activities that provide services to the City's other funds and departments.

Fiduciary Funds

All of the City's fiduciary activities are reported in a separate statement of fiduciary assets and liabilities. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

Government-Wide Financial Analysis

The statement of net position provides the perspective of the City as a whole.

Table 1 below provides a summary of the City's net position for 2018 compared to 2017:

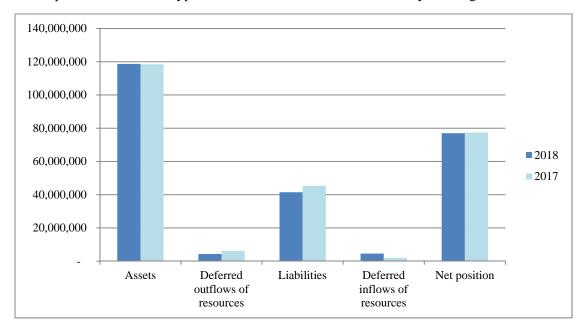
Table 1 Net Position

	Governmental Activities			Business-Type Activities				<u>Total</u>				
				Restated		Restated			Res			Restated
		2018		2017		2018		2017		2018		2017
Assets												
Current and other assets	\$	30,241,086	\$	28,562,571	\$	6,097,051	\$	5,439,597	\$	36,338,137	\$	34,002,168
Capital assets		54,942,415		56,460,245		18,253,538		18,721,165		73,195,953		75,181,410
Investment in joint venture						9,165,638	_	9,249,089	_	9,165,638	_	9,249,089
Total assets		85,183,501		85,022,816		33,516,227		33,409,851	_	118,699,728	_	118,432,667
Deferred outflows of resources												
Pension		2,918,818		5,619,089		227,963		539,735		3,146,781		6,158,824
OPEB		1,139,634		80,453		47,449	_	8,439	_	1,187,083	_	88,892
Total deferred outflows of												
resources		4,058,452	_	5,699,542	_	275,412	_	548,174	_	4,333,864	_	6,247,716
<u>Liabilities</u>												
Other liabilities		5,964,843		6,823,711		266,866		279,056		6,231,709		7,102,767
Long-term liabilities:												
Due within one year		1,462,313		1,458,246		134,698		146,462		1,597,011		1,604,708
Due in more than one year:												
Net pension liability		15,794,254		19,584,608		964,284		1,402,850		16,758,538		20,987,458
Net OPEB liability		12,710,441		11,273,332		644,778		604,671		13,355,219		11,878,003
Other amounts		3,319,672		3,613,678	_	213,139	_	170,110	_	3,532,811	_	3,783,788
Total liabilities	_	39,251,523	_	42,753,575		2,223,765	_	2,603,149	_	41,475,288	_	45,356,724
Deferred inflows of resources												
Property taxes		1,128,915		1,227,475		-		-		1,128,915		1,227,475
Payments in lieu of taxes		51,265		95,505		-		-		51,265		95,505
Pension		2,496,813		567,449		246,652		42,513		2,743,465		609,962
OPEB		598,514		_		51,384	_	_	_	649,898	_	
Total deferred inflows of												
resources		4,275,507		1,890,429		298,036		42,513	_	4,573,543		1,932,942
Net position												
Net investment in capital												
assets		49,032,022		49,337,872		18,116,128		18,654,104		67,148,150		67,991,976
Restricted		4,055,358		3,695,303		10,110,120		10,034,104		4,055,358		3,695,303
Unrestricted		(7,372,457)		(6,954,821)		13,153,710		12,658,259		5,781,253		5,703,438
Smeantena	_	(1,512,751)	_	(0,757,021)		10,100,710		12,030,237	_	5,751,255	_	5,705,750
Total net position	\$	45,714,923	\$	46,078,354	\$	31,269,838	\$	31,312,363	\$	76,984,761	\$	77,390,717

As displayed in Table 1, total net position of the City as a whole, decreased \$405,956 from 2017 to 2018. This was due to changes in the net pension and OPEB liabilities and the related deferred outflows and inflows of resources from the prior year.

Total net position of the City's governmental activities decreased by \$363,431, and the unrestricted net position decreased \$417,636 from 2017 to 2018. The decrease in governmental net position as mentioned above is due to changes in the net pension and net OPEB liabilities.

The net position of the City's business type activities decreased by \$42,525. Two of the three enterprise funds reported operating income during 2018. Overall, program expenses decreased \$160,962 from the prior year and had a decrease of \$650,446 in charges for services during 2018. The City strives to control operation expenses for business-type activities in order to maintain stability in charges for services rates.



For 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits other than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). Users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

The City's statement of activities prepared on an accrual basis of accounting includes an annual pension expense and annual OPEB expense equal to its proportionate share of each plan's change in net pension liability and net OPEB liability not accounted for as deferred inflows/outflows.

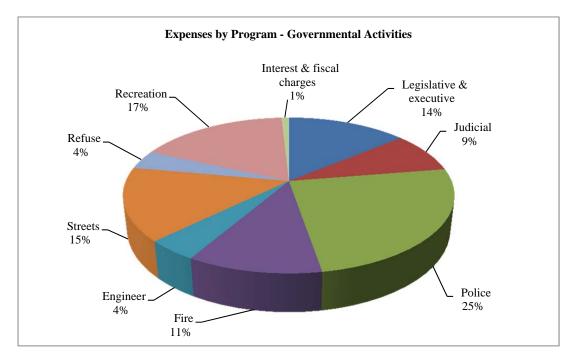
Table 2 shows the changes in net position for the year ended December 31, 2018, and revenue and expense comparisons to 2017.

Table 2 Changes in Net Position										
	Governmenta	O	Business-Ty	pe Activities	Total	Total				
	2018	2017	2018	2017	2018	2017				
Revenues										
Program revenues:										
Charges for services	\$ 6,508,881	\$ 6,331,026	\$ 4,471,089	\$ 5,121,535	\$ 10,979,970	\$ 11,452,561				
Operating grants, contributions,										
and interest	1,268,969	1,028,220	-	-	1,268,969	1,028,220				
Capital grants and contributions	22,083	131,649	-	116,890	22,083	248,539				
General revenues:										
Property taxes	1,332,753	1,289,362	-	-	1,332,753	1,289,362				
Income taxes	15,237,654	13,897,814	-	-	15,237,654	13,897,814				
Grants and entitlements	720,412	615,526	-	-	720,412	615,526				
Payment in lieu of taxes	75,798	104,572	-	-	75,798	104,572				
Investment earnings	351,588	273,681	-	-	351,588	273,681				
Other	48,425	7,405			48,425	7,405				
Total revenues	25,566,563	23,679,255	4,471,089	5,238,425	30,037,652	28,917,680				
Program Expenses										
Governmental Activities:										
General government										
Legislative and executive	3,604,011	3,552,107	-	-	3,604,011	3,552,107				
Judicial system	2,188,721	2,286,252	-	-	2,188,721	2,286,252				
Public safety										
Police	6,435,546	5,916,257	-	-	6,435,546	5,916,257				
Fire	2,871,886	2,654,948	-	-	2,871,886	2,654,948				
Public works										
Engineer	1,105,531	1,266,346	-	-	1,105,531	1,266,346				
Streets	3,920,749	3,307,653	-	-	3,920,749	3,307,653				
Refuse	1,003,461	1,042,976	-	-	1,003,461	1,042,976				
Recreation	4,494,143	4,527,113	-	-	4,494,143	4,527,113				
Interest and fiscal charges	220,783	231,297	-	-	220,783	231,297				
Business-Type Activities:										
Water	-	-	1,904,562	1,942,016	1,904,562	1,942,016				
Sewer	-	_	1,567,017	1,703,795	1,567,017	1,703,795				
Golf	-	-	1,127,198	1,113,928	1,127,198	1,113,928				
Total program expenses	25,844,831	24,784,949	4,598,777	4,759,739	30,443,608	29,544,688				
Increase (decrease) in net position										
before transfers	(278,268)	(1,105,694)	(127,688)	478,686	(405,956)	(627,008)				
Transfers	(85,163)	(240,660)	85,163	240,660	-	-				
Change in net position	(363,431)	(1,346,354)	(42,525)	719,346	(405,956)	(627,008)				
Net position, beginning of year Restatement	46,078,354	58,617,587 (11,192,879)	31,312,363	31,189,249 (596,232)	77,390,717	89,806,836 (11,789,111)				
Net position, end of year	\$ 45,714,923	\$ 46,078,354	\$ 31,269,838	\$ 31,312,363	\$ 76,984,761	\$ 77,390,717				

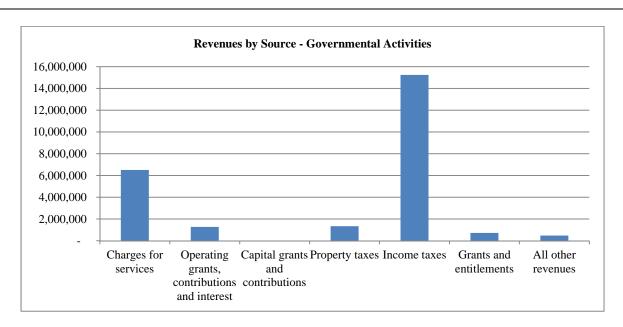
Governmental Activities

The City 2% income tax effective January 1, 2006, is the largest source of revenue for the City of Vandalia. The above table reflects that income tax receipts increased from the prior year.

Charges for services increased \$177,855 and income tax revenues increased \$1,339,840 during 2018. Governmental activities program expenses increased \$1,059,882 during 2018 with increases and decreases in several areas. Expenses related to income tax collection for the municipality of Brookville also continue to be reflected in the general government program expenses.



As indicated by governmental program expenses, citizen safety and well being is emphasized as well as maintaining the City's streets and other infrastructure. Recreation programs and facilities are considered an integral part of the quality of life factor.



When looking at the sources of income used to support governmental activities, it should be noted that charges for services of \$6,508,881 represent 25.5% of revenue. Revenues provided by sources other than city residents in the form of operating and capital grants comprise another \$1,291,052, or 5%, and unrestricted grants and entitlements accounted for \$720,412, which is another 2.8%. The remaining revenues are primarily generated locally through property taxes, \$1,332,753 or 5.2% and income taxes, \$15,237,654 at 59.6%. City Council relies on these taxes to furnish the quality of life to businesses and citizens to which they and previous councils have always been committed.

Business-Type Activities

The City's business-type activities include water, sewer and golf.

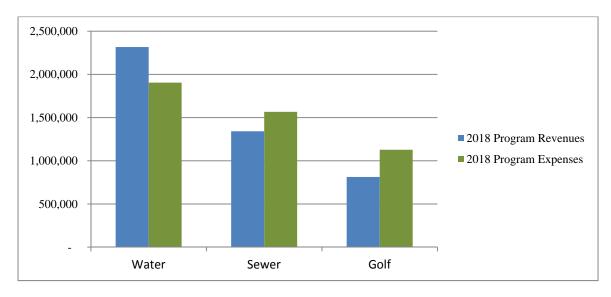
Water – The City of Vandalia closed their water treatment plant in 1970 and contracted with the City of Dayton to furnish water to the residents of Vandalia. Vandalia owns, maintains and repairs all lines and pumping stations as needed. In March, 2002, the City entered into a joint venture with the City of Tipp City to build a water treatment plant. The water treatment plant is operated by the Northern Area Water Authority (NAWA) which is located in Tipp City and provides water treatment services to both communities. Per the engineer and design rate study, water rates will be increased as necessary to fund this joint venture. During 2008, the City instituted a sewer rate increase and in order to keep utility bills from increasing, the City Council voted to reduce water rates by 4.5% in 2008 and 2009.

The water treatment plant became fully operational in June of 2007. The City of Dayton implemented water rate increases of 22% in 2005, 34% in January 2006 and 8% in January 2007. The City of Vandalia abandoned the final two years of its rate increases and passed a new ordinance to increase water rates to residents equal to the City of Dayton's rate increases.

Sewer - The City closed their wastewater treatment facility in 1985. Vandalia then contracted with the Miami Conservancy District for wastewater treatment services. In 1996, the Conservancy District decided they no longer wanted to furnish this service. A joint venture was formed between the Cities of Vandalia, Huber Heights and Tipp City to take over the Conservancy District operation. The joint venture now furnishes waste water treatment services to each city. Each city owns and maintains the infrastructure necessary to furnish service to their citizens. All capital repairs and upkeep of the treatment plant are the responsibility of the joint venture. The joint venture in turn will set costs of service for the cities, based on flow, to maintain the plant. The City of Vandalia will in turn, charge its citizens accordingly. Any capital outlay needed to maintain Vandalia's sewer infrastructure was provided by user fees. Due to the need for current and future capital improvements, maintenance and up keep of enterprise infrastructure, Council decided to implement a 9% sewer rate increase for 2008 and 2009. For 2018, there was no change in the current charge to member cities which is not more than \$1.25 per thousand gallons of usage.

Golf - Vandalia's Cassel Hills Golf Course is an 18-hole golf course with a snack bar. In 1997 the course was voted as "best in the valley" by Dayton Daily Newsreaders and in 2003 received a four-star ranking by Golf Digest. Vandalia was one of the first smaller cities in the Miami Valley to have a municipal golf course. As a result, public expectation has been that a public course should have lesser fees than a private golf course. Vandalia's council has, for the most part, agreed with the expectation of lower fees and has been willing to subsidize operations of the course with transfers and advances from the general fund when necessary.

Overall, the City's business-type activities generated over \$4.4 million in program revenues during 2018, program expenses were about \$4.6 million. Operating expenses in the business-type activities had a slight decrease from the prior year due to the close monitoring of expenses. Charges for services showed an increase in two of the three business type activities during 2018.



As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$57,271,233 to \$46,078,354 for governmental activities and from \$31,908,595 to \$31,312,363 for business-type activities. See Note 22 to the basic financial statements for further discussion on the implementation of GASB 75.

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$88,892 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$1,046,163.

As a result of implementing the accounting standards for pension and OPEB, the City is reporting a net pension liability, net OPEB liability, related deferred inflows of resources and an increase in expenses for the year which have a negative effect on net position. In addition, the City is reporting deferred outflows of resources related to pension and OPEB, which have a positive impact on net position. The increase in pension and OPEB expense is the difference between the contractually required contributions and the pension and OPEB expense resulting from the change in the liability that is not reported as deferred inflows or outflows. These amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of these accounting standards on the City's net position, additional information is presented below.

	2018	2017	2018	2017		
	Governmental	Governmental	Business-Type	Business-Type		
	<u>Activities</u>	<u>Activities</u>	<u>Activities</u>	<u>Activities</u>		
Deferred outflows - pension	\$ 2,918,818	\$ 5,619,089	\$ 227,963	\$ 539,735		
Deferred outflows - OPEB	1,139,634	80,453	47,449	8,439		
Deferred inflows - pension	(2,496,813)	(567,449)	(246,652)	(42,513)		
Deferred inflows - OPEB	(598,514)	-	(51,384)	=		
Net pension liability	(15,794,254)	(19,584,608)	(964,284)	(1,402,850)		
Net OPEB liability	(12,710,441)	(11,273,332)	(644,778)	(604,671)		
Impact of GASB 68 and 75 on net position	\$(27,541,570)	\$(25,725,847)	\$ (1,631,686)	\$ (1,501,860)		

Financial Analysis of the Government's Funds

Information about the City's major governmental funds begins on page 22. These funds are reported using the modified accrual basis of accounting. Governmental funds reported revenues of \$24 million and expenditures of \$22.7 million. The general fund net change in fund balance from 2017 to 2018 was an increase of \$1,025,165. Within the general fund, revenues exceeded expenditures by \$3,179,750. The total revenues of the general fund increased from 2017 by \$1,100,700 and expenditures increased from 2017 by \$282,743. The increase in revenues is due to an increase in municipal income tax and property and other taxes for 2018. The increase in expenditures is not due to any one single event. Transfers to other funds such as the capital improvement fund, the general obligation debt service fund and the golf

fund equaled \$2 million. The funds transferred were used for capital assets, improvements, repairs, and debt.

The capital improvement fund balance increased by \$211,495 due to a decrease in capital related expenditures. Fund balance at December 31, 2018, was \$829,605. The police, fire and street capital improvements fund balance increased \$237,797 from 2017 to an ending fund balance of \$795,700. This increase is due to an increase in municipal income taxes. The general obligation bond retirement fund balance increased \$877,768 from 2017 to an ending deficit fund balance of \$2,741,890. This increase is due to a decrease in the bond anticipation note payable. All other governmental funds fund balance decreased by \$400,378 during 2018. This is due a decrease in revenues and an increase in expenditures for 2018.

The City has implemented a series of rate increases in the enterprise funds to help alleviate future fund losses. If unrestricted net position is not sufficient to sustain the losses, the City will provide transfers and advances from the general fund as necessary to cover negative balances. Charges for services for water and sewer services have historically been established to ensure that on a cash basis, fees are adequate to cover operations. In the past, Council has not set fees with the intention of funding capital improvements, however, beginning in 2004, capital items are now charged to the enterprise funds. Therefore, during 2004, Council passed ordinances to implement new fee structures for water and sewer rates. Of the water and sewer funds, both funds showed an increase in cash during 2018.

The golf activity's operating loss of \$309,109 is attributable to continually increasing costs for contractual services related to repair and maintenance of the facility with only small increases in fees charged. The Golf course is intended to be operated as a business-type activity. However, historically; Council has not set fees adequate to cover all operating expenses. Even though this operation periodically receives governmental support, it is reflected as a business-type activity.

General fund budgeting highlights

The City's budget is adopted on a fund basis. Before the budget is adopted council reviews the detailed work papers of each function within the general fund, and then adopts the budget on a fund basis. During 2018, revisions were made to the general fund budget. These revisions are reflected on the statement of revenues, expenditures and changes in fund balances for the general fund on page 29. Within each departmental function, a department head may make small line item adjustments within their budget, as long as the total operation and maintenance amount does not exceed their original budget allowance.

Original general fund budgeted revenues and other financing sources increased \$4,469, from \$23,655,212 to the final budgeted amount of \$23,659,681 for the fiscal year end December 31, 2018. Municipal income taxes final budget was consistent with actual income tax revenue for the prior year. At the end of the year, actual municipal income revenues were less than the final budget by \$337,049.

Original general fund expenditures and other financing uses increased \$248,950, from \$25,243,371 to the final budgeted amount of \$25,492,321. This increase was due to an increase in legislative and executive appropriations. Actual expenditures were \$1,473,649 below final budget expenditures for 2018 due to the close monitoring of expenditures.

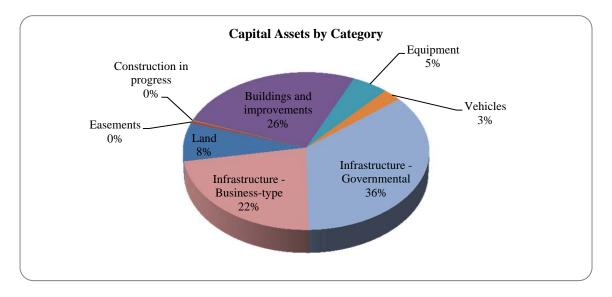
Capital Assets and Debt Administration

Capital Assets

(Net of Depreciation)

		Governmental Activities			Business-Type Activities				Total			
		<u>2018</u>		<u>2017</u>	<u>2018</u>		<u>2017</u>		<u>2018</u>		<u>2017</u>	
Land	\$	5,609,469	\$	5,609,469	\$ 167,369	\$	167,369	\$	5,776,838	\$	5,776,838	
Easements		376,999		376,999	500		500		377,499		377,499	
Construction in progress		111,608		720,114	2,662		220,376		114,270		940,490	
Buildings and improvements		17,721,380		18,292,815	1,177,652		1,222,203		18,899,032		19,515,018	
Equipment		3,214,304		2,570,093	415,214		420,816		3,629,518		2,990,909	
Vehicles		1,853,410		1,920,826	-		-		1,853,410		1,920,826	
Infrastructure	_	26,055,245	_	26,969,929	 16,490,141	_	16,689,901	_	42,545,386		43,659,830	
Total	\$	54,942,415	\$	56,460,245	\$ 18,253,538	\$	18,721,165	\$	73,195,953	\$	75,181,410	

Capital assets, net of depreciation, in governmental activities decreased from the prior year. This is due to current year depreciation expense exceeding current year additions. Capital assets, net of depreciation, for the business-type activities also decreased during 2018 for the same reason. See Note 7 of the notes to the basic financial statements for more detailed information on capital assets.



City of Vandalia, Ohio Management's Discussion and Analysis For The Year Ended December 31, 2018 (Unaudited)

Debt

At December 31, 2018, the City of Vandalia had \$7,457,251 in bonds, notes, loans and capital leases.

Table 4
Outstanding Debt, at Year End

	Governmental Activities		Business-Type Activities				Total				
		<u>2018</u>	<u>2017</u>		<u>2018</u>		<u>2017</u>		<u>2018</u>		<u>2017</u>
Unvoted general obligation bonds											
Various purpose limited tax	\$	1,816,999	\$ 2,144,682	\$	-	\$	-	\$	1,816,999	\$	2,144,682
State infrastucture bank loan		1,214,609	1,130,750		-		-		1,214,609		1,130,750
OPWC loan		28,406	35,508		137,410		67,061		165,816		102,569
Capital leases		24,379	120,433	_	10,448		51,614		34,827		172,047
	\$	3,084,393	\$ 3,431,373	\$	147,858	\$	118,675	\$	3,232,251	\$	3,550,048

The Various Purpose Limited Tax bonds will be paid with property tax revenues via transfers from the general fund.

The City has short term note obligations being reported in the capital improvement capital projects fund, and the general obligation bond retirement debt service fund in the amounts of \$1,399,000, and \$2,826,000, respectively. Revenues for payment of interest and principal on the bond anticipation notes will result from proceeds from new notes to be issued in 2019. The general obligation debt service fund will retire the debt.

The City's overall legal debt margin was \$35,159,822 at December 31, 2018. See Note 9, 10 and 11 of the notes to the basic financial statements for more detailed information on debt of the City.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayer, creditors and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Bridgette Leiter, Finance Director, City of Vandalia, 333 James E. Bohanan Drive, Vandalia, Ohio 45377.

City of Vandalia, Ohio Statement of Net Position December 31, 2018

	G 	overnmental Activities	siness-Type Activities		Total
Assets:					
Equity in pooled cash and investments	\$	22,109,653	\$ 5,617,841	\$	27,727,494
Cash and cash equivalents with fiscal agent		456,760	-		456,760
Receivables:					
Income tax		2,962,879	-		2,962,879
Property and other taxes		1,213,754	-		1,213,754
Accounts		623,547	354,116		977,663
Revenue in lieu of taxes receivable		51,265	-		51,265
Accrued interest		92,346	-		92,346
Due from other governments		1,105,040	-		1,105,040
Materials and supplies inventory		137,025	12,792		149,817
Inventory held for resale		-	11,136		11,136
Prepaid items		42,885	-		42,885
Restricted: equity in pooled cash and cash equivalents		-	50,052		50,052
Investment in joint venture		-	9,165,638		9,165,638
Internal balances		(51,114)	51,114		-
Land held for resale		1,497,046	-		1,497,046
Nondepreciable capital assets		6,098,076	170,531		6,268,607
Depreciable capital assets, net		48,844,339	 18,083,007		66,927,346
Total assets		85,183,501	 33,516,227		118,699,728
Deferred outflows of resources:					
Pension		2,918,818	227,963		3,146,781
OPEB		1,139,634	47,449		1,187,083
Total deferred outflows of resources		4,058,452	275,412		4,333,864
<u>Liabilities:</u>					
Accounts payable		433,410	21,850		455,260
Contracts payable		102,616	21,650		102,616
Accrued wages and benefits		192,639	13,068		
		99,777			205,707
Matured compensated absences payable			5,288		105,065
Due to other governments		172,445	10,453		182,898
Due to related parties		2.526	165,078		165,078
Unearned revenue		2,536	1,077		3,613
Income tax refunds payable		395,116	-		395,116
Bond anticipation notes payable		4,225,000	-		4,225,000
Accrued interest payable		57,069	-		57,069
Claims payable		284,235	-		284,235
Refundable deposits		-	50,052		50,052
Long-term liabilities:					
Due within one year		1,462,313	134,698		1,597,011
Due in more than one year:					
Net pension liability		15,794,254	964,284		16,758,538
Net OPEB liability		12,710,441	644,778		13,355,219
Other amounts due in more than one year		3,319,672	 213,139		3,532,811
Total liabilities		39,251,523	 2,223,765		41,475,288
				(Continued)

City of Vandalia, Ohio Statement of Net Position December 31, 2018 (Continued)

	Governmental Activities	Business-Type Activities	Total
Deferred inflows of resources:			
Property taxes	1,128,915	-	1,128,915
Payments in lieu of taxes	51,265	-	51,265
Pension	2,496,813	246,652	2,743,465
OPEB	598,514	51,384	649,898
Total deferred inflows or resources	4,275,507	298,036	4,573,543
Net position:			
Net investment in capital assets	49,032,022	18,116,128	67,148,150
Restricted for capital projects	1,864,013	-	1,864,013
Restricted for streets and highways	1,682,718	-	1,682,718
Restricted for other purposes	508,627	-	508,627
Unrestricted	(7,372,457)	13,153,710	5,781,253
Total net position	\$ 45,714,923	\$ 31,269,838	\$ 76,984,761

City of Vandalia, Ohio Statement of Activities For the Year Ended December 31, 2018

			Program Revenues					
	 Expenses	Charges for ices and Sales	Cor	ating Grants, ntributions d Interest	-	tal Grants		
Governmental Activities:								
General government								
Legislative and executive	\$ 3,604,011	\$ 1,251,510	\$	-	\$	_		
Judicial system	2,188,721	1,505,069		-		-		
Public safety								
Police	6,435,546	48,946		-		-		
Fire	2,871,886	551,939		-		12,083		
Public works								
Engineer	1,105,531	488,646		-		-		
Streets	3,920,749	99,489		1,253,439		10,000		
Refuse	1,003,461	1,016,965		-		-		
Recreation	4,494,143	1,546,317		15,530		-		
Interest and fiscal charges	220,783	 						
Total governmental activities	 25,844,831	 6,508,881		1,268,969		22,083		
Business-Type Activities:								
Water	1,904,562	2,317,000		-		-		
Sewer	1,567,017	1,341,381		-		-		
Golf	 1,127,198	 812,708				-		
Total business-type activities	 4,598,777	 4,471,089						
Total primary government	\$ 30,443,608	\$ 10,979,970	\$	1,268,969	\$	22,083		

General revenues:

Property taxes levied for:

General purposes

Income tax levied for:

General purposes

Grants and entitlements not restricted to specific programs

Payment in lieu of taxes

Investment earnings

Other

Transfers

Total general revenues and transfers

Change in net position

Net position, beginning of year, restated

Net position, end of year

Total	 Business-Type Activities	В	overnmental Activities	G
\$ (2,352,50	\$ S -	\$	(2,352,501)	\$
(683,65	-		(683,652)	
(6,386,60	-		(6,386,600)	
(2,307,86	-		(2,307,864)	
(616,88	-		(616,885)	
(2,557,82	_		(2,557,821)	
13,50	_		13,504	
(2,932,29	-		(2,932,296)	
(220,78	 <u>-</u> ,		(220,783)	
(18,044,89	_		(18,044,898)	
412,43	412,438		-	
(225,63	(225,636)		-	
(314,49	(314,490)			
(127,68	 (127,688)			
\$ (18,172,58	\$ (127,688)	\$	(18,044,898)	\$
1,332,75	-		1,332,753	
15,237,65	-		15,237,654	
720,41	-		720,412	
75,79	-		75,798	
351,58	-		351,588	
48,42	-		48,425	
	 85,163		(85,163)	
17,766,63	 85,163		17,681,467	
(405,95	(42,525)		(363,431)	
77,390,71	 31,312,363		46,078,354	
\$ 76,984,76	\$ 31,269,838	\$	45,714,923	\$

City of Vandalia, Ohio Balance Sheet Governmental Funds December 31, 2018

	General		General		General		Capital Improvement		Police, Fire and Street Capital Improvements		General Obligation Bond Retirement	
Assets:												
Equity in pooled cash and investments	\$	15,995,642	\$	912,576	\$	814,764	\$	109,728				
Cash and cash equivalents with fiscal agent		456,760		-		-		-				
Receivables:												
Income tax		2,962,879		-		-		-				
Property and other taxes		1,213,754		-		-		-				
Accounts		463,120		-		-		-				
Revenue in lieu of taxes		-		-		-		-				
Accrued interest		92,346		-		-		-				
Restricted assets:												
Equity in pooled cash and cash equivalents		46,792		-		-		-				
Due from other governments		299,564		-		-		-				
Materials and supplies inventory		12,000		-		-		-				
Interfund loan receivable		230,000		-		-		-				
Land held for resale		-		1,497,046		-		-				
Total assets	\$	21,772,857	\$	2,409,622	\$	814,764	\$	109,728				
Liabilities:												
Accounts payable	\$	325,996	\$	59,934	\$	12,317	\$	_				
Contracts payable	Ψ	525,776	Ψ	101,280	Ψ	12,517	Ψ	_				
Interfund payable		_		101,200		_		_				
Accrued wages and benefits		183,427		_		2,424		_				
Matured compensated absences payable		98,670		_		2, .2 .		_				
Due to other governments		160,202		_		4,323		_				
Unearned revenue		2,536		_		-		_				
Income tax refunds payable		395,116		_		_		_				
Accrued interest payable		-		19,803		_		25,618				
Bond anticipation notes payable		_		1,399,000		_		2,826,000				
Total liabilities		1,165,947		1,580,017		19,064		2,851,618				
		, ,	-					, ,				
Deferred inflows of resources:		1 100 015										
Property taxes		1,128,915		-		-		-				
Payments in lieu of taxes		-		-		-		-				
Unavailable revenue - delinquent property taxes		61,686		-		-		-				
Unavailable revenue - other		2,312,378										
Total deferred inflows of resources		3,502,979	-		-		-	-				
Fund balances:												
Nonspendable		58,792		-		-		-				
Restricted		-		829,605		795,700		-				
Committed		696,807		-		-		-				
Assigned		1,099,521		-		-		-				
Unassigned		15,248,811		-				(2,741,890)				
Total fund balances		17,103,931		829,605		795,700		(2,741,890)				
Total liabilities, deferred inflows of												
resources and fund balances	\$	21,772,857	\$	2,409,622	\$	814,764	\$	109,728				

	Other	Total					
Go	vernmental	(Governmental				
	Funds		Funds				
	3,615,094	\$	21,447,804				
	-		456,760				
			2 0 62 070				
	-		2,962,879				
	-		1,213,754				
	56,377		519,497				
	51,265		51,265				
	-		92,346				
	_		46,792				
	805,476		1,105,040				
	125,025		137,025				
	-		230,000				
	_		1,497,046				
\$	1 652 227	\$					
<u>Ф</u>	4,653,237		29,760,208				
\$	34,910	\$	433,157				
	1,336		102,616				
	230,000		230,000				
	6,788		192,639				
	1,107		99,777				
	7,920		172,445				
	-		2,536				
	_		395,116				
	_		45,421				
	-		4,225,000				
	282,061		5,898,707				
			1 129 015				
	51,265		1,128,915 51,265				
	31,203						
	700.902		61,686				
-	790,802		3,103,180				
	842,067		4,345,046				
	125,025		183,817				
	1,652,340		3,277,645				
	1,751,744		2,448,551				
	-		1,099,521				
			12,506,921				
	3,529,109		19,516,455				
	_	_					
¢.	4 (52 227	φ	20.760.200				
\$	4,653,237	\$	29,760,208				



City of Vandalia, Ohio Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2018

Total governmental fund balances		\$ 19,516,455
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in funds.		54,942,415
An internal service fund is used by management to charge the cost of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		477,504
The internal balance represents the portion of the internal service fund's assets and liabilities that are allocated to the proprietary funds.		(51,114)
Other long-term assets are not available to pay for current-period expenditures and therefore are offset by deferred inflows of resources in the funds:		
Property and other taxes Income taxes Licenses and permits Fines and forfeitures Intergovernmental Charges for services Other Total	\$ 61,686 1,728,783 100 3,817 968,108 370,715 31,657	3,164,866
The net pension and OPEB liabilities are not due and payable in the current period; therefore, the liabilities and related deferred inflows/outflows are not reported in the funds:		, ,
Deferred outflows - pension Deferred inflows - pension Net pension liability Deferred outflows - OPEB Deferred inflows - OPEB Net OPEB liability	\$ 2,918,818 (2,496,813) (15,794,254) 1,139,634 (598,514) (12,710,441)	
Total		(27,541,570)
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(11,648)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds: General obligation bonds Premium on bonds State infrastructure bank loan OPWC loan Capital lease payable	\$ (1,810,000) (6,999) (1,214,609) (28,406) (24,379)	
Compensated absences Total	 (1,697,592)	(4,781,985)
Net position of governmental activities		\$ 45,714,923

City of Vandalia, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2018

	General	In	Capital provement	Str	ce, Fire and eet Capital provements	General Obligation Bond Retirement		
Revenues:	 	*				-		
Municipal income tax	\$ 12,805,408	\$	-	\$	1,865,861	\$	-	
Property and other taxes	1,333,297		-		-		-	
Charges for services	3,368,343		-		-		-	
Licenses and permits	388,711		-		-		-	
Fines and forfeitures	1,232,808		-		-		-	
Intergovernmental	1,141,728		-		60,534		-	
Special assessments	-		9,971		-		-	
Interest	351,588		-		-		-	
Payments in lieu of taxes	-		-		-		-	
Other	 367,207		36,639		12,240		_	
Total revenue	 20,989,090		46,610		1,938,635			
Expenditures:								
Current:								
General government								
Legislative and executive	3,055,772		22,429		-		-	
Judicial system	1,747,070		-		-		-	
Public safety								
Police	4,940,214		-		273,901		-	
Fire	2,291,221		11,000		105,306		-	
Public works								
Engineer	787,988		4,513		-		-	
Streets	517,721		74,434		214,532		-	
Refuse	1,003,461		-		-		-	
Recreation	3,458,873		268,306		-		-	
Capital outlay	7,020		438,251		576,098		-	
Debt service:								
Principal retirement	-		34,305		360,784		-	
Interest and fiscal charges	 		51,433		113,959		58,877	
Total expenditures	 17,809,340		904,671		1,644,580		58,877	
Excess of revenues over (under) expenditures	 3,179,750		(858,061)		294,055		(58,877)	
Other financing sources (uses):								
Issuance of loans	-		-		-		-	
Transfers - in	-		1,069,556		-		936,645	
Transfers - out	 (2,154,585)				(56,258)			
Total other financing sources (uses)	 (2,154,585)		1,069,556		(56,258)		936,645	
Net change in fund balance	1,025,165		211,495		237,797		877,768	
Fund balances at beginning of year	 16,078,766		618,110		557,903		(3,619,658)	
Fund balances at end of year	\$ 17,103,931	\$	829,605	\$	795,700	\$	(2,741,890)	

Cov	Other vernmental	Total Governmental
Go	Funds	Funds
	rulius	Funus
\$	_	\$ 14,671,269
Ψ	_	1,333,297
	289,047	3,657,390
	207,047	388,711
	310,297	1,543,105
	960,699	2,162,961
	700,077	9,971
	16,948	368,536
	88,971	88,971
	35,080	451,166
		-
	1,701,042	24,675,377
	184,363	3,262,564
	121,657	1,868,727
	51,301	5,265,416
	-	2,407,527
	171,059	963,560
	1,137,932	1,944,619
	-	1,003,461
	-	3,727,179
	476,807	1,498,176
	189,502	584,591
	8,735	233,004
	2,341,356	22,758,824
	(640,314)	1,916,553
	240,294	240,294
	-	2,006,201
	(358)	(2,211,201)
	239,936	35,294
		33,274
	(400,378)	1,951,847
	3,929,487	17,564,608
\$	3,529,109	\$ 19,516,455

City of Vandalia, Ohio

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2018

101 101 2010 2000 2000 001, 2010		
Net change in fund balances - Total governmental funds		\$ 1,951,847
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are: Capital outlay Capital contributions from enterprise fund Depreciation expense Excess of capital asset additions and contributions over depreciation expense	\$ 1,498,176 119,837 (2,823,458)	(1,205,445)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(312,385)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These activities consist of: Property and other taxes Income taxes Payments in lieu of taxes Fines and forfeitures Intergovernmental Special assessments Charges for services Licenses and permits Other	\$ (544) 566,385 (13,173) 26 255,145 (4,862) 57,192 100 30,917	201 126
Net change in deferred inflows of resources during the year Contractually required contributions are reported as expenditures in the governmental funds however, the statement of activities reports these amounts as deferred outflows. Pension OPEB		891,186 1,536,922 17,240
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities. Pension OPEB		(2,376,203) (993,682)
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of: Increase in compensated absences Decrease in accrued interest Total additional expenditures	\$ (57,041) 9,538	(47,503)
The internal service fund used by management to charge the costs of insurance claims to individual funds are not reported in the statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated.		(172,388)
Repayment of bond and loan principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the statement of net position.		488,537
Payment of capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		96,054
Loans are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the government-wide statements, however, issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities.		(240,294)
The amortization of bond premium is reflected as an expense in the statement of activities. Change in net position of governmental activities		\$ 2,683 (363,431)

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City of Vandalia, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Year Ended December 31, 2018

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues:				
Municipal income tax	\$ 15,900,000	\$ 15,900,000	\$ 15,562,951	\$ (337,049)
Property and other taxes	1,282,240	1,282,240	1,341,727	59,487
Charges for services	3,343,431	3,343,431	3,353,983	10,552
Licenses and permits	394,000	394,000	387,627	(6,373)
Fines and forfeitures	1,155,050	1,155,050	1,231,982	76,932
Intergovernmental	1,273,741	1,278,210	1,100,663	(177,547)
Interest	250,000	250,000	448,460	198,460
Other	55,750	55,750	371,465	315,715
Total revenues	23,654,212	23,658,681	23,798,858	140,177
Expenditures: Current: General government				
Legislative and executive	4,896,374	4,969,864	4,591,941	377,923
Judicial system	1,822,918	1,883,018	1,750,871	132,147
Public safety	1,022,510	1,000,010	1,700,071	102,117
Police	5,171,291	5,171,641	4,863,823	307,818
Fire	2,481,447	2,481,449	2,274,245	207,204
Public works	2,101,117	2, .01,>	2,27 1,2 10	207,20
Engineer	1,083,201	1,083,201	907,197	176,004
Streets	548,301	548,301	513,997	34,304
Refuse	1,181,588	1,181,588	1,168,788	12,800
Recreation	3,847,751	3,847,759	3,522,364	325,395
Total expenditures	21,032,871	21,166,821	19,593,226	1,573,595
		• 404.040		
Excess of revenues over expenditures	2,621,341	2,491,860	4,205,632	1,713,772
Other financing sources (uses):				
Sale of capital assets	1,000	1,000	-	(1,000)
Advances - out	-	- -	(230,000)	(230,000)
Transfers - out	(4,210,500)	(4,325,500)	(4,195,446)	130,054
Total other financing sources (uses)	(4,209,500)	(4,324,500)	(4,425,446)	(100,946)
Net change in fund balance	(1,588,159)	(1,832,640)	(219,814)	1,612,826
Fund balance at beginning of year	13,738,813	13,738,813	13,738,813	-
Prior year encumbrances appropriated	974,244	974,244	974,244	
Fund balance at end of year	\$ 13,124,898	\$ 12,880,417	\$ 14,493,243	\$ 1,612,826

City of Vandalia, Ohio Statement of Fund Net Position Proprietary Funds December 31, 2018

	Business-Type Activities - Enterprise Funds							Governmental		
	ν	Vater		Sewer		Golf		Total		activities mal Service
Assets:				5061				1000		
Current assets:										
Equity in pooled cash and investments Receivables:	\$ 2	,390,232	\$	2,861,226	\$	366,383	\$	5,617,841	\$	615,057
Accounts		200,048		153,492		576		354,116		104,050
Materials and supplies inventory		6,342		-		6,450		12,792		-
Inventory held for resale		-		-		11,136		11,136		-
Prepaid items		-		-		-		-		42,885
Restricted: equity in pooled cash and cash equivalents		33,536		16,516		-		50,052		-
Total current assets	2	,630,158		3,031,234		384,545		6,045,937		761,992
Noncurrent assets:										
Investment in joint venture Capital assets:	1	,390,851		7,774,787		-		9,165,638		-
Land and easements		58,424		500		108,945		167,869		-
Construction in progress		1,554		1,108		-		2,662		-
Depreciable capital assets, net	8	,372,760		8,749,738		960,509		18,083,007		-
Total noncurrent assets	9	,823,589		16,526,133		1,069,454		27,419,176		-
Total assets	12	,453,747		19,557,367		1,453,999		33,465,113		761,992
<u>Deferred outflows of resources:</u>										
Pension		72,712		68,782		86,469		227,963		-
OPEB		15,134		14,317		17,998		47,449		-
Total deferred outflows of resources		87,846		83,099		104,467		275,412		-
<u>Liabilities:</u>										
Current liabilities:										
Accounts payable		1,923		7,130		12,797		21,850		253
Accrued wages and benefits		3,927		3,871		5,270		13,068		-
Matured compensated absences payable		1,318		1,318		2,652		5,288		-
Due to other governments		2,795		2,792		4,866		10,453		-
Due to related parties		83,015		82,063		-		165,078		-
Unearned revenue						1,077		1,077		-
Capital leases payable		5,224		5,224		25.960		10,448		-
Compensated absences payable		29,113		29,113		35,860		94,086		204 225
Claims payable OPWC loans payable		24 961		- 5 202		-		20.164		284,235
Refundable deposits		24,861 33,536		5,303 16,516		-		30,164 50,052		-
-					-					204 400
Total current liabilities		185,712		153,330		62,522		401,564		284,488
Long-term liabilities:		12.021		40.00:		10.027		105.003		
Compensated absences payable		43,934		43,934		18,025		105,893		-
OPWC loans payable, net of current portion		91,334		15,912		-		107,246		-
Net pension liability		307,573		290,948		365,763		964,284		-
Net OPEB liability		205,662		194,545		244,571		644,778		-
Total long-term liabilities		648,503		545,339		628,359		1,822,201		-
Total liabilities		834,215		698,669		690,881		2,223,765		284,488 ntinued)

City of Vandalia, Ohio Statement of Fund Net Position Proprietary Funds December 31, 2018 (Continued)

	Bus	Business-Type Activities - Enterprise Funds							
	Water	Sewer	Golf	Total	Activities Internal Service				
<u>Deferred inflows of resources:</u>									
Pension	78,673	74,422	93,557	246,652	-				
OPEB	16,389	15,504	19,491	51,384	-				
Total deferred inflows of resources	95,062	89,926	113,048	298,036					
Net position:									
Net investment in capital assets	8,316,543	8,730,131	1,069,454	18,116,128	-				
Unrestricted	3,295,773	10,121,740	(314,917)	13,102,596	477,504				
Total net position	\$ 11,612,316	\$ 18,851,871	\$ 754,537	31,218,724	\$ 477,504				
Net position reported for business-type activities in the sta	tement of net posi	tion is different be	cause						
they include a proportionate share of the balance of the	internal service fu	nd.		51,114	_				
	Net position of l	business-type activ	ities	\$ 31,269,838	_				
See accompanying notes to the basic financial statements.					-				

City of Vandalia, Ohio Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

For the Year Ended December 31, 2018

		Business-Type Activities - Enterprise Funds							Governmental		
		Water		Sewer		Golf		Total		Activities ernal Service	
Operating revenues:											
Charges for services	\$	2,291,519	\$	1,640,563	\$	805,138	\$	4,737,220	\$	2,112,665	
Tap-in fees		3,950		17,900		-		21,850		-	
Other		60,844		7,925		7,570		76,339		262,846	
Total operating revenue		2,356,313		1,666,388		812,708		4,835,409		2,375,511	
Operating expenses:											
Personal services		370,986		354,540		562,450		1,287,976		-	
Contractual services		1,254,565		914,445		288,271		2,457,281		513,847	
Supplies and materials		40,015		28,590		160,851		229,456		-	
Claims		-		-		-		-		2,049,737	
Depreciation		230,756		263,685		64,794		559,235		-	
Other		2,483		-		45,451		47,934			
Total operating expenses		1,898,805		1,561,260		1,121,817		4,581,882		2,563,584	
Operating income (loss)		457,508		105,128		(309,109)		253,527		(188,073)	
Nonoperating revenue (expenses):											
Investment in joint venture		(39,313)		(325,007)		-		(364,320)		-	
Loss on sale of capital assets		(110,837)		(9,000)		(416)		(120,253)		-	
Interest and fiscal charges		(397)		(397)				(794)			
Total nonoperating revenue (expense)		(150,547)		(334,404)		(416)		(485,367)			
Income (loss) before transfers		306,961		(229,276)		(309,525)		(231,840)		(188,073)	
Transfers in				-		205,000		205,000			
Change in net position		306,961		(229,276)		(104,525)		(26,840)		(188,073)	
Net position at beginning of year, restated		11,305,355		19,081,147		859,062				665,577	
Net position at end of year	\$	11,612,316	\$	18,851,871	\$	754,537			\$	477,504	
Some amounts reported for the business-type activitie proportionate share of the net expense of the internal								(15,685)			
	Cł	nange in net po	siti	on of business	-type	e activities	\$	(42,525)			

City of Vandalia, Ohio Statement of Cash Flows Proprietary Funds

For the Year Ended December 31, 2018

	Business-Type Activities - Enterprise Funds							Governmental Activities		
		Water		Sewer		Golf		Total		ernal Service
Cash flows from operating activities:										
Cash received from customers	\$	2,339,633	\$	1,652,710	\$	811,447	\$	4,803,790	\$	-
Cash received from interfund services provided		-		-		-		-		2,306,400
Cash payments for employee services and benefits		(334,643)		(319,041)		(498,512)		(1,152,196)		-
Cash payments to suppliers for goods and services		(1,326,624)		(929,217)		(490,616)		(2,746,457)		(514,902)
Cash payments for claims		-		-		-		-		(1,950,337)
Utility deposits received		3,794		1,868		-		5,662		-
Utility deposits returned		(6,959)		(3,428)		-		(10,387)		
Net cash provided by (used) for operating activities		675,201		402,892		(177,681)		900,412		(158,839)
Cash flows from noncapital financing activities:										
Transfers from other funds		-		-		205,000		205,000		
Net cash provided by noncapital financing activities						205,000		205,000		
Cash flows from capital and related financing activities:										
Grants		29,522		-		-		29,522		-
OPWC loan		83,761		-		-		83,761		-
Interest paid on capital lease		(397)		(397)		-		(794)		-
Principal payment on capital lease		(20,583)		(20,583)		-		(41,166)		-
Principal payment on OPWC loan		(8,109)		(5,303)		-		(13,412)		-
Acquisition of capital assets		(155,469)		(10,108)		(46,284)		(211,861)		
Net cash used for capital and related financing activities		(71,275)		(36,391)		(46,284)		(153,950)		
Cash flows from investing activities:										
Investment in joint venture		(280,869)		-				(280,869)		
Net cash used for investing activities		(280,869)						(280,869)		
Net increase (decrease) in cash and cash equivalents		323,057		366,501		(18,965)		670,593		(158,839)
Cash and cash equivalents at beginning of year		2,100,711		2,511,241		385,348		4,997,300		773,896
Cash and cash equivalents at end of year	\$	2,423,768	\$	2,877,742	\$	366,383	\$	5,667,893	\$	615,057
Reconciliation of operating income (loss) to net cash provided by (used for) operating activities:										
Operating income (loss)	\$	457,508	\$	105,128	\$	(309,109)	\$	253,527	\$	(188,073)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:										
Depreciation		230,756		263,685		64,794		559,235		_
Change in assets and liabilities:										
(Increase) decrease in assets:										
Accounts receivable		(16,680)		(13,678)		(576)		(30,934)		(69,111)
Materials and supplies inventory		1,551		-		(3,035)		(1,484)		-
Prepaid items		-		-		-		-		(1,051)
Due from other governments		100		92		158		350		-
Decrease in deferred outflows of resources - pension		99,445		94,069		118,258		311,772		-
(Increase) in deferred outflows of resources - OPEB		(12,442)		(11,771)		(14,797)		(39,010)	,,	- 1
									((Continued)

City of Vandalia, Ohio Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2018

		Business-Type Activities - Enterprise Funds								
	V	Water		Sewer		Golf		Total		ctivities nal Service
Increase (decrease) in liabilities:										
Accounts payable		(1,724)		2,983		6,875		8,134		(4)
Contracts payable		-		-		-		-		-
Refundable deposits		(3,165)		(1,560)		-		(4,725)		-
Claims payable		-		-		-		-		99,400
Unearned revenue		-		-		(685)		(685)		-
Accrued wages and benefits		66		1,120		1,498		2,684		-
Compensated absences		(4,708)		(4,708)		12,602		3,186		-
Due to related parties		(29,388)		10,835		-		(18,553)		-
Due to other governments		(525)		(177)		553		(149)		-
Net pension liability		(139,888)		(132,326)		(166,352)		(438,566)		-
Net OPEB liability		12,793		12,101		15,213		40,107		
Increase in deferred inflows of resources - pension		65,113		61,595		77,431		204,139		-
Increase in deferred inflows of resources - OPEB		16,389		15,504		19,491		51,384		
Net cash provided by (used for) operating activities	\$	675,201	\$	402,892	\$	(177,681)	\$	900,412	\$	(158,839)

City of Vandalia, Ohio Statement of Fiduciary Assets and Liabilities December 31, 2018

	 Agency
Assets:	
Equity in pooled cash and cash equivalents	\$ 6,197,356
Cash and cash equivalents in segregated accounts	101,226
Investments	747,147
Receivables:	
Accounts	3,982
Total assets	\$ 7,049,711
	_
<u>Liabilities:</u>	
Due to other governments	\$ 45,409
Due to employees	5,749
Undistributed monies	162,454
Due to others	 6,836,099
Total liabilities	\$ 7,049,711

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Vandalia have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

A. Reporting Entity

The City of Vandalia (the City) is a charter municipal corporation operating under the laws of the State of Ohio. The City was incorporated in 1958 and operates under a Council/Manager form of government. The Mayor and the council are elected by separate ballot from the municipality at large for four-year terms. As a council member, the Mayor has the right to vote on all issues before council. Council appoints the City Manager. The City Manager appoints all managers of each department in the City.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Vandalia, the primary government includes the departments that provide the following services: police and fire, parks and recreation, planning, zoning, street maintenance and repairs, water, sewer and refuse collection. Council and the City Manager have direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. There are no component units included as part of this report.

The City is associated with the Tri-Cities North Regional Wastewater Authority (Tri-Cities), and the Northern Area Water Authority (NAWA), which are defined as joint ventures. A joint venture is a legal entity or other organization that is a result of a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. These organizations are presented in Note 14.

The Miami Valley Risk Management Association, Inc. (MVRMA) is a risk sharing insurance pool established for the purpose of enabling the subscribing political subdivisions to obtain liability insurance and providing a formalized, jointly administered self-insurance fund for its members. The members formed a not-for-profit corporation known as Miami Valley Risk Management Association, Inc. for the purpose of administering the pool. The City has no explicit and measurable equity interest in MVRMA and no ongoing financial responsibility for MVRMA.

The City is associated with the Economic Development/Government Equity Program (ED/GE), which is defined as a jointly governed organization. A jointly governed organization is an organization that is governed by representatives from each of the governments that create the organization, but there is no ongoing financial interest or responsibility on the part of the participating governments. This organization is presented in Note 15.

B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Vandalia and/or the general laws of Ohio.

<u>Capital Improvement Fund</u> - The capital improvement fund accounts for transfers from the general fund, and is designated by Council for the purpose of improving, constructing, maintaining, and purchasing those items necessary to enhance the operation of the City.

<u>Police, Fire and Street Capital Improvements</u> - To account for the .25% increase in income taxes restricted for capital purchases for the police, fire and street departments and a portion of the police department's personnel costs.

<u>General Obligation Bond Retirement Fund</u> – To account for transfers from the general fund property tax revenue restricted to pay for general obligation bond debt.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water Fund</u> - The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

<u>Sewer Fund</u> - The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Golf Fund - The golf fund accounts for the operations of the golf course.

<u>Internal Service Fund</u> – An internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee medical benefits.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

The City's agency funds account for building permit fees collected on behalf of the State, municipal court collections that are distributed to various local governments, the collection of income taxes for other subdivisions, performance bonds pledged by contractors, the activities of the Northern Area Water Authority and Tri-Cities North Regional Wastewater Authority and collection and distribution of employee health care expenses.

D. Measurement Focus

Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all liabilities, deferred outflows of resources and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 5). Revenue from grants, entitlements, shared revenues and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, licenses and permits, interest, grants and rentals.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension and other postemployment benefits (OPEB). The deferred outflows of resources related to pension and OPEB are explained in Notes 12 and 13.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenues. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance year 2019 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported on the governmental funds balance sheet, and represents receivables/revenues which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, franchise taxes, intergovernmental grants, special assessments, and charges for services. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 12 and 13)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Equity in Pooled Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest-bearing depository accounts are presented on the statement of fiduciary assets and liabilities as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the City's treasury. The cash of the Municipal Court is included in this line item.

The City has invested in an external investment pool; the Dayton Foundation. This is presented on the statement of net position as "cash and cash equivalents with fiscal agent".

Investments are reported at fair value, which is based on quoted market prices. For investments in open-end mutual funds, fair value is determined by the fund's share price.

During the year, the City invested in the State Treasury Asset Reserve of Ohio (STAR Ohio) investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2018, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice is appreciated 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following the Charter and Codified Ordinances of the City as well as Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2018 amounted to \$351,588, which includes \$132,883 assigned from other City funds.

Investments with an original maturity of three months or less at the time of purchase, and investments of the cash management pool are reported as cash equivalents on the financial statements.

G. Inventory

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when used. Inventories of the proprietary funds are expensed when used.

Inventories of the general fund, the street special revenue fund and the water fund primarily consist of expendable supplies held for consumption. Inventories of the golf fund consist of expendable supplies held for consumption, purchased food and supplies held for resale.

H. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

Restricted assets in the general fund represent cash and cash equivalents set aside for unclaimed monies. Restricted assets in the enterprise funds represent cash and cash equivalents set aside for repayment of deposits to utility customers.

I. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "Interfund Loan Receivables/Payables." Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Interfund balance amounts, not services provided and used, are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as "Internal Balances".

J. Prepaids

Payments made to vendors for services that will benefit periods beyond December 31, 2018 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure or expense is reported in the year in which services are consumed.

K. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expended. For proprietary funds and business-type activities, any material amount of interest incurred during the construction of capital assets is also capitalized.

All capital assets are depreciated except for land, easements, and construction and progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Actvities	Actvities
Asset	Estimated Useful	Estimated Useful
<u>Class</u>	<u>Life</u>	<u>Life</u>
Buildings and improvements	45 to 52 years	45 to 71 years
Equipment	10 to 20 years	10 to 20 years
Vehicles	6 to 25 years	6 to 25 years
Infrastructure	7 to 65 years	65 years

The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, irrigation systems and water and sewer lines.

L. Pension and other postemployment benefits (OPEB) liabilities

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

The current accounting standard requires Cities to report their proportionate share of the net pension/OPEB liability using the earning approach to pension and OPEB accounting instead of the funding approach as previously used. The funding approach limited pension and postemployment costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. Under the new standards, the net pension/OPEB liability equals the City's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension and OPEB obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. The unfunded portion of this benefit of exchange is a liability of the City. However, the City is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension/OPEB benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the pension and OPEB plans.

There is no repayment schedule for the net pension/OPEB liability. The City has no control over the changes in the benefits, contributions rates, and return on investments affecting the balance of the liabilities. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension/OPEB liability is satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

M. Compensated Absences

Vacation benefits and compensatory time are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation and compensatory time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year-end taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees after twenty years of accumulated service.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

N. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and the net pension/OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans, as well as property acquired for resale, unless the proceeds from the collection of these loans or from the sale of these properties is restricted, committed, or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances). Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council. The finance director is authorized to assign fund balance using encumbrances for planned purchases, provided such amounts have been lawfully appropriated. City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

P. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment of capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Net position restricted for other purposes include police services, court activities and educational programs as restricted by the City. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available. None of the restricted net position for the City was restricted by enabling legislation.

Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for golf, waste water treatment, water services and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. Revenues and expenses that do not meet these definitions are reported as nonoperating.

R. Bond Premiums/Issuance Costs

Bond premiums are deferred and amortized over the term of the bonds using the bonds outstanding method since the results are not significantly different from the effective interest method. Debt issuance costs are expensed when incurred.

Bond premiums are presented as a reduction/addition of the face amount of the bonds payable.

S. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

T. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

U. Budgetary Process

All funds, except the Chuck Gabbard Memorial special revenue fund and agency funds are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriation resolution, both of which are prepared on the budgetary basis of accounting. Montgomery County does not require jurisdictions within the County to prepare a tax budget, therefore, this is not part of the City's budgetary process. The certificate of estimated resources establishes a limit on the amount Council may appropriate.

The appropriation resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council.

The legal level of control has been established by Council at the fund level for all funds. The Finance Director, with the approval of the City Manager and respective Department Heads, has been authorized to allocate appropriations to the function, department and object level within each fund. Council must approve any revisions that alter total fund appropriations.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate at the time final appropriations were adopted.

The appropriation resolution is subject to amendment by Council throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

NOTE 2 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).

- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Advances in and advances out ("repayment of advances") are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
- 5. The change in fair value of investments is not included on the budget operating statement. This amount is included as revenue on the GAAP basis operating statement.
- 6. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statements.
- 7. The City's portion of the activity of the Municipal Court is not included on the budgetary statement. This activity is included on the GAAP basis operating statement.
- 8. The revenues, expenditures and other financing sources and uses of the general fund include activity that is budgeted within special revenue funds (GAAP basis). However, on the budgetary basis, the activity of the special revenue funds is excluded resulting in perspective differences.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance

	General
GAAP Basis	\$ 1,025,165
Revenue accruals	2,867,634
Expenditure accruals	(2,733,918)
Change in fair value of investments - 2017	65,609
Change in fair value of investments - 2018	(123,475)
Perspective differences from funds budgeted	
as special revenue funds:	
Other financing sources	(175,000)
Expenditures	190,999
Encumbrances (Budget Basis)	
outstanding at year end	 (1,336,828)
Budget Basis	\$ (219,814)

NOTE 3 – FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Capital Improvement	Police, Fire and Street Capital Improvements	General Obligation Bond Retirement	Other Governmental Funds	Total Governmental Funds
Nonspendable	Φ 12.000	ф	ф	Φ.	4. 127.027	Φ 125.025
Materials and supplies inventory	\$ 12,000	\$ -	\$ -	\$ -	\$ 125,025	\$ 137,025
Unclaimed monies	46,792					46,792
Total nonspendable	58,792				125,025	183,817
Restricted for						
Streets and highways	-	-	-	-	884,901	884,901
Court activities	-	-	-	-	310,394	310,394
Police services	-	-	-	-	212,603	212,603
Capital improvements		829,605	795,700		244,442	1,869,747
Total restricted		829,605	795,700		1,652,340	3,277,645
Committed						
Employee retirements	240,047	_	_	_	-	240,047
Capital improvements	-	-	-	_	1,250,000	1,250,000
Cultural arts	456,760	-	-	-	-	456,760
Stormwater system	_	-	-	-	501,744	501,744
Total committed	696,807				1,751,744	2,448,551
Assigned						
Various purchases on order*	1,061,375	_	_	_	_	1,061,375
Next year's budget	38,146	_	_	_	_	38,146
Total assigned	1,099,521					1,099,521
10mi assignou	1,077,521					1,077,321
Unassigned (deficit)	15,248,811			(2,741,890)		12,506,921
Total fund balances	\$17,103,931	\$ 829,605	\$ 795,700	\$(2,741,890)	\$ 3,529,109	\$ 19,516,455

^{*}Purchases on order consist primarily of materials and supplies and contractual services.

NOTE 4 - DEPOSITS AND INVESTMENTS

The investment and deposit of City monies are governed by the provisions of the Charter and Codified Ordinances of the City and the Ohio Revised Code. In accordance with these provisions, investments purchased for the portfolio may be safe kept by any Ohio financial institution or any primary government security dealer.

Authorized dealer/brokers are restricted to Ohio financial institutions, primary government securities dealers, and NASD registered dealers. Interest income is distributed to the funds according to City Charter guidelines.

Whenever there are monies available in the City Treasury, which will not be required to be used for a period of thirty days or more, the Director of Finance or his/her designee(s), may invest such funds. The investments are subject to the limitations contained within the investment policy, and are subject to all applicable laws and regulations.

The investment objectives controlling the management of the investment portfolio shall be, in order of importance: (1) Safety of principal. Recognizing that all investments contain one or more elements of risk, the portfolio shall be prudently managed with specific consideration given to credit risk, market risk, and prepayment risk; (2) Liquidity to meet current and contingent requirements; (3) Maximization of returns. The portfolio shall be managed to maximize the long-term return on the portfolio consistent with current cash needs.

The provisions of the City's investment policy permit the City to invest its monies in the following investment instruments:

- 1. Obligations of the United States including U.S. treasury securities and government agency securities guaranteed by the United States.
- 2. United States government agency securities and the securities issued by instrumentalities of the U.S. including, but not limited to, obligations of the Federal National Mortgage Association (FNMA), the Federal Home Loan Mortgage Corporation (FHLMC), the Farm Credit Bank, the Federal Home Loan Bank, the Government National Mortgage Association (GNMA), and the Small Business Administration (SBA).
- 3. State Treasury Asset Reserve of Ohio (STAR Ohio).
- 4. Obligations of the State of Ohio and obligations of political subdivisions of the State of Ohio.
- 5. Deposits of any Ohio financial institution subject to collateralization of public funds defined by the Ohio Revised Code.
- 6. Bankers Acceptances and Deposits of the top fifty banks in the United States based upon asset size or Ohio based financial institutions with at least \$2 billion in total assets.
- 7. Prime Commercial Paper issued with a credit rating of P-1 by Standard & Poors Corporation or A-1 by Moody's rating service.
- 8. Obligations of corporate entities having debt rating of Aa or better by Standard & Poors Corporation or Moody's rating service.

Custodial Credit Risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured. If the institution participates in the Ohio Pooled Collateral System (OPCS), the total market value of the securities pledged can be one hundred two percent or lower if permitted by the Treasurer of State.

<u>Cash on hand</u> At year-end, the City had \$9,770 in un-deposited cash on hand which is included as part of "equity in pooled cash and investments."

<u>Deposits:</u> At year-end, the carrying amount of the City's deposits was \$8,229,202, and \$1,820,433 of the City's total bank balance of \$9,131,830 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized.

Investments: At year-end, the City had the following investments.

			Inve	Investment Maturities (in years)				
Investment	Fair	Percentage of		<u> </u>				
<u>Type</u>	<u>Value</u>	Investments	< 1 year	< 2 years	<u>3-5 years</u>			
Federal Home Loan Mortgage Corporation Bonds	\$ 3,278,163	12.12%	\$ -	\$ 1,182,667	\$ 2,095,496			
Federal Home Loan Bank Bonds	1,468,853	5.43%	-	768,940	699,913			
Federal Farm Credit Bank Bonds	702,373	2.60%	-	-	702,373			
Federal National Mortgage Association Bonds	2,282,227	8.44%	-	-	2,282,227			
Commerical paper	3,393,220	12.55%	3,393,220		-			
Negotiable certificates of deposit	3,874,359	14.33%	1,930,313	1,706,178	237,868			
Dayton Foundation	456,760	1.69%	456,760	-	-			
STAR Ohio	8,239,892	30.47%	8,239,892	-	-			
Investments recorded in agency fund:								
Federal Home Loan Mortgage Corporation Bonds	249,078	0.92%	-	-	249,078			
Federal National Mortgage Association Bonds	498,070	1.84%	-	-	498,070			
MS Active Assets Government Trust	1,821,944	6.74%	1,821,944	-	-			
STAR Ohio	776,124	<u>2.87</u> %	776,124	<u>-</u>				
Total investments recorded in agency fund	3,345,216	12.37%	2,598,068		747,148			
Total investments	\$ 27,041,063	100.00%	\$ 16,618,253	\$ 3,657,785	\$ 6,765,025			

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The preceding table identifies the City's recurring fair value measurement as of December 31, 2018. As previously discussed Star Ohio is reported at its net asset value. All other investments of the City are valued using Level 2 inputs using valuations techniques that incorporate market data for similar investments, broker quotes and inactive transactions prices.

Custodial Credit Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed. The investments in the Federal Home Loan Mortgage Corporation (FHLMC), Federal Home Loan Bank (FHLB), Federal Farm Credit Bank (FFCB), Federal National Mortgage Association (FNMA) and commercial paper are held by the counterparty's trust department or agent and not in the City's name. All of the City's negotiable certificates of deposit are registered securities.

Interest Rate Risk – The City's investment policy states that the maximum maturity for any investment is limited to a final stated maturity of seven years, an expected call of seven years, or an expected average life of seven years, where the average life is estimated by nationally recognized firms independent of the dealer selling the security to the City. The City holds various agency securities of which some are callable in fiscal year 2019.

Credit Risk – The City's investment policy states that investment in commercial paper must have a credit rating of P-1 by Standard & Poor's Corporation or A-1 by Moody's rating service. Obligations of corporate entities must have a debt rating of Aa or better by Standard & Poor's Corporation or Moody's rating service. The City's investments in mortgage securities have an AA+ credit rating. The City's investments in commercial papers have an A-1 credit rating. The City's investment in STAR Ohio has an AAAm credit rating.

Concentration of Credit Risk – The City's investment policy states that the portfolio shall be diversified so as to avoid concentrations of credit risk from any rated issuer: (1) At the time of purchase, aggregate collateralized investments in the obligations of any financial institution are limited to the greater of \$1,000,000 or 20% of the portfolio, where eligible collateral is defined by the Ohio Revised Code; (2) At the time of purchase, aggregate investments in the obligations of any U.S. corporation and non-collateralized investments in the obligations of any financial institution are limited to the greater of \$500,000 or 10% of the portfolio. Investments in eligible short term investments which can be readily converted to cash within 48 hours are limited to the greater of \$2,500,000 or 30% of the portfolio. More than 5% of the City's investments are in FHLMC, FHLB, FNMA bonds and commercial paper. The table above is the City's allocation as of December 31, 2018.

NOTE 5 – RECEIVABLES

Receivables at December 31, 2018, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, shared revenues, accrued interest on investments and accounts (billings for ambulance service and utility service). No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2018 for real and public utility property taxes represents collections of the 2017 taxes. Property tax payments received during 2018 for tangible personal property (other than public utility property) is for 2018 taxes.

2018 real property taxes are levied after October 1, 2018, on the assessed value as of January 1, 2018, the lien date. Assessed values are established by State law at 35% of appraised market value. 2018 real property taxes are collected in and intended to finance 2019.

Public utility property currently is assessed at varying percentages of true value; public utility real property is assessed at 35% of true value. 2018 public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2018, was \$4.14 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2017 property tax receipts were based are as follows:

Property Category	<u>A</u>	ssessed Value
Real Property		
Residential and agricultural	\$	232,222,050
Commercial and industrial		111,097,610
Public utilities		38,580
Personal Property		
Public utilities		8,088,620
Total	\$	351,446,860

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Vandalia. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2018, and for which there is an enforceable legal claim. In the general fund, the entire receivable has been offset by deferred inflow of resources since the current taxes were not levied to finance 2018 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been recorded as a deferred inflow of resources.

Income Taxes

The City levies a 2% income tax on substantially all income earned within the City. In addition, City residents employed in municipalities having an income tax less than 2% must pay the difference to the City of Vandalia. Additional increases in the income tax rate require voter approval.

Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly and file an annual declaration.

All income tax proceeds are being receipted into the general fund. The general fund is transferring .25% of the income tax proceeds to the Police, Fire and Street Capital Improvements fund. The transfer of income tax was reclassified as income tax revenue during the year.

Due from Other Governments

A summary of due from other governments follows:

	Amounts			
Governmental Activities				
Local Government and Local Government				
Revenue Assistance	\$	78,940		
Homestead and Rollback		79,247		
Gasoline and Excise Tax		293,981		
Motor Vehicle License Fees		502,225		
Permissive Motor Vehicle License Tax		3,154		
Other		147,493		
Total	\$	1,105,040		

NOTE 6 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. In 1988, the City joined the Miami Valley Risk Management Association, Inc. (MVRMA) a risk sharing insurance pool. This pool covers all property, crime, liability, boiler and machinery, and public official liability.

The City pays an annual premium to MVRMA that is intended to cover administrative expenses and any claims covered by the pool. MVRMA has the ability to require member cities to make supplemental payments in the event reserves are not adequate to cover claims. An actuarial opinion issued as of December 31, 2018, indicates reserves in excess of anticipated claims. There were no settled claims from these risks that have exceeded commercial insurance coverage for the past three years and there has been no significant reduction in coverages from last year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The City has elected to provide employee healthcare benefits for its employees through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. This plan provides medical, dental, vision and prescription drug coverage, providing a traditional plan with a preferred provider organization (PPO) as well as a high deductible plan with Health Saving Account (HSA). The City contracts with Medical Mutual of Ohio for network discounts; deductibles are higher and vary for out-of-network claims. A third party administrator, Underwriters Services Corp, processes and pays the claims. The City is paying self-insurance claims and administrative costs from its hospital care internal service fund. An excess coverage insurance (stop loss) policy covers claims in excess of \$50,000 per employee, per year.

During 2018, a total of \$2,563,584 was paid in benefits and administrative costs. The liability for unpaid claims cost of \$284,235, reported in the hospital care internal service fund at December 31, 2018, is based on the requirements of Governmental Accounting Standards Board Statement No. 30 and will be processed and paid in 2019. Statement No. 30 requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The claims liability was determined by reviewing invoices for claims paid in January through March 2019, which were incurred in 2018 or before.

The estimates for the internal services fund were not affected by incremental claim adjustment expenses and does not include other allocated claim adjustment expenses. Changes in the internal services funds' claims liability amounts in the last two years follows:

	В	alance at	Current	Claim	Balance at		
	begir	ning of year	year claims	<u>payments</u>	end of year		
2017	\$	110,466	1,829,319	1,754,950	184,835		
2018	\$	184,835	2,049,737	1,950,337	284,235		

NOTE 7 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2018, was as follows:

	<u>1</u>	Balance 2/31/2017	Increases	<u>T</u>	<u> Decreases</u>	<u>.</u>	Balance 12/31/2018
Governmental activities							
Capital assets, not being depreciated							
Land	\$	5,609,469	\$ -	\$	-	\$	5,609,469
Easements		376,999	-		-		376,999
Construction in progress		720,114	161,710		(770,216)		111,608
Total capital assets, not being depreciated		6,706,582	 161,710	_	(770,216)		6,098,076
Capital assets, being depreciated							
Buildings and improvements		31,436,869	96,877		-		31,533,746
Equipment		6,573,699	964,499		-		7,538,198
Vehicles		5,875,785	410,741		(151,908)		6,134,618
Infrastructure							
Storm sewers, bridges and culverts		12,546,155	-		-		12,546,155
Streets, sidewalks and curbs		38,225,627	436,857		-		38,662,484
Traffic signals		2,481,077	-		-		2,481,077
Street lighting		1,776,705	15,448				1,792,153
Total capital assets, being depreciated		98,915,917	 1,924,422		(151,908)	_	100,688,431
Less: accumulated depreciation							
Buildings and improvements		(13,144,054)	(668,312)		-		(13,812,366)
Equipment		(4,003,606)	(320,288)		-		(4,323,894)
Vehicles		(3,954,959)	(467,869)		141,620		(4,281,208)
Infrastructure							
Storm sewers, bridges and culverts		(5,965,327)	(225,371)		-		(6,190,698)
Streets, sidewalks and curbs		(20,506,257)	(941,299)		-		(21,447,556)
Traffic signals		(1,133,463)	(110,970)		-		(1,244,433)
Street lighting		(454,588)	(89,349)				(543,937)
Total accumulated depreciation		(49,162,254)	 (2,823,458)		141,620		(51,844,092)
Total capital assets, being depreciated, net		49,753,663	 (899,036)		(10,288)	_	48,844,339
Governmental activities capital assets, net	\$	56,460,245	\$ (737,326)	\$	(780,504)	\$	54,942,415

Depreciation expense was charged to governmental functions as follows:

General government	
Legislative and executive	\$ 138,231
Judicial system	82,036
Public safety	
Police	267,723
Fire	301,957
Public works	
Engineer	12,320
Streets	1,568,916
Recreation	 452,275
Total depreciation expense	\$ 2,823,458

	<u>1</u>	Balance 12/31/2017	Increases	<u>Decreases</u>		Balance 12/31/2018
Business-type activities						
Capital assets, not being depreciated						
Land	\$	167,369	\$ -	\$ -	\$	167,369
Easements		500	-	-		500
Construction in progress		220,376	 147,577	(365,291)	_	2,662
Total assets not being depreciated		388,245	 147,577	(365,291)		170,531
Capital assets, being depreciated						
Buildings and improvements		2,998,254	-	(2,747)		2,995,507
Equipment		1,059,120	64,284	(35,988)		1,087,416
Vehicles		348,618	-	-		348,618
Infrastructure						
Water lines		12,968,318	365,291	(101,837)		13,231,772
Sewer lines		16,782,598	-	-		16,782,598
Golf cart paths and sprinkler systems		307,477			_	307,477
Total capital assets, being depreciated		34,464,385	 429,575	(140,572)		34,753,388
Less: accumulated depreciation						
Buildings and improvements		(1,776,051)	(44,434)	2,630		(1,817,855)
Equipment		(638,304)	(51,587)	17,689		(672,202)
Vehicles		(348,618)	-	-		(348,618)
Infrastructure						
Water lines		(5,359,247)	(202,441)	-		(5,561,688)
Sewer lines		(7,853,495)	(255,745)	-		(8,109,240)
Golf cart paths and sprinkler systems		(155,750)	(5,028)	<u> </u>		(160,778)
Total accumulated depreciation		(16,131,465)	(559,235)	20,319	_	(16,670,381)
Total capital assets, being depreciated, net		18,332,920	 (129,660)	(120,253)	_	18,083,007
Business-type activities capital assets, net	\$	18,721,165	\$ 17,917	\$ (485,544)	\$	18,253,538

During the year several assets were acquired in the water and sewer funds and subsequently transferred to governmental activities. The water fund transferred \$9,000 in equipment and \$101,837 in infrastructure and the sewer fund transferred \$9,000 in equipment. These assets are being depreciated in the governmental activities.

Depreciation expense was charged to business-type activities as follows:

Water	\$ 230,756
Sewer	263,685
Golf	64,794
Total depreciation expense	\$ 559,235

NOTE 8 - COMPENSATED ABSENCES

Accumulated Unpaid Vacation: City employees earn vacation leave at varying rates based upon length of service. All employees may accrue a maximum of 45 days. In the event of a termination of employment, death, or retirement, employees (or their estates) are paid for unused vacation leave.

Accumulated Unpaid Sick Leave: City employees earn sick leave at the rate of 4.616 hours per eighty hours of service. A maximum of 1,250 hours may be carried from one year to the next. Any hours over 1,250 accrued and not taken will be paid on a one for three basis at the end of the year. In the case of death or retirement, employees (or the employees' estates) are paid for one half of their accumulated leave with 625 hours being the maximum amount paid.

Accumulated Unpaid Compensatory Time: From time to time, employees may need, with prior approval from their supervisors, to work overtime. These overtime hours will usually be paid at the appropriate overtime rate; however, with permission of the supervisor, an employee may have the option of taking the overtime in compensatory time at one and one half times the amount of hours worked.

NOTE 9 - LONG-TERM DEBT

A schedule of changes in bonds and other long-term obligations of the City during 2018 follows:

Governmental activities Unvoted general obligation bonds		Restated Amount Outstanding 12/31/2017		<u>Increases</u>		<u>Decreases</u>		Amount Outstanding 12/31/2018		Amount Due in One Year
2009 Various purpose limited tax	Φ.	2 125 000	Φ.		Ф	(225,000)	Φ.	1 010 000	Ф	227.000
bonds, 2.0% - 4.1% Premium on bonds	\$	2,135,000 9,682	\$	-	\$	(325,000) (2,683)	\$	1,810,000 6,999	\$	335,000
Total unvoted general obligation bonds		2,144,682	_		_	(327,683)		1,816,999		335,000
Total unvoted general obligation bolids		2,144,062	_		_	(327,063)		1,810,999	_	333,000
Loans:										
2014 State infrastructure bank loan		1,130,750		240,294		(156,435)		1,214,609		206,304
2017 OPWC loan		35,508	_	<u>-</u>		(7,102)		28,406		7,102
Total loans		1,166,258	_	240,294	_	(163,537)	_	1,243,015	_	213,406
Other long-term obligations:										
Capital lease		120,433		_		(96,054)		24,379		24,379
Compensated absences		1,640,551		976,184		(919,143)		1,697,592		889,528
Total other long-term obligations		1,760,984	_	976,184		(1,015,197)		1,721,971	_	913,907
Net pension liability:										
OPERS		10,690,682		_		(3,342,176)		7,348,506		_
OP&F		8,893,926		-		(448,178)		8,445,748		-
Total net pension liability		19,584,608				(3,790,354)	_	15,794,254		
Net OPEB liability:										
OPERS		4,608,013		305,632		-		4,913,645		-
OP&F		6,665,319		1,131,477	_	<u> </u>		7,796,796		
Total net OPEB liability		11,273,332	_	1,437,109				12,710,441		
Total governmental activities										
long-term liabilities	\$	35,929,864	\$	2,653,587	\$	(5,296,771)	\$	33,286,680	\$	1,462,313

Business-type activities Loans:	0	Restated Amount Outstanding 2/31/2017	<u>In</u>	<u>creases</u>	<u>I</u>	<u>Decreases</u>		Amount Outstanding 12/31/2018		Amount Due in One Year
2017 OPWC loan	\$	67,061	\$	-	\$	(13,412)	\$	53,649	\$	13,412
2018 OPWC loan		<u>-</u>		83,761				83,761		16,752
Total loans		67,061		83,761		(13,412)	_	137,410	_	30,164
Other long-term obligations:										
Capital lease		51,614		-		(41,166)		10,448		10,448
Compensated absences		197,897		93,966		(91,884)	_	199,979		94,086
Total other long-term obligations		249,511		93,966		(133,050)	_	210,427		104,534
Net pension liability - OPERS		1,402,850		-		(438,566)		964,284		-
Net OPEB liability - OPERS		604,671		40,107				644,778		
Total net pension/OPEB liability		2,007,521		40,107		(438,566)	_	1,609,062		
Total business-type activities long-term liabilities	\$	2,324,093	\$	217,834	\$	(585,028)	\$	1,956,899	\$	134,698

During 2009, the City issued \$4,755,000 General Obligation Various Purpose Limited Tax Bonds. The Bonds were issued for the purpose of paying the costs of constructing, furnishing and equipping a fire station and related facilities, landscaping and otherwise improving the site thereof.

During 2014, the City entered into a State Infrastructure Bank (SIB) direct loan with the Ohio Department of Transportation (ODOT) in the amount of \$1,652,215 of which \$308,334 was received in 2014, \$866,421 during 2015, \$161,775 during 2016 and \$75,391 during 2017, respectively. The remaining amount of \$240,294 was received during 2018.

During 2017, the City entered into a loan agreement with the Ohio Public Works Commission (OPWC). The loan is for a street project, water lines and sanitary sewers. The loan will be repaid in annual installments of \$20,514, maturing in 2022. Principal is paid out of the stormwater special revenue fund, the police, fire and street capital improvements capital projects fund, and the water and sewer funds.

During 2018, the City entered into a loan agreement with the Ohio Public Works Commission (OPWC). The loan is for a water project. The loan will be repaid in annual installments of \$16,752, maturing in 2023. Principal is paid out of the water fund.

Compensated absences will be paid from the general fund, street, stormwater, magistrate, and computer legal research special revenue funds, police, fire and street capital project fund and the water, sewer and golf enterprise funds.

The City pays net pension/OPEB liability obligations from the fund benefitting from employee services.

Capital lease obligations will be paid from the street fund, stormwater fund, the capital improvement fund, the water fund and the sewer fund.

Principal and interest requirements to retire the City's long-term obligations outstanding at December 31, 2018, are as follows:

Year ending	General Obligation Bonds							
December 31,	Principal		<u>Interest</u>		<u>Total</u>			
2019	\$ 335,000	\$	72,978	\$	407,978			
2020	345,000		59,577		404,577			
2021	365,000		45,777		410,777			
2022	375,000		31,178		406,178			
2023	 390,000		15,990		405,990			
Total	\$ 1,810,000	\$	225,500	\$	2,035,500			

Governmental Activities

Year ending	State SIB Loan							WC Loan
December 31,	<u>I</u>	Principal Principal		<u>Interest</u>		<u>Total</u>	<u>P</u>	rincipal
2019	\$	206,304	\$	34,903	\$	241,207	\$	7,102
2020		212,539		28,667		241,206		7,102
2021		218,963		22,243		241,206		7,102
2022		225,582		15,625		241,207		7,100
2023		232,400		8,806		241,206		
2024		118,821		1,782		120,603		_
Total	\$	1,214,609	\$	112,026	\$	1,326,635	\$	28,406

Business-type Activities

Year ending	OP	WC Loan
December 31,	P	rincipal
2019	\$	30,164
2020		30,164
2021		30,164
2022		30,165
2023		16,753
Total	\$	137,410

NOTE 10 – SHORT TERM OBLIGATIONS

Bond anticipation notes reported as a fund liability on the balance sheet consist of the following:

		Balance					Balance
	1	2/31/2017		<u>Increase</u>	<u>Decreases</u>	1	2/31/2018
Capital projects fund:							
Capital improvement, 3.5%	\$	-	\$	1,399,000	\$ -	\$	1,399,000
Capital improvement, 2.25%		1,514,000		-	(1,514,000)		-
Debt service fund:							
Various purpose, 2.75%		-		2,826,000	-		2,826,000
Various purpose, 2.00%		3,691,000	_	_	(3,691,000)		-
Total governmental activities	\$	5,205,000	\$	4,225,000	\$ (5,205,000)	\$	4,225,000

In August of 2018, the City paid off \$1,514,000 in bond anticipation notes and issued \$1,399,000 in bond anticipation notes. The bond anticipation notes were issued to encourage economic development and jobs in a redevelopment area and to purchase land. Revenues for payment of interest and principal on the bond will result from proceeds from a new note to be issued in 2019.

In September of 2018, the City paid off \$3,691,000 in bond anticipation notes and issued \$2,826,000 in bond anticipation notes. The bond anticipation notes were issued for a current refunding of the 2004 Refunding Various Purpose bonds during 2014 and for a new fire truck. The general obligation bond retirement debt service fund will retire these debts.

NOTE 11 – CAPITALIZED LEASE

During 2014, the City entered into a capital lease. From the lease proceeds, governmental activities and business-type activities acquired four vehicles and a front loader for the public works department. These assets were capitalized and reported as additions to capital assets in the amount of \$461,016 in the governmental activities and \$197,578 in the business-type activities. These capital assets are being depreciated over their estimated useful lives.

Capital lease payments are reflected as debt service payments in the basic financial statements for the governmental funds. These expenditures are reflected as function expenditures on a budgetary basis. The capitalized amount equals a portion of the present value of the future minimum lease payments and the down payment respectively, at the time of acquisition.

Following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2018:

	Lease Payments		Lease Payments	
	Gov	rernmental	Bus	iness-type
<u>Year</u>	<u>A</u>	ctivities	<u>A</u>	ctivities
2019	\$	24,478	\$	10,490
Total minimum lease payments		24,478		10,490
Less: amount representing interest		(99)		(42)
Total	\$	24,379	\$	10,448

NOTE 12 - DEFINED BENEFIT PENSION PLANS

Net pension liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

Ohio Public Employees Retirement System

Plan Description – City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. 1.) The Traditional Pension Plan (TP) - a cost-sharing, multiple-employer defined benefit pension plan. 2.) The Member-Directed Plan (MD) - a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Members accumulate retirement assets equal to the value of the member and (vested) employer contributions, plus any investment earnings thereon. 3.) The Combined Plan (CP) - a cost-sharing, multiple-employer defined benefit pension plan. Employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the Traditional Plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the MD. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; the following disclosure focuses on the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml#CAFR, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

State and Local

Age and service requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

State and Local

Age and service requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and service requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2018 Statutory maximum contribution rates	
Employer	14.00%
Employee	10.00%
2018 Actual contribution rates	
Employer:	
Pension	14.00%
Post-employment health care benefits	0.00%
Total employer	14.00%
Employee	10.00%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$963,279 for 2018. Of this amount, \$97,036 is reported as due to other governments.

Ohio Police and Fire Pension Fund

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 Street East Town, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit. (See OP&F CAFR referenced above for additional information, including requirements for Deferred Retirement Option Plan (DROP) provisions and reduced and unreduced benefits.)

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	<u>Firefighters</u>
2018 Statutory maximum contribution rates		
Employer	19.50%	24.00%
Employee	12.25%	12.25%
2018 Actual contribution rates		
Employer:		
Pension	19.00%	23.50%
Post-employment health care benefits	0.50%	0.50%
Total employer	19.50%	24.00%
10th employer	17.5070	24.0070
Employee	12.25%	12.25%

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$685,383 for 2018. Of this amount \$78,781 is reported as due to other governments.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>	OP&F	<u>Total</u>
Proportion of the net pension			
liability - prior measurement date	0.053256%	0.140418%	
Proportion of the net pension			
liability - current measurement date	0.052988%	0.137610%	
Change in proportionate share	- <u>0.000268</u> %	- <u>0.002808</u> %	
Proportionate share of the net			
pension liability	\$ 8,312,790	\$ 8,445,748	\$ 16,758,538
Pension expense	\$ 1,630,037	\$ 935,251	\$ 2,565,288

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 OPERS	OP&F	 Total
Deferred outflows of resources			
Differences between expected and			
actual experience	\$ 8,489	\$ 128,170	\$ 136,659
Changes of assumptions	993,434	368,026	1,361,460
City contributions subsequent to the			
measurement date	 963,279	 685,383	 1,648,662
Total deferred outflows of resources	\$ 1,965,202	\$ 1,181,579	\$ 3,146,781
Deferred inflows of resources			
Differences between expected and			
actual experience	\$ 163,819	\$ 15,279	\$ 179,098
Net difference between projected and			
actual earnings on pension plan investments	1,784,646	292,158	\$2,076,804
Changes in proportion and differences			
between City contributions and proportionate			
share of contributions	 177,847	309,716	487,563
Total deferred inflows of resources	\$ 2,126,312	\$ 617,153	\$ 2,743,465

\$1,648,662 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	 OPERS	 OP&F		Total
Year ending December 31:				
2019	\$ 592,164	\$ 138,337	\$	730,501
2020	(197,353)	61,526		(135,827)
2021	(785,864)	(241,080)		(1,026,944)
2022	(733,336)	(162,545)		(895,881)
2023	-	66,357		66,357
Thereafter	 -	 16,448	_	16,448
Total	\$ (1,124,389)	\$ (120,957)	\$	(1,245,346)

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation
Future salary increases, including inflation
COLA or Ad Hoc COLA
Investment rate of return
Actuarial cost method

3.25 percent
3.25 percent to 10.75 percent
3 percent, simple
7.5 percent
Individual entry age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted average long-term expected
	Target	real rate of return
Asset class	allocation	(arithmetic)
Fixed income	23.00%	2.20%
Domestic equities	19.00%	6.37%
Real estate	10.00%	5.26%
Private equity	10.00%	8.97%
International equities	20.00%	7.88%
Other investments	<u>18.00%</u>	<u>5.26%</u>
Total	<u>100.00%</u>	<u>5.66%</u>

Discount Rate The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

	1% Decrease	discount rate	1% Increase
	<u>(6.50%)</u>	<u>(7.50%)</u>	(8.50%)
City's proportionate share			
of the net pension liability	\$ 14,761,397	\$ 8,312,790	\$ 2,936,595

Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2017, are presented below:

Valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Investment rate of return	8.00 percent
Projected salary increases	3.75 percent to 10.5 percent
Payroll increases	3.25 percent
Inflation assumptions	2.75 percent
Cost of living adjustments	2.20 percent and 3.00 percent

For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77%	68%
68 - 77	105%	87%
78 and up	115%	120%

For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35%	35%
60 - 69	60%	45%
70 - 79	75%	70%
80 and up	100%	90%

The most recent experience study was completed December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017 are summarized below:

Asset	Target	Long-term expected
<u>class</u>	Allocation	real rate of return
Cash and cash equivalents	0.00%	0.00%
Domestic equity	16.00%	5.21%
Non-US equity	16.00%	5.40%
Core fixed income *	20.00%	2.37%
Global inflation protected securities	20.00%	2.33%
High yield	15.00%	4.48%
Real estate	12.00%	5.65%
Private markets	8.00%	7.99%
Real Assets	5.00%	6.87%
Master limited partnerships	8.00%	7.36%
Total	120.00%	

Note: Assumptions are geometric

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	Current		
	1% Decrease	discount rate	1% Increase
	<u>(7.00%)</u>	(8.00%)	<u>(9.00%)</u>
City's proportionate share			
of the net pension liability	\$ 11,708,028	\$ 8,445,748	\$ 5,785,069

^{*} Levered 2x.

NOTE 13 - POSTEMPLOYMENT BENEFITS

Net OPEB liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2018.

Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$17,240 for 2018. Of this amount, \$2,000 is reported as due to other governments.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	OP&F	<u>Total</u>
Proportion of the net OPEB			
liability - current measurement date	0.051186%	0.137610%	
Proportion of the net OPEB			
liability - prior measurement date	0.051609%	0.140418%	
Change in proportionate share	- <u>0.000423</u> %	- <u>0.002808</u> %	
Proportionate share of the net			
OPEB liability	\$ 5,558,423	\$ 7,796,796	\$ 13,355,219
OPEB expense	\$ 452,412	\$ 593,751	\$ 1,046,163

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 OPERS	 OP&F		Total
Deferred outflows of resources				
Differences between expected and				
actual experience	\$ 4,330	\$ -	\$	4,330
Changes of assumptions	404,712	760,801	1	1,165,513
City contributions subsequent to the				
measurement date	 	 17,240	_	17,240
Total deferred outflows of resources	\$ 409,042	\$ 778,041	\$ 1	1,187,083
Deferred inflows of resources				
Differences between expected and				
actual experience	\$ -	\$ 39,324	\$	39,324
Net difference between projected and				
actual earnings on OPEB plan investments	414,065	51,322		465,387
Changes in proportion and differences				
between City contributions and proportionate				
share of contributions	 28,905	 116,282	_	145,187
Total deferred inflows of resources	\$ 442,970	\$ 206,928	\$	649,898

\$17,240 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	 OPERS		OP&F		Total
Year ending December 31:					
2019	\$ 92,048	\$	75,649		\$ 167,697
2020	92,048		75,649		167,697
2021	(114,507)		75,649		(38,858)
2022	(103,517)		75,651		(27,866)
2023	-		88,480		88,480
Thereafter	 _		162,795		162,795
Total	\$ (33,928)	\$	553,873		\$ 519,945

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage inflation	3.25 percent
Projected salary increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single discount rate:	
Current measurement date	3.85 percent
Prior measurement date	4.23 percent
Investment rate of return	6.50 percent
Municipal bond rate	3.31 percent
Health care cost trend rate	7.5 percent, initial
	3.25 percent, ultimate in 2028
Actuarial cost method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted average
		long-term expected
	Target	real rate of return
Asset class	allocation	(arithmetic)
Fixed income	34.00%	1.88%
Domestic equities	21.00%	6.37%
Real estate investment trust	6.00%	5.91%
International equities	22.00%	7.88%
Other investments	<u>17.00%</u>	<u>5.39%</u>
Total	100.00%	<u>4.98%</u>

Discount Rate A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate. The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	Current			
	1% Decrease	discount rate	1% Increase	
	(2.85%)	(3.85%)	<u>(4.85%)</u>	
City's proportionate share				
of the net OPEB liability	\$ 7,384,604	\$ 5,558,423	\$ 4,081,060	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	Current	
	Health Care Cost	
	Trend Rate	
1% Decrease	<u>Assumption</u>	1% Increase

City's proportionate share of the net OPEB liability

\$ 5,318,225 \$ 5,558,423 \$ 5,806,540

Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation date January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017

Actuarial cost method Entry age normal
Investment rate of return 8.0 percent
Projected salary increases 3.75 percent to 10.5 percent
Payroll growth Inflation rate of 2.75 percent plus

percent Single discount rate:

Current measurement date 3.24 percent
Prior measurement date 3.79 percent

Cost of living adjustments 3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77%	68%
68 - 77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	Fire
59 or less	35%	35%
60 - 69	60%	45%
70 - 79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017, are summarized below:

Asset	Target	Long-term expected
<u>class</u>	Allocation	real rate of return
Cash and cash equivalents	0.00%	0.00%
Domestic equity	16.00%	5.21%
Non-US equity	16.00%	5.40%
Core fixed income *	20.00%	2.37%
Global inflation protected securities'	20.00%	2.33%
High yield	15.00%	4.48%
Real estate	12.00%	5.65%
Private markets	8.00%	7.99%
Real Assets	5.00%	6.87%
Master limited partnerships	8.00%	7.36%
Total	120.00%	

Note: Assumptions are geometric

^{*} Levered 2x.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.16 percent at December 31, 2017 and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	Current					
	1%	6 Decrease	disco	ount rate	1% Incre	ase
		(2.24%)	<u>(3</u>	.24%)	(4.24%	<u>)</u>
City's proportionate share						
of the net OPEB liability	\$	9,746,088	\$ 7,	796,796	\$ 6,296,	900

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

					Medicare
<u>Year</u>	Non-Medicare	Non-AARP	<u>AARP</u>	Rx Drug	Part B
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current healthcare cost trend current rates as outlined in the table above, a one percent decrease in the trend rates and a one percent increase in the trend rates.

	Current					
	1%	<u>Decrease</u>		<u>rates</u>	19	% Increase
City's proportionate share						
of the net OPEB liability	\$	6,056,691	\$	7,796,796	\$	10,141,867

Changes between Measurement Date and Report Date

In March 2018, the OP&F Board of Trustees approved the implementation date and framework for a new health care model. Beginning January 1, 2019, the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. The impact to the City's net OPEB liability is not known.

NOTE 14 - JOINT VENTURES

Tri-Cities North Regional Wastewater Authority

Prior to June of 1996, the Miami Conservancy District provided the Cities of Vandalia, Tipp City and Huber Heights with wastewater treatment services. The Miami Conservancy District expressed the intent to no longer provide these services to the cities and gave them the option to acquire and operate the facility themselves. In order to do so, the three cities established the Tri-Cities North Regional Wastewater Authority. In June of 1996, the Miami Conservancy District deeded the wastewater facility and all of the assets associated with the facility to the joint venture at no cost to the joint venture.

The Tri-Cities North Regional Wastewater Authority (Tri-Cities) is a joint venture among the cities of Vandalia, Huber Heights and Tipp City. Tri-Cities is governed by a management board consisting of the city managers of the three cities. The board has complete authority over all aspects of the operation. Tri-Cities supplies all participating residents of the member cities with sewer services. Each city owns the sewage lines located in its city and bills its residents for usage. Continued existence of Tri-Cities is dependent on the City's continued participation and the City does have an equity interest. The percentage of equity interest for each City is based on annual usage and is adjusted each year accordingly. The City's equity interest is \$7,774,788 which represents 25.46% of the total equity in Tri-Cities. Tri-Cities is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. The City of Vandalia paid \$844,856 for services provided in 2018. Tri-Cities had four OWDA Loans outstanding at December 31, 2018, in the amounts of \$315,285, \$1,187,787, \$4,719,252 and \$2,408,010 for a total of \$8,630,334. Complete financial statements can be obtained from the Tri-Cities North Regional Wastewater Authority, c/o City of Vandalia, 333 J.E. Bohanan Drive, Vandalia, Ohio 45377.

Northern Area Water Authority

The City of Dayton has provided water services to the City of Vandalia since 1971. In recent years, the City of Vandalia has felt it necessary to have an alternate source of water supply and to have more control over the rate structure of water services. Also in recent years, the City of Tipp City has learned that they must build a new water treatment plant to meet Environmental Protection Agency requirements.

Seeing a common issue between the two cities, the City of Vandalia and the City of Tipp City, in March of 2002, created a joint venture to plan, finance, construct, own and operate a joint water utility system. The purpose of the water utility system will be to provide safe, high quality, reliable, reasonably priced and environmentally sound water production, treatment and distribution services to the citizens, taxpayers and consumers in the cities of Vandalia and Tipp City.

The Northern Area Water Authority (NAWA) is a joint venture among the cities of Vandalia and Tipp City. NAWA is governed by a management board consisting of the city managers of the two cities. The board has complete authority over all aspects of the operation. NAWA supply the participating residents of the member cities with water services. Each city will own the water lines located in its city and bill its residents for usage. Continued existence of NAWA is dependent on the City's continued participation and the City will have an equity interest in NAWA. During 2018, the City's equity interest is \$1,390,851 which represents 50% of the total equity of NAWA as of December 31, 2018.

On August 29, 2002, NAWA was approved for an OWDA loan totaling \$2.5 million. During 2005, this loan was paid off and rolled into the water treatment plant construction loan. As of December 31, 2018, NAWA has two outstanding loans with OWDA in the amount of \$18,248,679 and \$490,075 for the water treatment plant construction. The City of Vandalia paid \$1,366,461 for services provided in 2018. Complete financial statements can be obtained from the Northern Area Water Authority, c/o City of Vandalia, 333 J.E. Bohanan Drive, Vandalia, Ohio 45377.

NOTE 15 - JOINTLY GOVERNED ORGANIZATION

The Economic Development/Government Equity Program (ED/GE) was established pursuant to Ohio Revised Code Chapter 307 for the purpose of developing and promoting plans and programs designed to assure that County resources are efficiently used, economic growth is properly balanced, and that county economic development is coordinated with that of the State of Ohio and other local governments. Members include villages, townships, and cities within Montgomery County, and Montgomery County itself. Cooperation and coordination between the members is intended to promote economic health and improve the economic opportunities of the people in Montgomery County by assisting in the establishment or expansion within the County of industrial, commercial or research facilities and by creating and preserving job and employment opportunities for the people of the County.

The ED/GE Advisory Committee, made up of alternating member entities' representatives, decides which proposed projects will be granted each year. Sales tax revenues, set aside by Montgomery County, are used to fund the projects. Members annually contribute to or receive benefits based on an elaborate zero-based formula designed to distribute growth in contributing communities to those communities experiencing less economic growth. The City has agreed to be a member for ten years, ending December 31, 2019. Members in default of paying contributions will be liable for the contribution, any interest accrued, and penalties. The member will not be entitled to any allocations from ED/GE. The City has did not make any contributions to ED/GE during 2018. Financial information may be obtained by writing to Linda Gum, Administrative Assistant, 451 West Third Street, Dayton, Ohio, 45402.

NOTE 16 - CONTINGENT LIABILITIES

Litigation

The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

Federal and State Grants

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by the grantor or their representative. As of December 31, 2018, the audits of these programs have not been completed. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

NOTE 17 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund transfers and Due to/from other funds for the year ended December 31, 2018, consisted of the following:

	<u>Tr</u>	ansfer from					
			Polic	e, Fire and	O	ther	
			Stre	et Capital	Gove	rnmental	
<u>Transfer to</u>		General	<u>Impr</u>	ovements	<u>F</u> 1	<u>unds</u>	<u>Total</u>
Governmental activities:							
Capital improvement fund	\$	1,069,556	\$	=	\$	-	\$1,069,556
General obligation bond retirement fund		880,029		56,258	-	358	936,645
		1,949,585		56,258		358	2,006,201
Business-Type activities:							
Golf fund		205,000		<u>-</u>			205,000
Total	\$	2,154,585	\$	56,258	\$	358	\$2,211,201

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

Interfund balances at December 31, 2018 consisted of the following:

	Interfund	Interfund
<u>Fund</u>	Receivable	<u>Payable</u>
General	\$ 230,000	\$ -
Other governmental funds		230,000
Totals	\$ 230,000	\$ 230,000

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made. As of December 31, 2018, all interfund loans outstanding are anticipated to be repaid by 2019.

NOTE 18 – OPERATING LEASE

On October 15, 2015, the City entered into an operating lease to lease computers and software. The lease agreement began on January 11, 2016 and is in effect until December 11, 2018 with an option to purchase the equipment anytime during the life of the lease. Total payments for the use of this equipment are \$136,085, payable in monthly installments on the eleventh day of each month.

The final payments made during 2018 totaled \$45,365, \$44,543 for the principal portion of the lease and \$822 in interest.

NOTE 19 – ACCOUNTABILITY

At December 31, 2018, the following funds had a deficit fund balance:

		Deficit
<u>Fund</u>	<u>fu</u>	nd balance
General obligation bond retirement fund	\$	2,741,890

It is unusual for the general obligation bond retirement debt service fund a major fund to report a deficit. The reason for the deficit in this case is that the City issued a refunding bond anticipation note (BAN), which does not qualify for treatment as a long-term liability. Accordingly, the BAN is reported as a fund liability in the general obligation bond retirement fund balance sheet (rather than an inflow on the statement of revenues, expenditures, and changes in fund balances). The deficit may continue into future years until they are either refinanced with a long-term obligation or fully repaid.

The fund balance deficits are largely the result of the recognition of liabilities in accordance with generally accepted accounting principles. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

NOTE 20 – COMMITMENTS

At December 31, 2018, the City has a construction commitment for an infrastructure project totaling \$882,000. This commitment is in the stormwater fund for \$53,700, the police, fire and street capital improvements fund for \$221,962, the OPWC fund for \$226,200, the water fund for \$220,796 and the sewer fund for \$159,342.

NOTE 21 – TAX ABATEMENTS

Real estate tax abatements

Pursuant to Ohio Revised Code Chapter 5709, the City has established five Community Reinvestment Areas (CRAs). The City of Vandalia authorizes incentives through passage of public ordinances, based upon each businesses investment criteria, and through a contractual application process with each business, including proof that the improvements have been made. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient's property tax bill. The establishment of the CRAs gave the City the ability to maintain and expand businesses located in the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate.

Income tax abatements

The City created on incentive program for the purpose of creating and preserving jobs and employment opportunities and improves the economic welfare of the City. Pursuant to the City's home rule powers as a charter community in accordance with Article XVIII, Section 3 & 8 of the Ohio Constitution, the City provides an incentive to the company based upon the company's gross annual payroll, the amount of income tax generated annually and the number of jobs created or retained by the business. The abatement is administered as an incentive payment based upon the company's payroll taxes. The cap and time period of each incentive varies for each agreement.

Under the real estate tax abatement agreements, the City property taxes were reduced by \$47,973 during 2018 and the City made incentive payments in the amount of \$331,863 for the income tax abatement programs.

NOTE 22 - CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION

For 2018, the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits other than Pensions." GASB 75 established standards for measuring and recognizing postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported December 31, 2017:

	Governmental <u>Activities</u>	Business -Type <u>Activities</u>	<u>Total</u>
Net position December 31, 2017	\$ 57,271,233	\$ 31,908,595	\$ 89,179,828
Adjustments: Net OPEB liability Deferred outflow - payments subsequent to measurement date	(11,273,332) 80,453	(604,671) 8,439	(11,878,003) 88,892
Restated net position January 1, 2018	\$ 46,078,354	\$ 31,312,363	\$ 77,390,717

	Water	<u>Sewer</u>		<u>Golf</u>	Total <u>Enterprise</u>
Net position December 31, 2017	\$ 11,495,532	\$ 19,261,045	\$	1,085,219	\$ 31,841,796
Adjustments:					
Net OPEB liability	(192,869)	(182,444)		(229,358)	(604,671)
Deferred outflow - payments					
subsequent to measurement date	2,692	2,546	_	3,201	8,439
Restated net position January 1, 2018	\$ 11,305,355	\$ 19,081,147	\$	859,062	\$ 31,245,564
Net position reported for business-type a net position is different because they in					
of the balance of the internal service fur					66,799
Net position of business-type activities					\$ 31,312,363

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

Required Supplementary Information

City of Vandalia, Ohio Required Supplementary Information Schedule of City's Proportionate Share of the Net Pension Liability Last Five Years (1)

	2018	2017	2016	2015
Ohio Public Employees Retirement System (OPERS) - Traditional Plan				
City's proportion of the net pension liability	0.052988%	0.053256%	0.056614%	0.056832%
City's proportionate share of the net pension liability	\$ 8,312,790	\$ 12,093,532	\$ 9,806,258	\$ 6,854,574
City's covered payroll	\$ 7,056,223	\$ 7,434,433	\$ 6,801,825	\$ 7,034,450
City's proportionate share of the net pension liability as a percentage of its covered payroll	117.81%	162.67%	144.17%	97.44%
Plan fiduciary net position as a percentage of total pension liability	84.66%	77.25%	81.08%	86.45%
	2018	2017	2016	2015
Ohio Police and Fire Pension Fund				
City's proportion of the net pension liability	0.137610%	0.140418%	0.142926%	0.146112%
City's proportionate share of the net pension liability	\$ 8,445,748	\$ 8,893,926	\$ 9,194,517	\$ 7,569,221
City's covered payroll	\$ 3,229,381	\$ 3,476,364	\$ 3,089,263	\$ 3,017,685
City's proportionate share of the net pension liability as a percentage of its covered payroll	261.53%	255.84%	297.63%	250.83%
Plan fiduciary net position as a percentage of total pension liability	70.91%	68.36%	66.77%	71.71%

⁽¹⁾ Information prior to 2014 is not available and the amounts presented are as of the City's measurement date which is the prior year end.

⁽²⁾ Restated during 2015.

2014

0.056832%

\$ 6,699,752

\$ 7,245,408

92.47%

86.36%

2014

0.146112%

\$ 7,116,122

\$ 2,383,101

298.61%

73.00% (2)

City of Vandalia, Ohio Required Supplementary Information Schedule of City Contributions - Pension Last Six Years (1)

Ohio Public Employees Retirement System (OPERS) -	2018	2017	2016	2015	2014
Traditional Plan					
Contractually required contribution	\$ 963,279	\$ 917,309	\$ 892,132	\$ 816,219	\$ 844,134
Contributions in relation to contractually required contribution	(963,279)	(917,309)	(892,132)	(816,219)	(844,134)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
City covered payroll	\$ 6,880,564	\$ 7,056,223	\$ 7,434,433	\$ 6,801,825	\$ 7,034,450
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%	12.00%
Ohio Police and Fire Pension Fund - Police	2018	2017	2016	2015	2014
Olio I once and Fire I clision Fund - I once					
Contractually required contribution	\$ 527,414	\$ 508,278	\$ 540,214	\$ 492,573	\$ 471,293
Contributions in relation to contractually required contribution	(527,414)	(508,278)	(540,214)	(492,573)	(471,293)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
City covered payroll	\$ 2,775,863	\$ 2,675,147	\$ 2,843,232	\$ 2,592,489	\$ 2,480,489
Contributions as a percentage of covered payroll	19.00%	19.00%	19.00%	19.00%	19.00%
Ohio Police and Fire Pension Fund - Fire	2018	2017	2016	2015	2014
Onio Police and Fire Pension Fund - Fire					
Contractually required contribution	\$ 157,969	\$ 130,245	\$ 148,786	\$ 116,742	\$ 126,241
Contributions in relation to contractually required contribution	(157,969)	(130,245)	(148,786)	(116,742)	(126,241)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
City covered payroll	\$ 672,209	\$ 554,234	\$ 633,132	\$ 496,774	\$ 537,196
Contributions as a percentage of covered payroll	23.50%	23.50%	23.50%	23.50%	23.50%

⁽¹⁾ Information prior to 2013 is not available.

2013

\$ 941,903

(941,903)

3 -

\$ 7,245,408

13.00%

2013

\$ 311,773

(311,773)

\$ 1,982,028

15.73%

2013

\$ 81,137

(81,137)

\$ -

\$ 401,073

20.23%



City of Vandalia, Ohio Required Supplementary Information Schedule of City's Proportionate Share of the Net OPEB Liability Last Two Years (1)

	 2018	 2017 (2)
Ohio Public Employees Retirement System (OPERS)		
City's proportion of the net OPEB liability	0.051186%	0.051609%
City's proportionate share of the net OPEB liability	\$ 5,558,423	\$ 5,212,684
City's covered payroll	\$ 7,274,500	\$ 7,664,350
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	76.41%	68.01%
Plan fiduciary net position as a percentage of total OPEB liability	54.14%	54.05%
	2018	2017 (2)
Ohio Police and Fire OPEB Fund		
City's proportion of the net OPEB liability	0.137610%	0.140418%
City's proportionate share of the net OPEB liability	\$ 7,796,796	\$ 6,665,319
City's covered payroll	\$ 3,229,400	\$ 3,476,400
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	241.43%	191.73%
Plan fiduciary net position as a percentage of total OPEB liability	14.13%	15.96%

⁽¹⁾ Information prior to 2017 is not available and the amounts presented are as of the City's measurement date which is the prior year end.

⁽²⁾ Restated during 2018.

City of Vandalia, Ohio Required Supplementary Information Schedule of City Contributions - OPEB Last Six Years (1)

Ohio Public Employees Retirement System (OPERS)	2018		2017		2016		2015		_	2014
Onlo I ubit Employees Retirement System (Of ERS)										
Contractually required contribution	\$	-	\$	72,745	\$	153,287	\$	140,244	\$	145,040
Contributions in relation to contractually required contribution				(72,745)		(153,287)		(140,244)		(145,040)
Contribution deficiency (excess)	\$		\$		\$		\$		\$	
City covered payroll	\$	-	\$ 7	7,274,500	\$ 7	7,664,350	\$ 7	7,012,200	\$ 7	7,252,000
Contributions as a percentage of covered payroll		0.00%		1.00%		2.00%		2.00%		2.00%
Okia Balias and Eine Bansian Frank Balias		2018		2017		2016		2015		2014
Ohio Police and Fire Pension Fund - Police										
Contractually required contribution	\$	13,879	\$	13,376	\$	14,216	\$	12,962	\$	12,402
Contributions in relation to contractually required contribution		(13,879)		(13,376)		(14,216)		(12,962)		(12,402)
Contribution deficiency (excess)	\$		\$	<u>-</u>	\$		\$		\$	<u>-</u>
City covered payroll	\$ 2	2,775,800	\$ 2	2,675,200	\$ 2	2,843,200	\$ 2	2,592,400	\$ 2	2,480,400
Contributions as a percentage of covered payroll		0.50%		0.50%		0.50%		0.50%		0.50%
		2018		2017		2016		2015		2014
Ohio Police and Fire Pension Fund - Fire										
Contractually required contribution	\$	3,361	\$	2,771	\$	3,166	\$	2,484	\$	2,686
Contributions in relation to contractually required contribution		(3,361)		(2,771)		(3,166)		(2,484)		(2,686)
Contribution deficiency (excess)	\$		\$	-	\$		\$		\$	-
City covered payroll	\$	672,200	\$	554,200	\$	633,200	\$	496,800	\$	537,200
Contributions as a percentage of covered payroll		0.50%		0.50%		0.50%		0.50%		0.50%

⁽¹⁾ Information prior to 2013 is not available.

2013

\$ 74,695

(74,695)

\$ -

\$ 7,469,500

1.00%

2013

\$ 74,723

(74,723)

\$ -

\$ 1,982,042

3.77%

2013

\$ 15,121

(15,121)

\$ -

\$ 401,088

3.77%

City of Vandalia, Ohio Notes to Required Supplementary Information For the Year Ended December 31, 2018

Net Pension Liability

Ohio Public Employees Retirement System - Traditional Plan

Changes in benefit terms: There were no significant changes in benefit terms during 2018.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2018. See the notes to the basic financials for the methods and assumptions in this calculation.

Ohio Police and Fire Pension Fund

Changes in benefit terms: There were no significant changes in benefit terms during 2018.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2018. See the notes to the basic financials for the methods and assumptions in this calculation.

Net OPEB Liability

Ohio Public Employees Retirement System (OPERS)

Changes in benefit terms: There were no significant changes in benefit terms during 2018.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2018. See the notes to the basic financials for the methods and assumptions in this calculation.

Ohio Police and Fire Pension Fund

Changes in benefit terms: There were no significant changes in benefit terms during 2018.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2018. See the notes to the basic financials for the methods and assumptions in this calculation.

Combining Statements for Nonmajor Governmental Funds

Combining Statements and Individual Fund Schedules

NONMAJOR SPECIAL REVENUE FUNDS

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. A description of the City's special revenue funds follows:

Street

To account for gasoline tax, motor vehicle license fees and various other miscellaneous charges remitted to the City restricted for routine maintenance of City streets.

State Highway

To account for gasoline tax and motor vehicle license fees restricted for routine maintenance of state highways within the City.

Permissive Motor Vehicle Tax

To account for additional motor vehicle license tax levied by Montgomery County restricted for routine street maintenance and repairs.

Law Enforcement

To account for monies related to property or goods obtained by seizure or forfeiture and restricted, by State statue, for expenditures that would enhance the police department.

Drug Law Enforcement

To account for fines and costs collected for felonious drug trafficking convictions. This money is restricted for drug law enforcement activity.

OMVI Education and Enforcement

To account for fines imposed by the Municipal Court restricted for the purpose of enforcing and educating the public about law governing operation of a motor vehicle while under the influence of alcohol.

OMVI Indigent

To account for fines imposed by the Municipal Court restricted for the purpose of paying costs of attendance of indigent OMVI offenders at alcohol and drug addiction treatment programs.

Computer Legal Research

To account for fines imposed by the Municipal Court restricted for the purpose of computerization of the court including training, maintenance and support.

<u>Indigent Drivers Interlock and Alcohol Monitoring (IAM)</u>

To account for monies and restricted for expenditures related to funding interlock and secure remote electronic alcohol monitoring devices for indigent drivers.

Combining Statements – Nonmajor Governmental Funds (Continued)

NONMAJOR SPECIAL REVENUE FUNDS (Continued)

Police Continuous Professional Training

To account for monies received from the Ohio Attorney General for the reimbursement of police continuing professional training hours.

Stormwater

To account for the collection of stormwater fees committed for stormwater maintenance and repairs.

Magistrate

To account for fines imposed by the Municipal Court restricted for the purpose of reimbursement of magistrate fees.

NONMAJOR CAPITAL PROJECTS FUNDS

Capital projects funds are established to account for financial resources that are restricted, committed or assigned to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds or trust funds.

Tax Increment Financing (TIF)

To account for payments in lieu of taxes restricted for the commercial tax increment financing district. The monies will be used for future capital projects that will benefit the district.

Dixie Drive Phase 3 Widening Project

To account for the receipt and dispersal of all resources restricted for the Dixie Drive Phase 3 widening project.

Stonequarry Crossings Tax Increment Financing (TIF)

To account for payments in lieu of taxes restricted for the commercial tax increment financing district in the Stonequarry Crossings development. . The monies will be used for the future capital projects and debt payments that will benefit the district.

Community Development Block Grant

To account for the receipt and dispersal of all restricted federal grant monies under the Community Development Block Grant.

Fire Equipment

To account for the receipt and dispersal of all resources restricted for a new fire truck.

OPWC

To account for the receipt and dispersal of all restricted grant monies under the Ohio Public Works Commission.

Facilities Improvement & Maintenance Reserve

To account for the receipt and dispersal of all resources committed for future capital expenses related to the building of new facilities or repairs and improvements to existing facilities.



City of Vandalia, Ohio Combining Balance Sheet Nonmajor Governmental Funds December 31, 2018

	Nonmajor Special Revenue Funds			Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Assets: Equity in pooled cash and investments	\$ 1,890,652			1,724,442	\$	3,615,094
Receivables:	Ψ	1,000,002	\$	1,721,112	Ψ	3,013,071
Accounts		56,377		-		56,377
Revenue in lieu of taxes		· -		51,265		51,265
Due from other governments		805,476		-		805,476
Materials and supplies inventory		125,025		-		125,025
Total assets	\$	2,877,530	\$	1,775,707	\$	4,653,237
Liabilities:						
Accounts payable	\$	34,910	\$	-	\$	34,910
Contracts payable		1,336		-		1,336
Interfund payable		-		230,000		230,000
Accrued wages and benefits		6,788		-		6,788
Matured compensated absences payable		1,107		-		1,107
Due to other governments		7,920				7,920
Total liabilities		52,061		230,000		282,061
Deferred inflows of resources:						
Payments in lieu of taxes		-		51,265		51,265
Unavailable revenue - other		790,802				790,802
Total deferred inflows of resources		790,802		51,265		842,067
Fund balances:						
Nonspendable		125,025		-		125,025
Restricted		1,407,898		244,442		1,652,340
Committed		501,744		1,250,000		1,751,744
Total fund balances		2,034,667		1,494,442		3,529,109
Total liabilities, deferred inflows of						
resources and fund balances	\$	2,877,530	\$	1,775,707	\$	4,653,237

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

For the Year Ended December 31, 2018

		Nonmajor Special Revenue Funds		Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Revenues:						
Charges for services	\$	289,047	\$	-	\$	289,047
Fines and forfeitures		310,297		-		310,297
Intergovernmental		950,651		10,048		960,699
Interest		16,948		-		16,948
Payments in lieu of taxes		-		88,971		88,971
Other		35,080				35,080
Total revenue		1,602,023		99,019		1,701,042
Expenditures:						
Current:						
General government						
Legislative and executive		148,183		36,180		184,363
Judicial system		121,657		-		121,657
Public safety						
Police		51,301		-		51,301
Public works						
Engineer		171,059		-		171,059
Streets		887,638		250,294		1,137,932
Capital outlay		476,807		-		476,807
Debt service:						
Principal retirement		62,570		126,932		189,502
Interest and fiscal charges		1,192		7,543		8,735
Total expenditures		1,920,407		420,949		2,341,356
Excess of revenues under expenditures		(318,384)		(321,930)		(640,314)
Other financing sources (uses):						
Issuance of loans		-		240,294		240,294
Transfers - out		-		(358)		(358)
Total other financing sources (uses)		_		239,936		239,936
Net change in fund balance		(318,384)		(81,994)		(400,378)
Fund balances at beginning of year	2,353,051			1,576,436		3,929,487
Fund balances at end of year	\$	2,034,667	\$	1,494,442	\$ 3,529,109	

City of Vandalia, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2018

				a		rmissive		-		Drug
		C4 4	T	State		Motor	E4	Law forcement		Law
	Street Fund		Highway Fund			Vehicle Tax Fund		Fund	Enforcement Fund	
Assets:		Tullu		Tullu		Tunu		Tullu	-	Tullu
Equity in pooled cash and investments	\$	750,582	\$	41,945	\$	55,052	\$	31,480	\$	2,174
Receivables:	Ψ	700,002	Ψ	.1,,, .0	Ψ	00,002	Ψ	51,.00	Ψ	_,_,
Accounts		26,343		_		_		_		-
Due from other governments		736,490		59,715		3,154		-		-
Materials and supplies inventory		125,025		-		-		-		-
Total assets	\$	1,638,440	\$	101,660	\$	58,206	\$	31,480	\$	2,174
Liabilities:										
Accounts payable	\$	15,545	\$	7,519	\$	-	\$	-	\$	-
Contracts payable		668		-		-		-		-
Accrued wages and benefits		3,556		-		-		-		-
Matured compensated absences payable		751		-		-		-		-
Due to other governments		4,122				-				-
Total liabilities		24,642		7,519						
Deferred inflows of resources:										
Unavailable revenue - other		701,478		54,741						-
Fund balances:										
Nonspendable		125,025		-		-		-		-
Restricted		787,295		39,400		58,206		31,480		2,174
Committed		-				-				-
Total fund balances		912,320		39,400		58,206		31,480		2,174
Total liabilities, deferred inflows of										
resources and fund balances	\$	1,638,440	\$	101,660	\$	58,206	\$	31,480	\$	2,174

Ed Enfo	OMVI ducation and orcement Fund		OMVI Indigent Fund		Computer Legal Research Fund		Indigent Drivers IAM Fund	Co Pro	Police entinuous ofessional Training Fund	St	ormwater Fund	M 	agistrate Fund		Total Nonmajor cial Revenue Funds
\$	7,502	\$	152,746	\$	153,070	\$	148,643	\$	20,111	\$	508,712	\$	18,635	\$	1,890,652
	1,553		3,817		- - -		- 747 -		- - -		30,034		- - -		56,377 805,476 125,025
\$	9,055	\$	156,563	\$	153,070	\$	149,390	\$	20,111	\$	538,746	\$	18,635	\$	2,877,530
\$	586 - - - - - - 586	\$	3,817	\$	7,008 - 791 - 650 8,449	\$	651 - - - - - 651	\$	1,645 - - - - 1,645	\$	1,956 668 1,563 356 2,425 6,968	\$	878 - 723 1,601	\$	34,910 1,336 6,788 1,107 7,920 52,061
	132		3,617			_					30,034				770,802
	_		-		-		-		_		_		_		125,025
	7,737		152,746		144,621		148,739		18,466		-		17,034		1,407,898
											501,744				501,744
	7,737		152,746		144,621		148,739		18,466		501,744		17,034		2,034,667
\$	9,055	\$	156,563	\$	153,070	\$	149,390	\$	20,111	\$	538,746	\$	18,635	\$	2,877,530
Ψ	7,033	Ψ	130,303	Ψ	133,070	Ψ	177,370	Ψ	20,111	Ψ	330,740	Ψ	10,033	φ	2,011,3

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

For the Year Ended December 31, 2018

	Street Fund	State Highway Fund	Permissive Motor Vehicle Tax Fund	Law Enforcement Fund	Drug Law Enforcement Fund
Revenues: Charges for services	\$ -	\$ -	\$ -	\$ -	\$ -
Fines and forfeitures	Ψ -	Ψ -	Ψ -	5,743	256
Intergovernmental	839,783	68,090	42,778	-	-
Interest	15,421	562	965	-	_
Other	30,144	-	-	-	-
Total revenue	885,348	68,652	43,743	5,743	256
Expenditures:					
Current:					
General government					
Legislative and executive	-	-	-	-	-
Judicial system	-	-	-	-	-
Public safety					
Police	-	-	-	-	-
Public works					
Engineer	-	-	-	-	-
Streets	742,470	90,987	54,181	-	-
Capital outlay	305,568	-	-	-	-
Debt service:					
Principal retirement	48,027	-	-	-	-
Interest and fiscal charges	927				
Total expenditures	1,096,992	90,987	54,181		
Net change in fund balance	(211,644)	(22,335)	(10,438)	5,743	256
Fund balances at beginning of year	1,123,964	61,735	68,644	25,737	1,918
Fund balances at end of year	\$ 912,320	\$ 39,400	\$ 58,206	\$ 31,480	\$ 2,174

OMVI Education and Enforcement Fund	OMVI Indigent Fund	Computer Legal Research Fund	Indigent Drivers IAM Fund	Police Continuous Professional Training Fund	Stormwater Fund	Magistrate Fund	Total Nonmajor Special Revenue Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 289,047	\$ -	\$ 289,047
515	25,675	136,088	19,858	-	-	122,162	310,297
-	-	-	-	-	-	-	950,651
- 921	-	1 279	-	-	1 417	1 220	16,948
821		1,378	- 10.050		1,417	1,320	35,080
1,336	25,675	137,466	19,858		290,464	123,482	1,602,023
- -	- -	148,183	- -	- -	- -	121,657	148,183 121,657
1,287	36,721	-	10,819	2,474	-	-	51,301
-	-	-	-	-	171,059	-	171,059
-	-	-	-	-	-	-	887,638
-	-	-	-	-	171,239	-	476,807
-	-	-	-	-	14,543	-	62,570
					265		1,192
1,287	36,721	148,183	10,819	2,474	357,106	121,657	1,920,407
49	(11,046)	(10,717)	9,039	(2,474)	(66,642)	1,825	(318,384)
7,688	163,792	155,338	139,700	20,940	568,386	15,209	2,353,051
\$ 7,737	\$ 152,746	\$ 144,621	\$ 148,739	\$ 18,466	\$ 501,744	\$ 17,034	\$ 2,034,667

City of Vandalia, Ohio Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2018

	TIF Fund	Pha Widenia	e Drive ase 3 ag Project and	Cı	nequarry cossings TIF Fund	Develo Block	nunity opment Grant and	Fir Equip Fur	ment
Assets:									
Equity in pooled cash and investments Receivables:	\$ 242,124	\$	-	\$	2,318	\$	-	\$	-
Revenue in lieu of taxes	51,265								
Total assets	\$ 293,389	\$	-	\$	2,318	\$	-	\$	-
Liabilities:									
Interfund payable	\$ 	\$		\$				\$	
Deferred inflows of resources:									
Payments in lieu of taxes	 51,265								
Fund balances:									
Restricted	242,124		-		2,318		-		-
Committed	 		-		_		_		
Total fund balances	 242,124				2,318				
Total liabilities, deferred inflows of									
resources and fund balances	\$ 293,389	\$		\$	2,318	\$		\$	

					Total			
			Facilities]	Nonmajor			
		Imp	provement &	Capital				
	OPWC	M	Iaintenance	Projects				
	Fund	Re	eserve Fund		Funds			
\$	230,000	\$	1,250,000	\$	1,724,442			
Ψ	230,000	Ψ	1,230,000	Ψ	1,724,442			
					51,265			
\$	230,000	\$	1,250,000	\$	1,775,707			
\$	230,000	\$	_	\$	230,000			
					51,265			
	-		-		244,442			
			1,250,000		1,250,000			
			1,250,000		1,494,442			
\$	230,000	\$	1,250,000	\$	1,775,707			

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds

For the Year Ended December 31, 2018

	 TIF Fund	I	existic Drive Phase 3 Phose Project Fund	Ci	nequarry rossings TIF Fund	Dev Blo	mmunity elopment ock Grant Fund	Equ	Fire aipment Fund
Revenues:									
Intergovernmental	\$ 48	\$	-	\$	-	\$	10,000	\$	-
Payments in lieu of taxes	 71,924				17,047				
Total revenue	 71,972				17,047		10,000		
Expenditures:									
Current:									
General government									
Legislative and executive	21,431		-		14,749		-		-
Public works									
Streets	-		240,294		-		10,000		-
Debt service:									
Principal retirement	-		126,932		-		-		-
Interest and fiscal charges	 -		7,543						
Total expenditures	 21,431		374,769		14,749		10,000		
Excess of revenues over (under)									
expenditures	 50,541	-	(374,769)		2,298	-	-	-	-
Other financing sources (uses):									
Issuance of loans	-		240,294		-		-		-
Transfers - out	 				-		-		(358)
Total other financing sources (uses)	 		240,294						(358)
Net change in fund balance	50,541		(134,475)		2,298		-		(358)
Fund balances at									
beginning of year	 191,583		134,475		20		-		358
Fund balances at end of year	\$ 242,124	\$		\$	2,318	\$		\$	

					Total
			Facilities]	Nonmajor
		Imp	rovement &		Capital
OPWC			aintenance		Projects
Fund			serve Fund		Funds
\$	_	\$	_	\$	10,048
7	_	_	_	_	88,971
					99,019
	<u> </u>				99,019
	_		_		36,180
					30,100
	_		_		250,294
					250,254
	_		_		126,932
	_		_		7,543
	_				420,949
	<u> </u>		 -		420,747
	_		_		(321,930)
					(321,730)
	_		_		240,294
	_		_		(358)
					239,936
					237,730
	_		_		(81,994)
	_		_		(01,774)
	_		1,250,000		1,576,436
\$	_	\$	1,250,000	\$	1,494,442
Ψ		Ψ	1,230,000	Ψ	1,777,772

Individual Fund Schedules of Revenue, Expenditures/Expenses and Changes in Fund Balance/Fund Equity – Budget (Non-GAAP Basis) and Actual Major and Nonmajor

MAJOR GENERAL FUND

The general fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and the general laws of Ohio.

Funds being reported as part of the general fund

The following fund is legally budgeted as a separate special revenue fund but is being reported as part of the general fund for GAAP reporting purposes.

Employee Retirement Benefits Reserve

To account for the receipt and dispersal of all resources collected in anticipation of future expenses related to the accumulated benefit payments owed to employees upon their retirement from city service.

Schedule of Revenues, Expenditures and Changes

In Fund Balance - Budget (Non-GAAP Basis) and Actual

General Fund For the Year Ended December 31, 2018

Budgeted Amounts Variance with Final Budget Positive Original (Negative) Final Actual Revenues: Municipal income tax 15,900,000 15,900,000 15,562,951 (337,049)Property and other taxes 1,282,240 1,282,240 1,341,727 59,487 Charges for services 10,552 3,343,431 3,343,431 3,353,983 Licenses and permits 394,000 394,000 387,627 (6,373)Fines and forfeitures 1,155,050 1,155,050 1,231,982 76,932 1,100,663 Intergovernmental 1,273,741 (177,547)1,278,210 Interest 250,000 250,000 448,460 198,460 Other 55,750 55,750 371,465 315,715 Total revenues 23,654,212 23,658,681 23,798,858 140,177 **Expenditures:** Current: General government Legislative and executive Personal services 1,781,922 1,781,914 1,670,568 111,346 Operations and maintenance 3,114,452 3,187,950 2,921,373 266,577 Total legislative and executive 4,896,374 4,969,864 4,591,941 377,923 Judicial system Personal services 1,636,289 1,639,789 1,584,358 55,431 Operations and maintenance 186,629 243,229 76,716 166,513 Total judicial system 1,822,918 1,883,018 1,750,871 132,147 Total general government 6,719,292 6,852,882 6,342,812 510,070 Public safety Police Personal services 4,706,302 4,706,302 4,445,332 260,970 Operations and maintenance 464,989 465,339 418,491 46,848 Total police 5,171,641 4,863,823 307,818 5,171,291 Fire Personal services 2,144,354 2,144,354 1,947,938 196,416 Operations and maintenance 337,093 337,095 326,307 10,788 Total fire 2,481,447 2,481,449 2,274,245 207,204 Total public safety 7,652,738 7,653,090 7,138,068 515,022 Public works

775,266

307,935

1,083,201

622,531

284,666

907,197

152,735

23,269

176,004 (Continued)

775,266

307,935

1,083,201

Engineer

Total engineer

Personal services

Operations and maintenance

Schedule of Revenues, Expenditures and Changes

In Fund Balance - Budget (Non-GAAP Basis) and Actual $\,$

General Fund

For the Year Ended December 31, 2018 (Continued)

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Street lighting				
Operations and maintenance Street maintenance	180,986	180,986	179,269	1,717
Personal services	354,998	354,998	324,994	30,004
Operations and maintenance	12,317	12,317	9,734	2,583
Total streets	548,301	548,301	513,997	34,304
Refuse				
Operations and maintenance	1,181,588	1,181,588	1,168,788	12,800
Total public works	2,813,090	2,813,090	2,589,982	223,108
Recreation Parks				
Personal services	2,707,944	2,707,948	2,501,160	206,788
Operations and maintenance	1,139,807	1,139,811	1,021,204	118,607
Total recreation	3,847,751	3,847,759	3,522,364	325,395
Total expenditures	21,032,871	21,166,821	19,593,226	1,573,595
Excess of revenues over expenditures	2,621,341	2,491,860	4,205,632	1,713,772
Other financing sources (uses):				
Sale of capital assets	1,000	1,000	-	(1,000)
Advances - out Transfers - out	(4,210,500)	(4,325,500)	(230,000) (4,195,446)	(230,000) 130,054
			·	
Total other financing sources (uses)	(4,209,500)	(4,324,500)	(4,425,446)	(100,946)
Net change in fund balance	(1,588,159)	(1,832,640)	(219,814)	1,612,826
Fund balance at beginning of year	13,738,813	13,738,813	13,738,813	-
Prior year encumbrances appropriated	974,244	974,244	974,244	
Fund balance at end of year	\$ 13,124,898	\$ 12,880,417	\$ 14,493,243	\$ 1,612,826

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Employee Retirement Benefits Reserve Fund (1) For the Year Ended December 31, 2018

Revenues: Final Dudget Positive Pos		Budgeted Amounts							ance with
Expenditures: Current: General government Legislative and executive Personal services 35,000 - - - - - - Public safety Police Personal services 95,500 86,000 81,661 4,339 Fire Personal services 30,000 48,500 48,269 231 Total public safety 125,500 134,500 129,930 4,570 Public works Streets Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 - Net change in fund balance (75,000 (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -		Original Final Actu		Actual	Po				
Expenditures: Current: General government Legislative and executive Personal services 35,000 - - - - Public safety Police - Personal services 48,500 81,661 4,339 Fire Personal services 30,000 48,500 48,269 231 Total public safety 125,500 134,500 129,930 4,570 Public works Streets Streets Streets Streets 38,313 Recreation Personal services 43,000 43,000 4,687 38,313 Recreation Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th> <th></th>									
Current: General government Legislative and executive Personal services 35,000 - <t< th=""><th>Total revenues</th><th>\$</th><th></th><th>\$</th><th></th><th>\$</th><th></th><th>\$</th><th></th></t<>	Total revenues	\$		\$		\$		\$	
Ceneral government Legislative and executive Personal services 35,000 - - - - - - - - -	-								
Legislative and executive Personal services 35,000 -									
Personal services 35,000 -									
Police Personal services 95,500 86,000 81,661 4,339 Fire Personal services 30,000 48,500 48,269 231 Total public safety 125,500 134,500 129,930 4,570 Public works Streets Streets Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -			35,000						
Personal services 95,500 86,000 81,661 4,339 Fire Personal services 30,000 48,500 48,269 231 Total public safety 125,500 134,500 129,930 4,570 Public works Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Public safety								
Fire Personal services 30,000 48,500 48,269 231 Total public safety 125,500 134,500 129,930 4,570 Public works Streets Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -									
Personal services 30,000 48,500 48,269 231 Total public safety 125,500 134,500 129,930 4,570 Public works Streets Street maintenance 38,313 Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Personal services		95,500		86,000		81,661		4,339
Total public safety 125,500 134,500 129,930 4,570 Public works Streets Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -									
Public works Streets Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Personal services		30,000		48,500		48,269		231
Streets Street maintenance 43,000 43,000 4,687 38,313 Recreation Parks 75,000 56,382 18,618 Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Total public safety		125,500		134,500		129,930		4,570
Street maintenance Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -									
Personal services 43,000 43,000 4,687 38,313 Recreation Parks Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -									
Parks 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -			43,000		43,000		4,687		38,313
Personal services 46,500 75,000 56,382 18,618 Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -									
Total expenditures 250,000 252,500 190,999 61,501 Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -									
Excess of revenues under expenditures (250,000) (252,500) (190,999) 61,501 Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 -			-						
Other financing sources: Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Total expenditures		250,000	-	252,500		190,999		61,501
Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Excess of revenues under expenditures		(250,000)		(252,500)		(190,999)		61,501
Transfers - in 175,000 175,000 175,000 - Net change in fund balance (75,000) (77,500) (15,999) 61,501 Fund balance at beginning of year 256,046 256,046 256,046 -	Other financing sources:								
Fund balance at beginning of year 256,046 256,046 -			175,000		175,000		175,000		
	Net change in fund balance		(75,000)		(77,500)		(15,999)		61,501
Fund balance at end of year \$ 181,046 \$ 178,546 \$ 240,047 \$ 61,501	Fund balance at beginning of year		256,046		256,046		256,046		
	Fund balance at end of year	\$	181,046	\$	178,546	\$	240,047	\$	61,501

⁽¹⁾ This fund is combined with the general fund in the GAAP statements.

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvement Fund For the Year Ended December 31, 2018

	Budg		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)
Revenues:	\$ 10,10	0 \$ 10,100	\$ 9.971	\$ (129)
Special assessments Other	23,00		\$ 9,971 14,607	(8,393)
Total revenues		-		
Total revenues	33,10	33,100	24,578	(8,522)
Expenditures:				
Capital outlay	1,254,74	5 1,338,445	1,269,116	69,329
Debt service:				
Principal retirement	34,35	34,350	34,305	45
Interest and fiscal charges	67	675	662	13
Total expenditures	1,289,77	1,373,470	1,304,083	69,387
Excess of revenues under expenditures	(1,256,67	(1,340,370)	(1,279,505)	60,865
Other financing sources:				
Sale of capital assets			22,032	22,032
Transfers - in	910,00	910,000	910,000	,
Total other financing sources	910,00	910,000	932,032	22,032
Net change in fund balance	(346,67	(0) (430,370)	(347,473)	82,897
Fund balance at beginning of year	354,53	2 354,532	354,532	-
Prior year encumbrances appropriated	341,33	5 341,335	341,335	
Fund balance at end of year	\$ 349,19	\$ 265,497	\$ 348,394	\$ 82,897

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Police, Fire and Street Capital Improvements Fund For the Year Ended December 31, 2018

	Budgeted Amounts							riance with
								nal Budget Positive
		Original		Final		Actual	(1	Negative)
Revenues: Intergovernmental Other	\$	1,000,800	\$	1,000,800	\$	60,534 12,240	\$	(940,266) 12,240
Total revenues	\$	1,000,800	\$	1,000,800	\$	72,774	\$	(928,026)
Expenditures: Current: Public safety								
Police Personal services Capital outlay		224,506 433,906		224,506 433,906		222,727 403,089		1,779 30,817
Total police Fire		658,412		658,412		625,816		32,596
Capital outlay		140,659		152,759		146,213		6,546
Total public safety Public works		799,071		811,171		772,029		39,142
Streets Capital outlay Debt service:		1,757,486		1,843,836		907,379		936,457
Principal retirement Interest and fiscal charges		419,031 126,512		409,031 126,512		408,426 126,512		605
Total expenditures		3,102,100		3,190,550		2,214,346		976,204
Excess of revenues under expenditures		(2,101,300)		(2,189,750)		(2,141,572)		48,178
Other financing sources: Transfers - in		1,987,500		1,987,500		1,865,861		(121,639)
Net change in fund balance		(113,800)		(202,250)		(275,711)		(73,461)
Fund balance at beginning of year		616,485		616,485		616,485		-
Prior year encumbrances appropriated		185,263		185,263		185,263		
Fund balance at end of year	\$	687,948	\$	599,498	\$	526,037	\$	(73,461)

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Obligation Bond Retirement Fund For the Year Ended December 31, 2018

	Budgete	ed Amounts		Variance with Final Budget
	Original	<u>Final</u>	Final Actual	
Revenues:				
Total revenues	\$ -	\$ -	\$ -	\$ -
Expenditures: Debt service:				
Principal retirement	5,157,000	5,272,000	5,157,000	115,000
Interest and fiscal charges	120,000	120,000	98,969	21,031
Bond issuance costs	50,000	50,000	28,976	21,024
Total expenditures	5,327,000	5,442,000	5,284,945	157,055
Excess of revenues under expenditures	(5,327,000)	(5,442,000)	(5,284,945)	157,055
Other financing sources:				
Bond anticipation notes issued	4,340,000	4,340,000	4,225,000	(115,000)
Premium on notes issued	50,000	50,000	35,026	(14,974)
Transfers - in	933,000	1,048,000	1,039,585	(8,415)
Total other financing sources	5,323,000	5,438,000	5,299,611	(138,389)
Net change in fund balance	(4,000)	(4,000)	14,666	18,666
Fund balance at beginning of year	95,062	95,062	95,062	
Fund balance at end of year	\$ 91,062	\$ 91,062	\$ 109,728	\$ 18,666

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Street Fund

For the Year Ended December 31, 2018

	Budgeted	l Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues: Intergovernmental	\$ 990,000	\$ 990,000	\$ 841,441	\$ (148,559)
Interest	21,000	21,000	15,421	15,421
Other Total revenues	1,011,000	21,000 1,011,000	30,144 887,006	9,144 (123,994)
Total Tevenues	1,011,000	1,011,000	887,000	(123,994)
Expenditures: Current: Public works Streets Street maintenance				
Personal services	579,759	579,759	507,575	72,184
Operations and maintenance	243,653	291,239	255,767	35,472
Capital outlay	351,975	348,389	346,051	2,338
Total streets Debt service:	1,175,387	1,219,387	1,109,393	109,994
Principal retirement	48,050	48,048	48,027	21
Interest and fiscal charges	925	927	927	
Total expenditures	1,224,362	1,268,362	1,158,347	110,015
Net change in fund balance	(213,362)	(257,362)	(271,341)	(13,979)
Fund balance at beginning of year	943,353	943,353	943,353	-
Prior year encumbrances appropriated	43,037	43,037	43,037	
Fund balance at end of year	\$ 773,028	\$ 729,028	\$ 715,049	\$ (13,979)

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund

For the Year Ended December 31, 2018

	Budgeted Amounts							ance with
		Original		Final	Actual		P	al Budget Positive [egative]
Revenues:	ф	01.000	ф	01.000	Φ.	<0.225	Φ.	(10.555)
Intergovernmental Interest	\$	81,000	\$	81,000	\$	68,225 562	\$	(12,775) 562
Total revenues		81,000	-	81,000		68,787		(12,213)
Expenditures:								
Current:								
Public works								
Streets								
Street maintenance								
Operations and maintenance		127,670		129,170		95,429		33,741
Net change in fund balance		(46,670)		(48,170)		(26,642)		21,528
Fund balance at beginning of year		44,269		44,269		44,269		-
Prior year encumbrances appropriated		12,470		12,470		12,470		
Fund balance at end of year	\$	10,069	\$	8,569	\$	30,097	\$	21,528

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Permissive Motor Vehicle Tax Fund For the Year Ended December 31, 2018

	Budgeted Amounts						Varia Fina		
	Original Final		Final		Actual	_	ositive egative)		
Revenues:								-8	
Intergovernmental	\$	47,000	\$	47,000	\$	43,015	\$	(3,985)	
Interest				-		965		965	
Total revenues		47,000		47,000		43,980		(3,020)	
Expenditures:									
Current:									
Streets									
Street maintenance									
Operations and maintenance		20,006		17,506		15,853		1,653	
Capital outlay		35,000		40,000		40,000			
Total expenditures		55,006		57,506		55,853		1,653	
Net change in fund balance		(8,006)		(10,506)		(11,873)		(1,367)	
Fund balance at beginning of year		57,747		57,747		57,747		-	
Prior year encumbrances appropriated		7,506		7,506		7,506			
Fund balance at end of year	\$	57,247	\$	54,747	\$	53,380	\$	(1,367)	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Fund For the Year Ended December 31, 2018

		Variance with Final Budget Positive					
		Original	 Final	 Actual	(Negative)		
Revenues: Fines and forfeitures	\$	500	\$ 500	\$ 5,743	\$	5,243	
Expenditures: Current: General government Legislative and executive Operations and maintenance		9,569	9,569	9,069		500	
Net change in fund balance		(9,069)	(9,069)	(3,326)		5,743	
Fund balance at beginning of year		16,668	16,668	16,668		-	
Prior year encumbrances appropriated		9,069	9,069	 9,069			
Fund balance at end of year	\$	16,668	\$ 16,668	\$ 22,411	\$	5,743	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Law Enforcement Fund For the Year Ended December 31, 2018

		Budgeted	Amount	ts				ance with
	O	riginal		Final	Actual		Final Budget Positive (Negative)	
Revenues:								
Fines and forfeitures	\$	100	\$	100	\$	241	\$	141
Expenditures: Current: General government Legislative and executive Operations and maintenance		1,000		1,000		<u>-</u>		1,000
Net change in fund balance		(900)		(900)		241		1,141
Fund balance at beginning of year		1,908		1,908		1,908		
Fund balance at end of year	\$	1,008	\$	1,008	\$	2,149	\$	1,141

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual OMVI Education and Enforcement Fund For the Year Ended December 31, 2018

		Budgeted		Variance with				
Davannası	0	riginal	Final		Actual	Po	Final Budget Positive (Negative)	
Revenues: Fines and forfeitures	\$	1,000	\$ 1,000	\$	505	\$	(495)	
Expenditures: Current: Public safety Police								
Personal services Operations and maintenance		1,000	2,500 1,000		701 545		1,799 455	
Total expenditures		1,000	3,500		1,246		2,254	
Net change in fund balance		-	(2,500)		(741)		1,759	
Fund balance at beginning of year		7,673	 7,673		7,673			
Fund balance at end of year	\$	7,673	\$ 5,173	\$	6,932	\$	1,759	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes

In Fund Balance - Budget (Non-GAAP Basis) and Actual OMVI Indigent Fund

	Budgeted Amounts					Variance with	
	Original Final		Final	 Actual	P	nal Budget Positive Negative)	
Revenues: Fines and forfeitures	\$	20,000	\$	20,000	\$ 25,790	\$	5,790
Expenditures: Current: Public safety Police							
Operations and maintenance		71,422		71,422	 38,143		33,279
Net change in fund balance		(51,422)		(51,422)	(12,353)		39,069
Fund balance at beginning of year		161,163		161,163	161,163		-
Prior year encumbrances appropriated		1,422		1,422	1,422		-
Fund balance at end of year	\$	111,163	\$	111,163	\$ 150,232	\$	39,069

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Computer Legal Research Fund For the Year Ended December 31, 2018

		Budgeted		Variance with Final Budget				
	(Original		Final		Actual	_	ositive egative)
Revenues:								
Fines and forfeitures	\$	140,000	\$	140,000	\$	135,794	\$	(4,206)
Other						1,378		1,378
Total revenues		140,000		140,000		137,172		(2,828)
Expenditures:								
Current:								
General government								
Legislative and executive								
Personal services		78,403		78,403		66,997		11,406
Operations and maintenance		115,186		114,990		84,495		30,495
Capital outlay		3,500		3,696		3,696		
Total expenditures		197,089		197,089		155,188		41,901
Net change in fund balance		(57,089)		(57,089)		(18,016)		39,073
Fund balance at beginning of year		141,015		141,015		141,015		-
Prior year encumbrances appropriated		6,436		6,436		6,436		
Fund balance at end of year	\$	90,362	\$	90,362	\$	129,435	\$	39,073

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Drivers IAM Fund For the Year Ended December 31, 2018

		Variance with Final Budget Positive					
	C	Original	Final	Actual	(Negative		
Revenues:			 	 			
Fines and forfeitures	\$	20,000	\$ 20,000	\$ 19,497	\$	(503)	
Expenditures: Current: Public safety Police Operations and maintenance		100,090	100,090	10,701		89,389	
Net change in fund balance		(80,090)	(80,090)	8,796		88,886	
Fund balance at beginning of year		138,638	138,638	138,638		-	
Prior year encumbrances appropriated		90	 90	90			
Fund balance at end of year	\$	58,638	\$ 58,638	\$ 147,524	\$	88,886	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Police Continuous Professional Training Fund For the Year Ended December 31, 2018

		Budgeted	Amour	its				ance with
	O	riginal	Final Actual			Actual	Final Budget Positive (Negative)	
Revenues:								
Total revenues	\$	-	\$		\$		\$	-
Expenditures: Current: Public safety Police Operations and maintenance		20,940		20,940		2,819		18,121
Net change in fund balance		(20,940)		(20,940)		(2,819)		18,121
Fund balance at beginning of year		20,940		20,940		20,940		
Fund balance at end of year	\$		\$		\$	18,121	\$	18,121

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes

In Fund Balance - Budget (Non-GAAP Basis) and Actual Stormwater Fund

	Budgeted Amounts							ance with
		Original		Final		Actual	P	al Budget Positive Regative)
Revenues:	¢	297.000	¢	297.000	¢	200.047	ď	2.047
Charges for services Other	\$	287,000 1,000	\$	287,000 1,000	\$	289,047 1,417	\$	2,047 417
Total revenues		288,000		288,000		290,464		2,464
Expenditures:								
Current:								
Public works								
Engineer								
Personal services		149,980		149,980		140,899		9,081
Operations and maintenance		54,997		56,397		36,301		20,096
Capital outlay		221,700		229,400		225,277		4,123
Total engineer		426,677		435,777		402,477		33,300
Debt service:								
Principal retirement		15,375		15,375		14,543		832
Interest and fiscal charges		265		265		265		_
Total expenditures		442,317		451,417		417,285		34,132
Net change in fund balance		(154,317)		(163,417)		(126,821)		36,596
Fund balance at beginning of year		566,339		566,339		566,339		-
Prior year encumbrances appropriated		5,301		5,301		5,301		
Fund balance at end of year	\$	417,323	\$	408,223	\$	444,819	\$	36,596

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Magistrate Fund

	Budgeted Amounts							Variance with Final Budget Positive (Negative) \$ 1,789 1,320 \$ 3,109	
	Original Final		Actual		P	ositive			
Revenues: Fines and forfeitures Other	\$	120,000	\$	120,000	\$	121,789 1,320	\$		
Total revenues	\$	120,000	\$	120,000	\$	123,109	\$	3,109	
Expenditures: Current: General government Judicial system Personal services		113,545		113,545		122,453		(8,908)	
Net change in fund balance		6,455		6,455		656		(5,799)	
Fund balance at beginning of year		9,344		9,344		9,344			
Fund balance at end of year	\$	15,799	\$	15,799	\$	10,000	\$	(5,799)	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual TIF Fund

	Budgeted Amounts						Variance with Final Budget Positive (Negative) \$ 48 474 522 5,069 5,591	
	(Original		Final		Actual	(Ne	egative)
Revenues: Intergovernmental Payments in lieu of taxes	\$	- 71,450	\$	71,450	\$	48 71,924	\$	
Total revenues		71,450		71,450		71,972		522
Expenditures: Capital outlay		26,500		26,500		21,431		5,069
Net change in fund balance		44,950		44,950		50,541		5,591
Fund balance at beginning of year		191,583		191,583		191,583		
Fund balance at end of year	\$	236,533	\$	236,533	\$	242,124	\$	5,591

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Dixie Drive Phase 3 Widening Project Fund For the Year Ended December 31, 2018

	Variance with Final Budget						
	Original		Final		Actual		Positive Negative)
Revenues:	 			_			
Total revenues	\$ 	\$		\$		\$	
Expenditures:							
Capital outlay	-		-		240,294		(240,294)
Debt service:							
Principal retirement	83,362		126,932		126,932		-
Interest and fiscal charges	 		7,543		7,543		
Total expenditures	 83,362		134,475		374,769		(240,294)
Excess of revenues under expenditures	 (83,362)		(134,475)		(374,769)		(240,294)
Other financing sources:							
Loan proceeds	 				240,294		240,294
Net change in fund balance	(83,362)		(134,475)		(134,475)		-
Fund balance at beginning of year	 134,475		134,475		134,475		
Fund balance at end of year	\$ 51,113	\$		\$		\$	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Stonequarry Crossings TIF Fund For the Year Ended December 31, 2018

	 Budgeted	ts			iance with		
	 Original		Final	 Actual		Final Budget Positive (Negative)	
Revenues:							
Payments in lieu of taxes	\$ 34,500	\$	79,500	\$ 17,047	\$	(62,453)	
Expenditures:							
Capital outlay	11,500		11,500	14,749		(3,249)	
Debt service:							
Principal retirement	 23,000		68,000	 		68,000	
Total expenditures	34,500		79,500	14,749		64,751	
Net change in fund balance	-		-	2,298		2,298	
Fund balance at beginning of year	 20		20	 20			
Fund balance at end of year	\$ 20	\$	20	\$ 2,318	\$	2,298	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Community Development Block Grant Fund For the Year Ended December 31, 2018

		Budgeted	Amoun	its			Variance with Final Budget Positive		
	C	Original		Final		Actual		ative)	
Revenues:					-				
Intergovernmental	\$	10,000	\$	10,000	\$	10,000	\$		
Expenditures:									
Capital outlay		10,000		10,000		10,000			
Net change in fund balance		-		-		-		-	
Fund balance at beginning of year									
Fund balance at end of year	\$	-	\$	_	\$	_	\$	_	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Equipment Fund For the Year Ended December 31, 2018

		Budgeted	Amounts	3			Varian Final I	
	Or	iginal	F	inal	A	ctual		tive
Revenues:								
Total revenues	\$	-	\$		\$		\$	_
Expenditures: Debt service: Principal retirement		358		358		358		- -
Net change in fund balance		(358)		(358)		(358)		-
Fund balance at beginning of year		358		358		358		
Fund balance at end of year	\$		\$		\$		\$	

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual OPWC Fund

	 Budgeted	Amoui	nts			riance with
	 Original		Final	 Actual]	nal Budget Positive Negative)
Revenues: Intergovernmental	\$ 105,900	\$	226,200	\$ 	\$	(226,200)
Expenditures:						
Capital outlay	 211,800		226,200	 226,200		
Excess of revenues under expenditures	 (105,900)			 (226,200)		(226,200)
Other financing sources:						
Issuance of OPWC loans	105,900		-	-		-
Advances - in	 			 230,000		230,000
Total other financing sources	 105,900		-	 230,000		230,000
Net change in fund balance	-		-	3,800		3,800
Fund balance at beginning of year	 			 <u>-</u>		
Fund balance at end of year	\$ 	\$		\$ 3,800	\$	3,800

City of Vandalia, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Facilities Improvement & Maintenance Reserve Fund For the Year Ended December 31, 2018

	 Budgeted	Amou	ints		Variance with Final Budget		
	 Original		Final	 Actual	Posi	_	
Revenues:							
Total revenues	\$ -	\$		\$ -	\$		
Expenditures:							
Total expenditures	 			 			
Net change in fund balance	-		-	-		-	
Fund balance at beginning of year	 1,250,000		1,250,000	 1,250,000			
Fund balance at end of year	\$ 1,250,000	\$	1,250,000	\$ 1,250,000	\$		

Schedule of Revenues, Expenses and Changes

In Net Position - Budget (Non-GAAP Basis) and Actual Water Fund

	Budgeted Amounts							iance with
	Origina	<u>1 </u>		Final		Actual	1	al Budget Positive Vegative)
Revenues:	* * * * * * * * * * * * * * * * * * * *			• • • • • • • • • • • • • • • • • • • •				100.001
Charges for services	\$ 2,152		\$	2,152,000	\$	2,274,891	\$	122,891
Tap-in fees	10	,000		10,000		3,950		(6,050)
Utility deposits received Other	52	,000		- 52 000		3,794		3,794
	-			53,000		60,792		7,792
Total revenues	2,215	,000_		2,215,000		2,343,427		128,427
Expenses:								
Personal services	387	,185		387,186		334,643		52,543
Contractual services	1,752	,299		1,749,789		1,735,721		14,068
Materials and supplies	41	,527		41,433		39,357		2,076
Capital outlay	639	,624		653,048		618,337		34,711
Utility deposits returned		-		-		6,959		(6,959)
Other	1	,000		2,529		2,483		46
Total expenses	2,821	,635		2,833,985		2,737,500		96,485
Operating loss	(606	,635)		(618,985)		(394,073)		224,912
Nonoperating revenues (expenses):								
Intergovernmental	106	,900		98,000		29,522		(68,478)
Issuance of OPWC loans	106	,900		106,900		83,761		(23,139)
Principal retirement	(28	,845)		(28,843)		(28,692)		151
Interest		(395)		(397)		(397)		_
Total nonoperating revenues (expenses)	184	,560		175,660		84,194		(91,466)
Change in net position	(422	,075)		(443,325)		(309,879)		133,446
Net position at beginning of year	1,798	,561		1,798,561		1,798,561		-
Prior year encumbrances appropriated	302	,150		302,150		302,150		
Net position at end of year	\$ 1,678	,636	\$	1,657,386	\$	1,790,832	\$	133,446

Schedule of Revenues, Expenses and Changes

In Net Position - Budget (Non-GAAP Basis) and Actual Sewer Fund

	Budgeted Amounts							iance with
	(Original		Final		Actual	F	al Budget Positive [egative)
Revenues:								
Charges for services	\$	1,601,700	\$	1,601,700	\$	1,627,607	\$	25,907
Tap-in fees		10,000		10,000		17,900		7,900
Utility deposits received		-		-		1,868		1,868
Other		60,000		60,000		7,203		(52,797)
Total revenues		1,671,700		1,671,700		1,654,578		(17,122)
Expenses:								
Personal services		372,176		372,176		319,041		53,135
Contractual services		1,034,458		1,012,908		986,685		26,223
Materials and supplies		32,957		36,434		29,168		7,266
Capital outlay		325,000		353,523		353,523		-
Utility deposits returned		200		200		3,428		(3,228)
Total expenses		1,764,791		1,775,241		1,691,845		83,396
Operating loss		(93,091)		(103,541)		(37,267)		66,274
Nonoperating revenues (expenses):								
Intergovernmental		39,250		33,750		-		(33,750)
Issuance of OPWC loans		39,250		39,250		-		(39,250)
Principal retirement		(25,745)		(25,743)		(25,886)		(143)
Interest		(395)		(397)		(397)		
Total nonoperating revenues (expenses)		52,360		46,860		(26,283)		(73,143)
Change in net position		(40,731)		(56,681)		(63,550)		(6,869)
Net position at beginning of year		2,428,556		2,428,556		2,428,556		-
Prior year encumbrances appropriated		82,685		82,685		82,685		
Net position at end of year	\$	2,470,510	\$	2,454,560	\$	2,447,691	\$	(6,869)

City of Vandalia, Ohio Schedule of Revenues, Expenses and Changes In Net Position - Budget (Non-GAAP Basis) and Actual Golf Fund

		Budgeted	Amou	nts			riance with nal Budget
	Original			Final	 Actual]	Positive Negative)
Revenues: Charges for services Other	\$	915,200	\$	915,200	\$ 804,453 6,994	\$	(110,747) 6,994
Total revenues		915,200		915,200	 811,447		(103,753)
Expenses:							
Personal services		552,520		552,521	498,512		54,009
Contractual services		177,737		174,585	148,407		26,178
Materials and supplies		202,412		203,412	179,641		23,771
Capital outlay		245,850		271,866	258,279		13,587
Other		54,971		57,106	47,418		9,688
Total expenses		1,233,490		1,259,490	 1,132,257		127,233
Operating loss		(318,290)		(344,290)	 (320,810)		23,480
Nonoperating revenues:							
Intergovernmental		6,500		6,500	 		(6,500)
Loss before transfers		(311,790)		(337,790)	 (320,810)		16,980
Other financing sources:							
Transfers - in		205,000		205,000	 205,000		
Change in net position		(106,790)		(132,790)	(115,810)		16,980
Net position at beginning of year		346,548		346,548	346,548		-
Prior year encumbrances appropriated		38,800		38,800	 38,800		
Net position at end of year	\$	278,558	\$	252,558	\$ 269,538	\$	16,980

City of Vandalia, Ohio Schedule of Revenues, Expenses and Changes

In Net Position - Budget (Non-GAAP Basis) and Actual Hospital Care Fund

	 Budgeted	Amou	ints		riance with
D	Original		Final	Actual	nal Budget Positive Negative)
Revenues: Charges for services Other	\$ 2,600,911 350,000	\$	2,600,911 350,000	\$ 2,112,665 193,735	\$ (488,246) (156,265)
Total revenues	 2,950,911		2,950,911	 2,306,400	 (644,511)
Expenses: Contractual services Claims	 521,177 2,539,206		521,177 2,539,206	515,251 2,167,024	 5,926 372,182
Total expenses	 3,060,383		3,060,383	 2,682,275	 378,108
Change in net position	(109,472)		(109,472)	(375,875)	(266,403)
Net position at beginning of year	668,513		668,513	668,513	-
Prior year encumbrances appropriated	 105,383		105,383	 105,383	
Net position at end of year	\$ 664,424	\$	664,424	\$ 398,021	\$ (266,403)

Combining Statement – Fiduciary Funds

AGENCY FUNDS

To account for assets held by the City as an agent for individuals, private organizations, and/or other governmental units.

Building Standards

Established to account for state assessed fees on building permits issued by the City.

Northern Area Water Authority

Established to account for activities of the Northern Area Water Authority which the City of Vandalia is the fiscal agent.

Municipal Court

Established to account for the monies that flow through the Clerk of Courts Office to various subdivisions.

Multi-District Tax Fund

Established to account for the flow through of municipal income tax monies that belong to the City of Brookville.

Butler Township JEDD Tax Collection

Established to account for the flow through of income tax monies that belong to the Vandalia-Butler Township Joint Economic Development District.

Butler Township JEDZ Tax Collection

Established to account for the flow through of income tax monies that belong to the Butler Township Miller Lane Hotel District Joint Economic Development Zone and the Butler Township Miller Lane Business District Joint Economic Development Zone.

Performance Bond

Established to account for the sureties received from contractors until contracts are complete.

Tri-Cities North Regional Wastewater Authority

Established to account for the activities of the Tri-Cities North Regional Wastewater Authority which the City of Vandalia is the fiscal agent.

Employee Flex Account

Established to account for the flow through of employee medical expenses that belong to the employees of the City.

Combining Statement of Changes in Assets and Liabilities

Agency Funds

Building Standards Assets: Equity in pooled cash and cash equivalents Total assets		Balance anuary 1, 2018 798 798	\$	Additions 4,557 4,557	\$ \$	Deletions 4,038 4,038	\$ \$	Balance cember 31, 2018 1,317 1,317
<u>Liabilities:</u> Due to other governments	\$	798	\$	4,557	\$	4,038	\$	1,317
Total liabilities	\$	798	\$	4,557	\$	4,038	\$	1,317
Northern Area Water Authority <u>Assets:</u>	J	Balance anuary 1, 2018		Additions		Deletions		Balance cember 31, 2018
Equity in pooled cash and cash equivalents Total assets	<u>\$</u> \$	2,885,481 2,885,481	\$	3,815,882 3,815,882	\$	3,973,939 3,973,939	<u>\$</u> \$	2,727,424 2,727,424
<u>Liabilities:</u> Due to others Total liabilities	\$ \$	2,885,481 2,885,481	\$	3,815,882 3,815,882	\$ \$	3,973,939 3,973,939	\$	2,727,424 2,727,424
Municipal Court		Balance anuary 1, 2018		Additions		Deletions	De	Balance cember 31, 2018
Assets: Cash and cash equivalents in segregated accounts	\$	anuary 1, 2018 105,265	\$	1,516,607	\$	1,520,646	\$	2018 101,226
Assets:	J	anuary 1, 2018						2018
Assets: Cash and cash equivalents in segregated accounts	\$	anuary 1, 2018 105,265	\$	1,516,607	\$	1,520,646	\$	2018 101,226
Assets: Cash and cash equivalents in segregated accounts Total assets Liabilities: Due to other governments Undistributed monies Total liabilities Multi-District Tax fund	\$ \$ \$	105,265 105,265 46,240 59,025	\$ \$ \$	1,516,607 1,516,607 605,480 911,127	\$ \$ \$	1,520,646 1,520,646 607,628 913,018	\$ \$	2018 101,226 101,226 44,092 57,134
Assets: Cash and cash equivalents in segregated accounts Total assets Liabilities: Due to other governments Undistributed monies Total liabilities Multi-District Tax fund Assets:	\$ \$ \$	anuary 1, 2018 105,265 105,265 46,240 59,025 105,265 Balance anuary 1, 2018	\$ \$ \$	1,516,607 1,516,607 605,480 911,127 1,516,607	\$ \$ \$	1,520,646 1,520,646 607,628 913,018 1,520,646	\$ \$ \$ De	101,226 101,226 101,226 44,092 57,134 101,226 Balance cember 31, 2018
Assets: Cash and cash equivalents in segregated accounts Total assets Liabilities: Due to other governments Undistributed monies Total liabilities Multi-District Tax fund	\$ \$ \$	105,265 105,265 105,265 46,240 59,025 105,265 Balance anuary 1,	\$ \$	1,516,607 1,516,607 605,480 911,127 1,516,607	\$ \$	1,520,646 1,520,646 607,628 913,018 1,520,646	\$ \$	2018 101,226 101,226 44,092 57,134 101,226 Balance cember 31,
Assets: Cash and cash equivalents in segregated accounts Total assets Liabilities: Due to other governments Undistributed monies Total liabilities Multi-District Tax fund Assets: Equity in pooled cash and cash equivalents	\$ \$ \$ \$	anuary 1, 2018 105,265 105,265 46,240 59,025 105,265 Balance anuary 1, 2018 23,010	\$ \$ \$	1,516,607 1,516,607 605,480 911,127 1,516,607 Additions	\$ \$ \$	1,520,646 1,520,646 607,628 913,018 1,520,646 Deletions	\$ \$ \$ \$ Dec \$	2018 101,226 101,226 44,092 57,134 101,226 Balance cember 31, 2018

Combining Statement of Changes in Assets and Liabilities

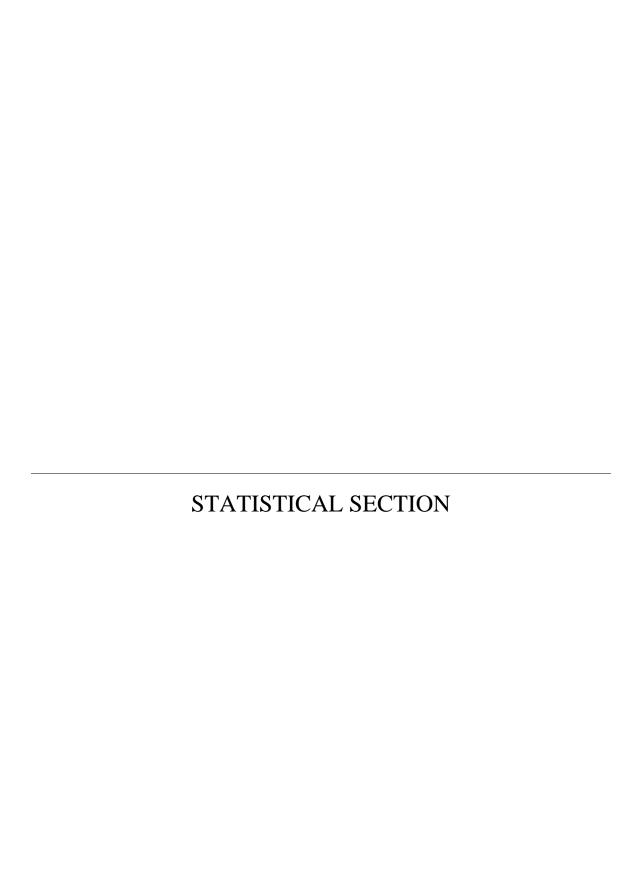
Agency Funds

Butler Township JEDD Tax Collection	J	Balance anuary 1, 2018		Additions	· ·	Deletions		Balance cember 31,
Assets: Equity in pooled cash and cash equivalents Total assets	\$ \$	17,718 17,718	\$	173,891 173,891	\$	172,560 172,560	\$	19,049 19,049
<u>Liabilities:</u> Undistributed monies Total liabilities	\$ \$	17,718 17,718	\$ \$	173,891 173,891	\$	172,560 172,560	\$	19,049 19,049
	J 	Balance anuary 1, 2018		Additions		Deletions		Balance cember 31, 2018
Butler Township JEDZ Tax Collection Assets:								
Equity in pooled cash and cash equivalents	\$	49,495	\$	610,818	\$	600,113	\$	60,200
Receivables: Accounts				3,982				3,982
Total assets	\$	49,495	\$	614,800	\$	600,113	\$	64,182
<u>Liabilities:</u> Undistributed monies	\$	49,495	\$	614,800	\$	600,113	\$	64,182
Total liabilities	\$	49,495	\$	614,800	\$	600,113	\$	64,182
Performance Bond Assets:	J	Balance anuary 1, 2018		Additions		Deletions		Balance cember 31, 2018
Equity in pooled cash and cash equivalents Total assets	<u>\$</u> \$	14,720 14,720	<u>\$</u> \$	-	<u>\$</u> \$	2,729 2,729	\$	11,991 11,991
<u>Liabilities:</u> Undistributed monies Total liabilities	\$	14,720 14,720	\$	<u>-</u> -	\$	2,729 2,729	\$	11,991 11,991
Tri-Cities North Regional Wastewater Authority	J	Balance anuary 1, 2018	_	Additions		Deletions		Balance cember 31, 2018
Assets:	\$	2 210 044	\$	5,827,187	¢	5,785,603	¢	2 261 529
Equity in pooled cash and cash equivalents Investments	<u> </u>	3,319,944 747,660		747,147	\$	747,660	\$	3,361,528 747,147
Total assets	\$	4,067,604	\$	6,574,334	\$	6,533,263	\$	4,108,675
<u>Liabilities:</u>								
Due to others Total liabilities	<u>\$</u> \$	4,067,604 4,067,604	<u>\$</u> \$	6,574,334 6,574,334	<u>\$</u> \$	6,533,263 6,533,263	\$	4,108,675 4,108,675
Tomi incoming	Ψ	7,007,004	Ψ	0,517,557	Ψ	0,233,203	Ψ	7,100,073

Combining Statement of Changes in Assets and Liabilities

Agency Funds

		Balance					Balance
	J	anuary 1,				De	cember 31,
Employee Flex Account		2018	Additions		Deletions		2018
Assets:			 				
Equity in pooled cash and cash equivalents	\$	6,169	\$ 56,000	\$	56,420	\$	5,749
Total assets	\$	6,169	\$ 56,000	\$	56,420	\$	5,749
Liabilities:							
Due to employees	\$	6,169	\$ 56,000	\$	56,420	\$	5,749
Total liabilities	\$	6,169	\$ 56,000	\$	56,420	\$	5,749
	J	Balance anuary 1,				De	Balance cember 31,
Totals		2018	Additions		Deletions		2018
Assets:			 				
Equity in pooled cash and cash equivalents	\$	6,317,335	\$ 14,344,772	\$	14,464,751	\$	6,197,356
Cash and cash equivalents in segregated accounts		105,265	1,516,607		1,520,646		101,226
Investments		747,660	747,147		747,660		747,147
Receivables:							
Accounts		_	 3,982				3,982
Total assets	\$	7,170,260	\$ 16,612,508	\$	16,733,057	\$	7,049,711
<u>Liabilities:</u>							
Due to other governments	\$	47,038	\$ 610,037	\$	611,666	\$	45,409
Due to employees		6,169	56,000		56,420		5,749
Undistributed monies		163,968	5,556,255		5,557,769		162,454
Due to others		6,953,085	 10,390,216		10,507,202		6,836,099
Total liabilities	\$	7,170,260	\$ 16,612,508	\$	16,733,057	\$	7,049,711
		· 		_			



Statistical Section

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	Page(s)
Financial Trends These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	S2 - S8
Revenue Capacity	S9 - S14
These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue source(s), the property tax (and the income tax).	
Debt Capacity	S15 - S19
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Economic and Demographic Information	S20 - S21
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	
Operating Information	S22 - S29
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

	Restated									
		<u>2009</u>		<u>2010</u>		<u>2011</u>		<u>2012</u>		<u>2013</u>
Governmental Activities										
Net investment in capital assets	\$	39,122,829	\$	42,469,073	\$	42,488,927	\$	42,909,665	\$	43,255,312
Restricted		5,991,019		5,776,138		2,032,828		3,006,345		3,047,614
Unrestricted		14,113,877		12,187,964		15,743,855		15,722,617		15,697,621
Total governmental activities net position	\$	59,227,725	\$	60,433,175	\$	60,265,610	\$	61,638,627	\$	62,000,547
Business-Type Activities										
Net investment in capital assets	\$	18,217,454	\$	18,100,914	\$	18,332,521	\$	18,007,758	\$	19,044,671
Unrestricted		9,169,165		10,846,059		10,898,051		11,833,535		12,516,865
Total business-type activities net position	\$	27,386,619	\$	28,946,973	\$	29,230,572	\$	29,841,293	\$	31,561,536
Primary Government										
Net investment in capital assets	\$	57,340,283	\$	60,569,987	\$	60,821,448	\$	60,917,423	\$	62,299,983
Restricted		5,991,019		5,776,138		2,032,828		3,006,345		3,047,614
Unrestricted		23,283,042		23,034,023		26,641,906		27,556,152		28,214,486
Total primary government net position	\$	86,614,344	\$	89,380,148	\$	89,496,182	\$	91,479,920	\$	93,562,083

⁽¹⁾ The City implemented GASB 68 during 2015 and as a result 2014 was restated. (2) The City implemented GASB 75 during 2018 and as a result 2017 was restated.

F	Restated (1)			Restated (2)									
	<u>2014</u>		<u>2015</u>		<u>2016</u>	<u>2017</u>		<u>2018</u>					
\$	45,004,853	\$	47,900,553	\$	48,804,352	\$	49,337,872	\$	49,032,022				
	3,895,737		3,929,597		3,939,012		3,695,303		4,055,358				
	3,669,638		4,639,893		5,874,223		(6,954,821)		(7,372,457)				
\$	52,570,228	\$	56,470,043	\$	58,617,587	\$	46,078,354	\$	45,714,923				
Ψ	32,370,228	Ψ	30,470,043	Ψ	36,017,367	Ψ	40,070,334	Ψ	45,714,725				
\$	18,585,891	\$	18,584,910	\$	18,740,110	\$	18,654,104	\$	18,116,128				
·	11,992,590	·	12,516,989	·	12,449,139		12,658,259		13,153,710				
Φ.	20.570.401	Φ.	21 101 000	Φ.	21 100 240	Φ.	21 212 262	Φ.	21.260.020				
\$	30,578,481	\$	31,101,899	\$	31,189,249	\$	31,312,363	\$	31,269,838				
\$	63,590,744	\$	66,485,463	\$	67,544,462	\$	67,991,976	\$	67,148,150				
	3,895,737		3,929,597		3,939,012		3,695,303		4,055,358				
	15,662,228		17,156,882		18,323,362		5,703,438		5,781,253				
\$	83,148,709	\$	87,571,942	\$	89,806,836	\$	77,390,717	\$	76,984,761				

Expenses Governmental Activities:		2009		<u>2010</u>		<u>2011</u>		<u>2012</u>		<u>2013</u>
General government	\$	7,686,032	\$	5,582,027	\$	5,726,617	\$	5,782,863	\$	5,475,675
Public safety		6,605,685		6,531,788		6,911,373		6,811,934		7,174,259
Public works		5,881,207		5,030,029		5,328,780		6,294,260		5,098,906
Recreation		4,099,980		3,984,048		3,958,580		3,847,357		3,788,977
Interest and fiscal charges		758,879		736,084		661,538		601,289		560,923
Total governmental activities expenses		25,031,783		21,863,976		22,586,888		23,337,703		22,098,740
Business-Type Activities:										
Water		2,530,623		1,912,399		2,057,812		2,059,071		1,909,167
Sewer		1,699,742		450,852		1,741,089		1,512,536		1,552,360
Golf		1,057,710		1,087,328		965,069		1,042,176		1,097,625
Total business-type activities		5,288,075		3,450,579		4,763,970		4,613,783		4,559,152
Total primary government expenses	\$	30,319,858	\$	25,314,555	\$	27,350,858	\$	27,951,486	\$	26,657,892
Program Revenues										
Governmental Activities:										
Charges for services:										
General government	\$	1,821,605	\$	1,871,967	\$	1,871,826	\$	1,577,135	\$	2,459,074
Public safety		629,222		663,224		326,695		649,206		569,979
Public works		1,245,630		1,333,534		1,706,801		1,400,408		1,474,377
Recreation		1,468,749		1,481,966		1,479,628		1,446,534		1,395,800
Operating grants, contributions and interest		1,324,350		727,898		1,272,681		1,106,688		1,227,177
Capital grants and contributions		2,078,995		2,501,327		818,757		2,004,768		45,000
Total governmental activities										
program revenues	-	8,568,551		8,579,916		7,476,388		8,184,739		7,171,407
Business-Type Activities:										
Charges for services:										
Water		2,056,963		2,182,747		2,128,858		2,226,641		2,190,856
Sewer		1,254,928		1,300,559		1,378,273		1,584,806		1,933,954
Golf		935,518		930,933		863,896		973,947		888,023
Operating grants, contributions and interest		-		-		-		130,340		-
Capital grants and contributions		412,108		108,770		1,052		2,828		1,290,959
Total business-type activities		4 550 515		4 522 000		4 252 252		4.010.7.0		5 202 2 02
program revenues		4,659,517		4,523,009		4,372,079		4,918,562		6,303,792
Total primary government program revenues	\$	13,228,068	\$	13,102,925	\$	11,848,467	\$	13,103,301	\$	13,475,199
Net (expense)/revenue										
Governmental activities	\$	(16,463,232)	\$	(13,284,060)	\$	(15,110,500)	\$	(15,152,964)	\$	(14,927,333)
Business-type activities		(628,558)		1,072,430		(391,891)		304,779		1,744,640
Total primary government net expense	\$	(17,091,790)	\$	(12,211,630)	\$	(15,502,391)	\$	(14,848,185)	\$	(13,182,693)
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Property taxes levied for:		1 (50 50 5	ф	1 000 250	Φ.	1 7 10 00 5		1.505.500	ф	1 221 001
General purposes	\$	1,670,726	\$	1,989,379	\$	1,548,086	\$	1,505,738	\$	1,221,094
Income tax levied for: General purposes		9,222,083		10,889,271		11,709,263		13,025,898		12,709,385
Grants and entitlements not		9,222,083		10,009,271		11,709,203		13,023,696		12,709,363
restricted to specific programs		1,931,238		1,539,008		1,764,465		1,556,563		1,098,778
Payment in lieu of taxes		16,857		108,512		107,720		43,957		84,136
Investment earnings		622,173		254,451		492,580		208,984		20,362
Gain on the sale of capital assets		-		-		11,040		124,555		-
Other		114,904		131,464		59,415		82,334		131,101
Total governmental activities		13,577,981		14,912,085		15,692,569		16,548,029		15,264,856
Business-Type Activities:										
Investment earnings		483		287		_		_		_
Other		270,472		65,062		56,523		283,894		-
Total business-type activities	-	270,955		65,349		56,523		283,894		_
Total primary government	\$	13,848,936	\$	14,977,434	\$	15,749,092	\$	16,831,923	\$	15,264,856
Change in net position										
Governmental activities	\$	(3,078,107)	\$	1,205,450	\$	(36,898)	\$	1,373,017	\$	361,920
Business-type activities	-	(164,747)	*	1,560,354	-	283,599	•	610,721	-	1,720,243
Total primary government	\$	(3,242,854)	\$	2,765,804	\$	246,701	\$	1,983,738	\$	2,082,163
	=	· · / /	_		_		_			

	<u>2014</u>		<u>2015</u>		<u>2016</u>		<u>2017</u>		<u>2018</u>
\$	5,520,951	\$	5,130,767	\$	4,836,921	\$	5,838,359	\$	5,792,732
Ψ	7,124,303	Ψ	7,236,385	Ψ	7,841,876	Ψ	8,571,205	Ψ	9,307,432
	4,736,869		4,900,560		4,890,378		5,616,975		6,029,741
	4,147,571		4,008,981		3,793,318		4,527,113		4,494,143
	569,379		209,376		235,861		231,297		220,783
	22,099,073		21,486,069		21,598,354		24,784,949		25,844,831
	2,072,336		2,151,550		2,010,094		1,942,016		1,904,562
	1,814,270		1,694,090		1,944,231		1,703,795		1,567,017
	1,019,002		1,035,124		1,064,705		1,113,928		1,127,198
	4,905,608		4,880,764		5,019,030		4,759,739		4,598,777
\$	27,004,681	\$	26,366,833	\$	26,617,384	\$	29,544,688	\$	30,443,608
\$	2,435,013	\$	2,579,526	\$	2,712,465	\$	2,819,251	\$	2,756,579
	569,797		489,852		593,124		483,193		600,885
	1,424,524		1,544,620		1,452,055		1,580,269		1,605,100
	1,446,891		1,476,639		1,510,517		1,448,313		1,546,317
	1,177,845		1,458,405		1,184,517		1,028,220		1,268,969
	1,623,771		2,399,492		151,524		131,649		22,083
	8,677,841		9,948,534		7,604,202		7,490,895		7,799,933
	.,,		2,210,001		.,,		.,,,,,,,,,		.,,,,,,,,
	2,218,971		2,149,396		2,174,722		2,329,366		2,317,000
	1,691,533		1,823,665		1,892,558		1,932,540		1,341,381
	885,919		880,378		907,446		859,629		812,708
	-		-		-		-		-
	2,960		369,115		121,799		116,890		-
	4,799,383		5,222,554		5,096,525		5,238,425		4,471,089
\$	13,477,224	\$	15,171,088	\$	12,700,727	\$	12,729,320	\$	12,271,022
Ψ	13,177,221	Ψ	13,171,000	Ψ	12,700,727	Ψ	12,727,320	<u> </u>	12,271,022
\$	(12 421 222)	¢	(11 527 525)	\$	(12 004 152)	ď	(17.204.054)	\$	(10.044.000)
Ф	(13,421,232)	\$	(11,537,535)	Ф	(13,994,152)	\$	(17,294,054)	Ф	(18,044,898)
\$	(106,225) (13,527,457)	\$	341,790 (11,195,745)	\$	77,495 (13,916,657)	\$	478,686 (16,815,368)	\$	(127,688) (18,172,586)
Ψ	(13,327,437)	Ψ	(11,173,743)	Ψ	(13,710,037)	Ψ	(10,013,300)	Ψ	(10,172,300)
\$	1,283,417	\$	1,272,611	\$	1,275,653	\$	1,289,362	\$	1,332,753
	13,021,106		13,682,940		14,247,899		13,897,814		15,237,654
	761,023		408,435		345,958		615,526		720,412
	196,368		105,453		343,938 115,268		104,572		75,798
	215,329		129,436		119,752		273,681		351,588
	-		125,150		7,906		273,001		-
	11,046		20,103		39,115		7,405		48,425
	15,488,289		15,618,978		16,151,551		16,188,360		17,766,630
	_		_		_		_		_
	-		-		-		-		-
									-
\$	15,488,289	\$	15,618,978	\$	16,151,551	\$	16,188,360	\$	17,766,630
\$	2,264,635	\$	3,899,815	\$	2,147,544	\$	(1,346,354)	\$	(363,431)
	(303,803)		523,418		87,350	-	719,346		(42,525)
\$	1,960,832	\$	4,423,233	\$	2,234,894	\$	(627,008)	\$	(405,956)

		Restated			
	<u>2009</u>	<u>2010 (1)</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
General Fund					
Nonspendable	\$ -	\$ 42,721	\$ 42,034	\$ 50,022	\$ 39,372
Committed	-	380,484	360,215	442,531	542,531
Assigned	-	1,832,419	2,287,384	1,348,736	1,549,018
Unassigned	-	10,266,922	10,756,154	11,307,767	10,402,258
Reserved	1,304,239	-	-	-	-
Unreserved, designated	915,000	-	-	-	-
Unreserved	 11,813,674	 	 	 	
Total general fund	\$ 14,032,913	\$ 12,522,546	\$ 13,445,787	\$ 13,149,056	\$ 12,533,179
All Other Governmental Funds					
Nonspendable	\$ -	\$ 3,763,299	\$ 3,340,482	\$ 2,849,291	\$ 95,238
Restricted	-	1,661,587	1,788,921	1,937,880	2,822,178
Committed	-	3,165,623	2,536,378	2,073,419	2,012,467
Assigned	-	-	-	-	-
Unassigned	-	(3,195,166)	(3,755,190)	(2,074,380)	-
Reserved	8,079,431	-	-	-	-
Unreserved, reported in:					
Special revenue funds	1,445,453	-	-	-	-
Capital projects funds	(1,453,242)	-	-	-	-
Debt service funds	 243,154	 	 	 	
Total all other governmental funds	\$ 8,314,796	\$ 5,395,343	\$ 3,910,591	\$ 4,786,210	\$ 4,929,883

⁽¹⁾ Prior year amounts have not been restated for the implementation of GASB Statement 54.(2) The large change in fund balance during 2014 is due to the issuance of \$5,710,000 in refunding bond anticipation notes.

<u>2014 (2)</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
\$ 34,636 642,531 683,527 11,068,945	\$ 27,552 281,103 708,434 12,284,198	\$ 61,808 793,528 593,417 13,978,050	\$ 58,110 778,590 1,289,226 13,952,840	\$ 58,792 696,807 1,099,521 15,248,811
<u> </u>	 <u> </u>	<u> </u>	 <u> </u>	 -
\$ 12,429,639	\$ 13,301,287	\$ 15,426,803	\$ 16,078,766	\$ 17,103,931
\$ 115,829 3,207,520 2,057,468	\$ 115,167 3,495,329 2,083,166	\$ 94,393 3,515,142 2,160,426	\$ 93,705 3,193,409 1,818,386	\$ 125,025 3,277,645 1,751,744
(5,675,573)	(5,070,761)	(4,251,864)	(3,619,658)	(2,741,890)
-	-	-	-	-
-	-	-	-	-
 - -	 - -	 - -	 - -	 - -
\$ (294,756)	\$ 622,901	\$ 1,518,097	\$ 1,485,842	\$ 2,412,524

	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	2017	<u>2018</u>
<u>REVENUES</u>										
	9,377,445	\$ 11,031,533	\$ 11,811,152	\$ 12,554,400	\$ 12,667,627	\$ 13,019,647	\$ 13,873,876	\$ 14,553,185	\$ 13,714,997	\$ 14,671,269
Property and other taxes	1,674,192	1,973,483	1,614,735	1,533,779	1,232,843	1,281,724	1,276,849	1,275,898	1,295,864	1,333,297
Charges for services	3,544,147	3,647,220	3,685,674	3,485,052	3,463,040	3,669,349	3,750,556	3,592,620	3,638,049	3,657,390
Fines, licenses and permits	1,580,539	1,689,318	1,560,665	1,639,877	1,828,789	1,796,072	1,866,756	1,911,822	1,968,089	1,931,816
Intergovernmental revenues	3,891,817	5,034,523	3,669,156	3,544,825	2,712,119	3,562,887	3,817,380	2,284,559	2,097,904	2,162,961
Special assessments	17,950	9,606	7,862	10,231	7,757	6,018	24,246	10,088	28,095	9,971
Investment income	622,173	254,537	492,580	208,984	20,362	215,329	129,436	119,752	282,336	368,536
Payments in lieu of taxes	16,856	108,512	107,720	43,956	84,136	196,368	105,453	106,688	99,979	88,971
Other	39,536	132,485	76,244	103,708	545,020	309,685	164,552	282,277	377,171	451,166
Total revenues	20,764,655	23,881,217	23,025,788	23,124,812	22,561,693	24,057,079	25,009,104	24,136,889	23,502,484	24,675,377
EXPENDITURES										
General government	7,381,632	5,374,258	5,410,595	5,496,187	5,276,604	5,252,837	4,894,718	4,527,753	4,981,109	5,131,291
Public safety	6,105,910	6,096,542	6,308,866	6,187,676	6,822,655	6,832,743	6,813,125	6,952,097	7,408,236	7,672,943
Public works	4,877,949	4,069,538	3,745,331	4,884,241	3,844,621	3,433,779	3,419,534	3,386,391	3,670,307	3,911,640
Recreation	3,558,865	3,486,776	3,500,732	3,349,081	3,389,173	3,731,450	3,623,674	3,280,416	3,581,667	3,727,179
Capital outlay	4,477,252	7,279,564	3,042,512	1,190,438	2,135,887	3,589,683	4,407,748	2,263,170	2,694,434	1,498,176
Debt service:	1,177,232	7,277,301	3,012,312	1,170,130	2,155,007	3,507,003	1,107,710	2,203,170	2,001,101	1,170,170
Principal retirement	1,011,352	935,008	963,819	997,791	1,021,931	6,847,216	520,306	563,031	545,311	584,591
Interest and fiscal charges	635,638	669,351	615,444	580,937	543,026	359,838	201,615	238,849	237,742	233,004
D 1	97,735	-	-	-	5 15,020	-	5,500	2,750	237,712	233,001
Current refunding	-	_	_	_	_	149,300	-	2,730	_	_
Total expenditures	28,146,333	27,911,037	23,587,299	22,686,351	23,033,897	30,196,846	23,886,220	21,214,457	23,118,806	22,758,824
Excess of revenues over (under)										
expenditures	(7,381,678)	(4,029,820)	(561,511)	438,461	(472,204)	(6,139,767)	1,122,884	2,922,432	383,678	1,916,553
_										
OTHER FINANCING SOURCES (USES)										
Proceeds of loans	-	-	-	-	-	308,334	866,421	161,775	110,899	240,294
Proceeds of bonds	4,755,000	-	-	-	-	-	-	-	-	-
Inception of capital lease	-	-	-	-	-	461,016	-	-	-	-
Premium on bonds issued	50,304	-	-		-	-	-	-	-	-
Sale of capital assets	55,093	-	-	140,427	-	42,238	-	24,889	485,131	-
Transfers in	6,841,691	4,253,092	2,561,151	3,855,648	4,047,930	3,456,840	3,338,920	1,793,157	2,718,775	2,006,201
Transfer out	(6,841,691)	(4,653,092)	(2,561,151)	(3,855,648)	(4,047,930)	(3,456,840)	(3,538,920)	(1,881,541)	(3,078,775)	(2,211,201)
Total other financing sources (uses)	4,860,397	(400,000)		140,427		811,588	666,421	98,280	236,030	35,294
Net change in fund balance	(2,521,281)	\$ (4,429,820)	\$ (561,511)	\$ 578,888	\$ (472,204)	\$ (5,328,179)	\$ 1,789,305	\$ 3,020,712	\$ 619,708	\$ 1,951,847
Debt service as a percentage of noncapital expenditures	7.0%	7.8%	7.7%	7.3%	7.5%	27.1%	3.7%	4.2%	3.8%	3.8%

⁽¹⁾ Modified accrual basis of accounting.

	Collection		Real Property (1) Commercial/ Estimated		Public U	Estimated	Tangible Persor	Estimated		Weighted Average	Total City Direct	
_	Year	Assessed Value	Industrial/PU	Actual Value	Assessed Value	Actual Value	Assessed Value	Actual Value	Assessed Value	Actual Value	Tax Rate	Rate
	2018	\$ 343,319,660	\$ 38,580	\$ 981,023,543	\$ 8,088,620	\$ 20,773,047	\$ -	\$ -	\$ 351,446,860	\$ 1,001,796,590	35.98%	\$ 4.14
	2017	328,119,460	38,830	937,595,114	7,829,300	20,107,066	-	-	335,987,590	957,702,180	35.98%	4.14
	2016	323,668,040	40,210	924,880,714	7,364,480	18,913,324	-	-	331,072,730	943,794,038	35.98%	4.14
	2015	326,292,560	39,830	932,378,257	7,254,310	18,630,387	-	-	333,586,700	951,008,644	35.98%	4.14
	2014	335,503,500	39,180	958,693,371	7,037,090	18,072,527	-	-	342,579,770	976,765,898	35.98%	4.14
	2013	332,400,670	37,770	949,824,114	6,375,710	16,373,983	-	-	338,814,150	966,198,097	35.90%	4.14
	2012	334,185,190	45,420	954,944,600	5,995,890	15,398,536	-	-	340,226,500	970,343,136	35.84%	4.14
	2011	358,924,870	40,320	1,025,614,829	5,873,700	15,084,730	-	-	364,838,890	1,040,699,558	35.77%	4.14
Š	2010	361,083,290	37,350	1,031,773,257	5,638,060	14,479,563	116,150	2,323,000	366,874,850	1,048,575,820	35.77%	4.14
-9	2009	362,557,370	32,220	1,035,970,257	5,715,530	14,678,520	696,660	6,966,600	369,001,780	1,057,615,377	35.57%	4.14

Source: Montgomery County Auditor

⁽¹⁾ Real estate value is assessed at 35% of appraised market value.(2) Public utility personal property is assessed at 88% of true value for half of 2009-2018, the other half at 25% of true value.

⁽³⁾ Tangible personal property is assessed at 0% for 2009-2018.

Year	Current Tax Levy	Current Tax Deliquent Tax Tax				Levy	Outstanding Delinquent Taxes	Percent of Oustanding Deliquent Taxes to Current Tax Levy	Total Direct Tax Rate	
2018	\$ 1,454,990	\$ 1,414,516	\$ 42,743	\$ 1,457,259	97.22%	\$ 26,968	1.85%	\$ 96.05		
2017	1,390,989	1,354,172	30,666	1,384,838	97.35%	27,446	1.97%	95.37		
2016	1,370,641	1,346,397	35,325	1,381,722	98.23%	33,702	2.46%	95.45		
2015	1,381,049	1,332,247	44,994	1,377,241	99.72%	33,976	2.46%	94.53		
2014	1,418,280	1,357,528	10,260	1,367,788	96.44%	37,865	2.67%	93.50		
2013	1,402,691	1,367,332	32,882	1,400,214	99.82%	33,275	2.37%	86.54		
2012	1,408,538	1,363,912	42,503	1,406,415	99.85%	30,429	2.16%	84.92		
2011	1,510,433	1,454,051	44,039	1,498,090	99.18%	39,136	2.59%	84.02		
2010	1,518,862	1,459,807	48,781	1,508,588	99.32%	88,379	5.82%	83.13		
2009	1,527,667	1,461,956	44,273	1,506,229	98.60%	107,679	7.05%	82.60		

Source: Montgomery County Auditor

⁽¹⁾ Represents amounts collected by the County for the City during the year indicated.

		City Dire	ct Rates							
						Vandalia-Butler		i Valley areer		
Collection	General		Police	Total	County	City	Tecl	nnology		Total
Year	Fund	Charter	Pension	City	Levy	Schools	C	enter	Library	Levy
2018	\$ 1.54	\$ 2.30	\$ 0.30	\$4.14	\$ 22.94	\$ 61.65	\$	4.01	\$ 3.31	\$ 96.05
2017	1.54	2.30	0.30	4.14	22.94	62.40		2.58	3.31	95.37
2016	1.54	2.30	0.30	4.14	22.94	62.48		2.58	3.31	95.45
2015	1.54	2.30	0.30	4.14	21.94	62.56		2.58	3.31	94.53
2014	1.54	2.30	0.30	4.14	20.94	62.53		2.58	3.31	93.50
2013	1.54	2.30	0.30	4.14	20.94	55.57		2.58	3.31	86.54
2012	1.54	2.30	0.30	4.14	20.94	55.51		2.58	1.75	84.92
2011	1.54	2.30	0.30	4.14	20.94	54.61		2.58	1.75	84.02
2010	1.54	2.30	0.30	4.14	20.94	53.72		2.58	1.75	83.13
2009	1.54	2.30	0.30	4.14	20.94	53.69		2.58	1.25	82.60

Source: Montgomery County Auditor

		2009						
			Percentage of				Percentage of	
	Taxable	Total City			Taxable	Total City		
	Assessed		Taxable		Assessed		Taxable	
	Value	Rank	Assessed Value		Value	Rank	Assessed Value	
<u>Taxpayer</u>								
MO Northwoods LLC	\$ 2,129,490	5	0.59%	\$	2,496,310	1	0.73%	
Anchor PH Vandalia LLC	-		0.00%		2,467,500	2	0.72%	
Sand Lake Plaza LLC	2,310,910	4	0.64%		2,281,150	3	0.66%	
Realty Income Properties 6 LLC	-		0.00%		2,084,950	4	0.61%	
Garrett-Ryan LLC	1,511,720	8	0.42%		1,936,960	5	0.56%	
DDC Hotels Inc	-		0.00%		1,824,740	6	0.53%	
Floriday LLC	-		0.00%		1,770,840	7	0.52%	
Certa Vandalia LLC	-		0.00%		1,612,800	8	0.47%	
3920 Space Drive Building	1,718,380	7	0.47%		1,551,620	9	0.45%	
Eurand America Inc.	-		0.00%		1,543,920	10	0.45%	
Dayton Power & Light Co.	5,306,820	1	1.46%		-		0.00%	
Delphi Automotive System	3,791,260	2	1.05%		-		0.00%	
The Iams Company	3,003,390	3	0.83%		-		0.00%	
Timberlake Limited Partners	1,941,950	6	0.54%		-		0.00%	
7124 Poe Ave LLC	1,494,850	9	0.41%					
AMBD, LTD.	 1,454,820	10	0.40%				0.00%	
Total of above	\$ 24,663,590		<u>6.81</u> %	\$	19,570,790		<u>5.71</u> %	
Total City	\$ 362,589,590			\$	343,358,240			

Source: Montgomery County Auditor.

		2009		201)18	
		Percentage of					Percentage of	
	Taxable		Total City		Taxable		Total City	
	Assessed	Taxable			Assessed		Taxable	
	Value (1)	Rank	Assessed Value		Value	Rank	Assessed Value	
Taxpayer								
Dayton Power	\$ 5,306,820	1	92.85%	\$	7,269,530	1	89.87%	
Vectren Energy Delivery of Ohio	-		0.00%		818,170	2	10.12%	
Buckeye Power Inc.	-		0.00%		920	3	0.01%	
Ohio Bell Telephone Co.	 365,410	2	<u>6.39</u> %				0.00%	
Total of above	\$ 5,672,230		99.24%	\$	8,088,620		100.00%	
Total City	\$ 5,715,530			\$	8,088,620			

Source: Montgomery County Auditor.

				Percentage		Percentage		Percentage		
				of Taxes		of Taxes	Taxes	of Taxes		
Tax	Tax	Total Tax	Taxes from	from	Taxes From	from	From	from		
Year	Rate	Collected	Withholding	Withholding	Net Profits	Net Profits	Individuals	Individuals		
2018	2.00%	\$ 15,563,249	\$ 12,227,785	78.57%	\$ 1,961,737	12.60%	\$ 1,373,727	8.83%		
2017	2.00	14,471,223	11,571,527	79.96	1,545,989	10.68	1,353,708	9.35		
2016	2.00	15,434,555	11,575,620	75.00	2,291,415	14.85	1,567,520	10.16		
2015	2.00	14,449,582	10,791,743	74.69	2,226,693	15.41	1,431,146	9.90		
2014	2.00	13,873,413	10,518,990	75.82	1,953,374	14.08	1,401,049	10.10		
2013	2.00	13,234,807	10,015,750	75.68	1,826,881	13.80	1,392,176	10.52		
2012	2.00	12,947,429	9,590,711	74.07	1,978,254	15.28	1,378,464	10.65		
2011	2.00	12,086,039	9,108,148	75.36	1,594,969	13.20	1,382,922	11.44		
2010	2.00	11,174,601	8,741,078	78.22	1,185,925	10.61	1,247,598	11.16		
2009	2.00	11,422,710	9,110,018	79.75	1,047,443	9.17	1,265,248	11.08		

Source: City income tax records.

		G	Sovernmenta	ss-Typ vities	e								
Fiscal Year	General Obligation Bonds		OPWC Loans	Loan Payable	Capital Leases		OPWC Loans		Capital Leases	Total Primary Govern- ment	Percentage of Personal Income	D I	otal Oebt Per apita
2018	\$ 1,816,999	\$	28,406	\$ 1,214,609	\$ 24,379	\$	137,410	\$	10,448	\$ 3,232,251	0.78%	\$	212
2017	2,144,682		35,508	1,130,750	120,433		67,061		51,614	3,550,048	0.85%		233
2016	2,457,755		-	1,196,910	214,193		-		91,797	3,960,655	0.95%		260
2015	2,761,205		-	1,149,528	362,831		-		131,020	4,404,584	1.06%		289
2014	3,060,025		-	308,334	562,910		-		169,306	4,100,575	0.99%		269
2013	9,644,015		-	-	274,110		-		-	9,918,125	2.39%		651
2012	10,543,316		-	-	376,041		-		-	10,919,357	2.63%		716
2011	11,420,417		-	-	473,832		-		-	11,894,249	2.86%		780
2010	12,265,384		-	-	567,651		-		-	12,833,035	3.09%		842
2009	13,083,289		-	-	657,659		-		-	13,740,948	3.89%		941

 $^{(1) \} Details \ regarding \ the \ City's \ outstanding \ debt \ can \ be \ found \ in \ Note \ 9 \ \& \ 11 \ in \ the \ current \ financial \ statements.$

	Govern	mental Activities	(1)				
Fiscal Year	General Obligation Bonds	Percentage of Actual Taxable Value of Property	Per Capita				
2018	\$ 1,816,999	0.55%	\$ 119				
2017	2,144,682	0.65%	\$ 141				
2016	2,457,755	0.74%	161				
2015	2,761,205	0.83%	181				
2014	3,060,025	0.89%	201				
2013	9,644,015	2.85%	633				
2012	10,543,316	3.10%	692				
2011	11,420,417	3.13%	749				
2010	12,265,384	3.34%	804				
2009	13,083,289	3.55%	896				

⁽¹⁾ Details regarding the City's outstanding debt can be found in Note 9 & 11 in the current financial statements.

Governmental Unit	Οι	Debt	Percentage applicable to City (1)	Amount applicable to City
Vandalia-Butler City School District	\$	53,357,066	56.93%	\$ 30,376,178
Montgomery County		24,283,252	3.68%	893,624
Subtotal, overlapping debt				31,269,801
City of Vandalia governmental activities dire	ct del	ot		3,084,393
Total direct and overlapping debt				\$ 34,354,194

⁽¹⁾ Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the City's boundaries and dividing it by each unit's total taxable assessed value.

⁽²⁾ All debt reported as of December 31, 2018, except for Vandalia-Butler School District which is reported as of June 30, 2018.

Legal Debt Margin Calculation for Year Ending December 31, 2018		Unvoted	Overall							
Total assessed valuation		\$351,446,860	\$351,446,860							
Debt limitation - 5.5% of assessed va	luation	19,329,577								
Debt limitation - 10.5% of assessed valuation			36,901,920							
Debt applicable to limitation: Gross indebtedness Exempt debt: Bond anticipation notes State infrastructure bank loan OPWC loans Amount available in debt service fund Total debt applicable to limitation Legal debt margin		7,457,251 (4,225,000) (1,214,609) (165,816) (109,728) 1,742,098 \$ 17,587,479	7,457,251 (4,225,000) (1,214,609) (165,816) (109,728) 1,742,098 \$ 35,159,822	8,755,048						
	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Debt limit	\$ 38,745,187	\$ 38,521,859	\$ 38,308,083	\$ 35,723,783	\$ 35,575,486	\$ 35,970,876	\$ 35,026,604	\$ 34,762,637	\$ 35,278,697	\$ 36,901,920
Total net debt applicable to limit	13,006,846	12,155,698	11,279,512	10,627,927	9,695,024	9,450,099	3,185,511	2,681,210	2,221,667	1,742,098
Legal debt margin	\$ 25,738,341	\$ 26,366,161	\$ 27,028,571	\$ 25,095,856	\$ 25,880,462	\$ 26,520,777	\$ 31,841,093	\$ 32,081,427	\$ 33,057,030	\$ 35,159,822
Total net debt applicable to limit as a percentage of debt limit	33.57%	31.56%	29.44%	29.75%	27.25%	26.27%	9.09%	7.71%	6.30%	4.72%

CITY OF VANDALIA, OHIO Schedule of Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Governmental Expenditures Last Ten Years

	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
GENERAL BONDED DEBT										
Debt service	1,409,691	1,408,129	1,409,648	1,414,384	1,406,946	1,245,640	409,615	405,765	406,015	410,165
General governmental expenditures	28,146,333	27,911,037	23,587,299	22,686,351	23,033,897	30,196,846	23,886,220	21,214,457	23,118,806	22,758,824
Ratio of debt service to general governmental expenditures	5.01%	5.05%	5.98%	6.23%	6.11%	4.13%	1.71%	1.91%	1.76%	1.80%

Note: All years presented are reported on a GAAP basis.

2018 and 2009			201	8		200	9
				Percentage			Percentage
				of Total City			of Total City
Employer (1)	<u>Industry</u>	Employees	Rank	Employment	Employees	Rank	Employment
Staffmark Investment LLC (formerly CBS Personnel)	Employment Agency	568	1	1.19%	-		0.00%
GE Aviation (formerly Smiths Aerospace)	Aerospace Engineering & Manufacturing	556	2	1.17%	422	4	0.78%
Vandalia - Butler Schools	Schools	554	3	1.16%	684	2	1.26%
All Service Plastic Molding	Injection Molding	538	4	1.13%	-		0.00%
City of Vandalia	Local Government	476	5	1.00%	542	3	1.00%
SAIA Burgess, Inc. (formerly Johnson Controls)	Electronics Manufacturing	333	6	0.70%	270	6	0.50%
Beau Townsend Ford/Nissan	Car Dealership	315	7	0.66%	-		0.00%
Dayton Freight Lines, Inc.	Trucking Company	296	8	0.62%	-		0.00%
Kroger Limited Partnership	Grocery Retail	280	9	0.59%	-		0.00%
Adare Pharmaceuticals Inc. (formerly Aptalis Pharmatec	h Specialty Pharmaceutical Company	228	10	0.48%	-		0.00%
Delphi Automotive System)	Automotive Manufacturing & Engineering	-		0.00%	1,166	1	2.15%
Coorstek Medical LLC (formerly IMDS Holding Corp)	Medical Device Design & Manufacturing	-		0.00%	279	5	0.51%
P&G Pet Care (formerly Iams)	Headquarters - Cat & Dog Food	-		0.00%	233	7	0.43%
Eurand	Pharmaceutical and biopharmaceutical products	-		0.00%	181	8	0.33%
Cintas Corporation	Work uniforms and custom corporation apparel	-		0.00%	130	9	0.24%
Ineteva Products LLC	Transportation Equipment Manufacturing	=	_	0.00%	127	10	0.23%
		4,144		8.70%	4,034		7.44%

Source: City Income Tax Department W2 Audit Listing.

⁽¹⁾ Number of employees are based on W-2's filed within the City income tax department without direct contact or confirmation from the employers. The totals may not include part-time and temporary employees.

Year	Population (1)	Total Personal Income (5)	Personal Income Per Capita (1)	Median Household Income (1)	Median Age (1)	Educational Attainment: Bachelor's Degree or Higher (1)	School Enrollment (2)	City of Vandalia Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (4)
2018	15,246	\$ 415,514,484	\$ 27,254	\$ 49,539	41.3	3,095	2,912	4.5%	\$ 158,630	\$ 351,446,860
2017	15,246	415,514,484	27,254	49,539	41.3	3,095	3,065	4.4%	155,762	335,987,590
2016	15,246	415,514,484	27,254	49,539	41.3	3,095	3,071	4.6%	156,896	331,072,730
2015	15,246	415,514,484	27,254	49,539	41.3	3,095	2,999	4.7%	136,890	333,586,700
2014	15,246	415,514,484	27,254	49,539	41.3	3,095	3,156	4.6%	133,490	342,579,770
2013	15,246	415,514,484	27,254	49,539	41.3	3,095	3,324	7.0%	135,048	338,814,150
2012	15,246	415,514,484	27,254	49,539	41.3	3,095	3,325	7.0%	119,712	340,226,500
2011	15,246	415,514,484	27,254	49,539	41.3	3,095	3,331	8.5%	166,450	364,838,890
2010	15,246	415,514,484	27,254	49,539	41.3	3,095	3,351	10.1%	124,840	366,874,850
2009	14,603	353,377,997	24,199	44,463	38.1	2,215	3,422	11.4%	122,681	369,001,780

⁽¹⁾ Source: U. S. Census
(a) Year 2009 - 2000 Federal Census
(b) Years 2010 through 2018 - 2010 Federal Census

⁽²⁾ Source: Ohio Department of Education (3) Source: Ohio Department of Job and Family Services (4) Source: Montgomery County Auditor

⁽⁵⁾ Computation of per capita personal income multiplied by population

CITY OF VANDALIA, OHIO Full-Time Equivalent City Government Employees by Function/Program Last Ten Years

Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General Government	-									
Council	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
Finance	7.00	6.50	6.00	5.00	5.50	5.50	6.50	6.00	6.00	6.00
Tax	5.00	9.00	4.50	8.00	8.50	8.50	8.50	9.50	11.00	10.50
City Manager	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Law	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Administration	9.00	7.00	7.00	6.50	6.50	6.50	8.00	6.50	7.00	7.50
Engineer	8.00	9.00	7.50	9.50	9.50	9.50	9.50	8.50	9.00	9.50
Planning	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Court	24.00	27.50	24.50	26.00	26.00	26.00	26.00	26.00	29.00	30.00
Public Building	18.00	19.00	7.00	7.50	7.50	7.50	8.50	18.00	18.00	17.00
Security of Persons and Property										
Police	28.00	32.00	32.00	32.00	32.00	32.00	32.00	32.00	32.00	31.00
Police - Auxiliary/Guards	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Police - Dispatchers/Office/Other	17.50	12.00	9.00	9.00	9.00	9.00	9.00	10.50	12.00	12.00
Fire	43.50	44.00	46.50	37.50	37.50	37.50	37.50	40.50	49.00	43.00
Fire - Secretary - Other	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Leisure Time Activities										
Recreation	111.50	118.00	126.00	119.00	119.00	119.00	123.50	103.50	122.00	112.50
Municipal Pool	2.00	6.00	3.00	4.50	4.50	4.50	8.50	5.50	7.00	4.50
Golf Course	26.00	32.50	24.00	21.50	21.50	21.50	22.50	20.00	25.00	29.50
Transportation										
Service	20.50	19.00	18.00	18.00	18.00	18.00	20.00	20.50	21.00	19.50
Basic Utility Services										
Water	1.00	2.00	1.00	1.00	1.00	1.00	1.00	2.00	2.00	2.00
Wastewater	0.00	0.00	1.00	1.00	1.00	1.00	1.00	0.00	0.00	0.00
Totals:	332.00	354.50	328.00	317.00	318.00	318.00	333.00	320.00	361.00	345.50

Source: City Payroll Department W2 Audit Listing
Method: Using 1.0 for each full-time employee and 0.50 for each
part-time and seasonal employee at year end.

Function/Program	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General Government										
Square Footage Occupied	23,843	23,843	23,843	23,843	23,843	23,843	23,843	23,843	23,843	23,843
Administrative Vehicles	4	3	3	3	3	3	2	2	2	2
Inspection Vehicles	5	5	7	7	7	7	8	8	8	8
Municipal Court Vehicles	2	2	2	2	2	2	2	2	2	2
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square Footage of Building	43,219	43,219	43,219	43,219	43,219	43,219	43,219	43,219	43,219	43,219
Vehicles	26	26	25	25	21	21	21	21	21	21
Fire										
Stations	3	3	3	3	3	3	3	3	3	2
Number of fire hydrants	802	802	802	802	770	770	770	770	770	770
Square Footage of Building	33,443	33,443	33,443	33,443	33,443	33,443	33,443	33,443	33,443	18,000
Vehicles	17	14	15	15	17	17	17	16	16	19
Recreation										
Number of Parks	11	11	11	11	11	11	11	11	11	11
Number of Pools	1	1	1	1	1	1	1	1	1	1
Number of Golf Courses	1	1	1	1	1	1	1	1	1	1
Number of Tennis Courts	11	11	11	11	11	11	11	11	11	11
Number of Baseball Fields	15	15	15	15	15	15	15	15	15	15
Number of Senior Centers	1	1	1	1	1	1	1	1	1	1
Number of Soccer Fields	12	12	12	12	12	12	12	12	12	12
Square Footage of										
Recreation Center	58,357	58,357	58,357	58,357	58,357	58,357	58,357	58,357	58,357	58,357
Vehicles	21	21	21	21	20	20	20	20	20	20
Other Public Works										
Streets (miles)	86.0	86.0	86.0	86.0	86.0	86.0	86.0	86.0	89.0	82.5
Service Vehicles	28	28	26	26	24	24	24	29	29	27
Wastewater										
Sanitary Sewers (miles)	74	74	74	74	74	74	73	73	73	73
Storm Sewers (miles)	78	78	78	78	78	77	76	76	75	74
Water Department										
Water Lines (miles)	87	87	87	87	87	87	85	85	85	85
Vehicles	1	1	1	1	1	1	1	1	1	1

Source: City of Vandalia

Function/Program	2018		2017		2016		2015		2014	
General Government										
Council and Clerk										
Number of Ordinances Passed	26		33		36		26		33	
Number of Resolutions Passed	77		93		103		111		74	
Number of Planning Commission docket items	24		33		44		1		1	
Zoning Board of Appeals docket items	23		16		17		5		12	
Finance Department										
Number of payroll checks issued	81		74		87		104		116	
Number of payroll direct deposits issued	9,283		9,619		9,161		9,854		9,571	
Number of checks/ vouchers issued	3,143		3,665		3,988		4,426		4,917	
Amount of checks written (\$000 omitted)	\$39,859		\$16,129		\$15,231		\$18,278		\$20,342	
Interest earnings for fiscal year (cash basis)	\$448,460		\$201,158		\$146,071		\$137,269		\$138,696	
Number of Budget Adjustments issued	6		6		3		4		7	
Agency Ratings - Moody's Financial Services	Aa2		Aa2		Aa2		Aa2		Aa2	
Health Insurance Costs vs General Fund Expenditures %	6.31%		6.31%		7.02%		7.94%		6.68%	
General Fund Receipts (cash basis, \$000 omitted)	\$23,795		\$23,592		\$22,808		\$21,971		\$20,829	
General Fund Expenditures (cash basis, \$000 omitted)	\$22,681		\$22,261		\$21,673		\$21,131		\$21,980	
General Fund Cash Balances (\$000 omitted)	\$15,710		\$14,595		\$13,263		\$12,128		\$11,288	
Income Tax Department										
Number of Individual/Business Returns	12,060		12,291		12,949		22,605		24,212	
Number of business withholding accounts	1,768		2,520		2,649		2,331		3,604	
Amount of Penalties and Interest Collected \$	88,198	\$	101,284	\$	122,520	\$	113,693	\$	118,174	
Annual number of withholding forms processed	16,435		22,603		21,906		32,757		36,703	
Annual number of balance due statements forms processed	3,809		4,811		6,257		10,626		10,431	
Annual number of estimated payment forms processed	2,592		3,023		3,508		5,613		5,779	
Annual number of reconciliations of withholdings processed	1,768		2,520		2,649		4,617		4,360	
Engineer Contracted Services										
Dollar amount of Construction overseen by Engineer	\$1,724,536		\$1,325,899		\$1,531,693		\$1,047,864		\$512,644	
Municipal Court										
Number of Civil Cases	2,143		1,996		1,807		1,628		2,065	
Number of Criminal/Traffic cases	13,954		14,533		14,471		14,293		14,000	
Civil Service										
Number of police entry tests administered	17		2		1		1		0	
Number of fire entry tests administered	7		4		1		1		0	
Number of police promotional tests administered	5		0		0		0		0	
Number of hires of Police Officers from certified lists	2		3		2		0		1	
Number of hires of Fire/Medics from certified lists	4		2		2		0		0	
Number of promotions from police certified lists	0		0		1		0		0	
Building Department Indicators										
Construction Permits Issued	72		67		72		71		69	
Estimated Value of Construction	\$10,699,597		\$7,543,900		\$4,680,457		\$21,137,691		\$8,783,595	
Number of permits issued	756		741		739		815		754	
Amount of Revenue generated from permits	\$205,138		\$177,673		\$138,914		\$202,980		\$110,652	
Revenue generated from above 1,2,3,4	\$205,138		\$177,673		\$138,914		\$202,980		\$110,652	

 2013	2012	012	2011		2010	2009
18	16		23		16	26
64	45		59		73	50
14	8		9		7	11
13	6	6	12		9	12
117	212	212	150		2.007	0.921
117	212		152		2,887	9,821
9,580	9,061		9,072		6,728	5 414
4,774	4,339		4,994		4,420	5,414
\$19,613	\$16,016		\$24,159		\$25,311	\$27,569
\$161,018 6	\$231,689 6		\$302,177 5		\$482,534 2	\$869,217 8
Aa2	Aa2		Aa2		Aa2	Aa3
7.67%	8.55%		6.82%		8.20%	5.69%
\$20,856 \$21,885	\$20,496 \$21,111		\$20,059 \$19,467		\$19,407 \$20,891	\$20,269 \$25,217
\$12,439	\$13,468		\$14,083		\$13,491	\$14,974
\$12,439	\$13,406	\$13,406	\$14,065		\$15,491	φ14,9/4
23,466	14,984	14,984	22,614		23,042	21,443
3,604	3,296		2,520		3,248	3,033
\$ 109,648	\$ 112,041		\$ 106,639	\$	102,271	\$ 79,520
44,153	26,641		38,118		31,205	26,310
8,759	6,252	6,252	9,808		9,521	5,839
5,397	3,564	3,564	5,325		5,045	4,508
4,321	2,640	2,640	3,446		4,146	4,130
\$831,792	\$1,266,695	,266,695	\$1,157,591		\$2,240,166	\$1,653,024
2,040	2,040	2 040	3,029		2,284	2,090
12,398	11,754		14,269		14,666	15,779
12,370	11,734	11,754	14,207		14,000	15,777
1	1	1	0		0	1
0	0	0	0		1	0
0	0	0	0		0	1
0	0	0	0		1	2
0	0		0		1	0
0	0	0	0		0	2
0.5	02	02	70		07	07
85 \$31,870,840	\$12,735,073		78		97 \$52 870 415	96
\$31,879,840 750	\$12,735,073 750		\$17,119,415 761		\$52,879,415 725	\$12,029,682 751
	\$166,082		\$140,656			\$125,340
\$162,512 \$162,512	\$166,082		\$140,656		\$210,717 \$210,717	\$125,340
φ102,312	\$100,082	p100,002	φ1+0,050		\$210,717	φ143,340

Function/Program	2018	2017	2016	2015	2014
Security of Persons & Property					
Police					
Total Calls for Services	13,048	14,405	13,545	12,983	13,610
Number of traffic citations issued	1,210	1,394	1,213	1,365	1,342
Number of parking citations issued	61	57	103	61	100
Number of criminal arrests	596	607	626	574	622
Number of accident reports completed	271	358	339	312	270
Part 1 Offenses (major offenses)	379	376	400	521	440
Reserve officers hours worked	0	0	320	235	6
DUI Arrests	38	77	75	86	101
Prisoners Proceessed - Temporary Holdings	41	55	67	78	124
Property damage accidents	229	286	263	229	210
Fatalities from Motor Vehicle Accidents	0	0	0	2	0
Gasoline costs of fleet	\$56,566	\$44,659	\$42,436	\$62,658	\$80,138
DARE youth program	0	0	0	0	0
Community Diversion Program Youths (Be Proud)	0	0	0	0	0
Volunteer Service Program	0	0	207	139	164
Fire					
EMS Calls	2,369	2,554	2,526	2,441	2,199
Ambulance Billing Collections (net)	\$485,275	\$530,308	\$451,399	\$521,946	\$500,094
Fire Calls	963	898	1,066	859	1,056
Fires with Loss	12	15	11	78	30
Fires with Losses exceeding \$10K	3	1	5	7	5
Fire Losses \$	\$159,300	\$50,275	\$408,852	\$749,186	\$87,850
Fire Safety Inspections	215	339	332	721	801
Number of times Mutual Aid given to Fire and EMS	149	174	121	96	79
Number of times Mutual Aid received for Fire and EMS	110	117	83	105	63
Public Health and Welfare					
Cemetery burials	28	22	29	27	27
Cemetery cremations	9	15	11	3	18
Cemetery sale of lots	48	32	30	29	46
Cemetery receipts	\$35,515	\$31,883	\$27,267	\$25,273	\$30,778
Leisure Time Activities					
Recreation					
Recreation Swimming pool receipts	\$53,230	\$50,196	\$49,242	\$44,568	\$36,525
Recreation Mens & Womens Leagues receipts	34,710	38,270	39,781	40,697	42,743
Recreation Programs	109,377	95,371	108,290	100,509	99,033
Youth Soccer League	29,015	30,129	32,674	30,920	33,378
Youth Baseball League	61,522	55,395	37,729	35,838	38,024
Facilities rentals	34,537	44,631	58,113	59,922	98,894
Total Recreation Department receipts	\$322,391	\$313,992	\$325,829	\$312,454	\$348,597
Community Development					
Grant amounts received due to Economic Development Dept.	\$290,000	\$282,500	\$0	\$25,000	\$500,000
Basic Utility Services					
Refuse disposal per year (in tons) January through December	5,603	5,920	5,615	5,511	5,466
Refuse disposal costs per year January through December	\$981,035	\$940,552	\$862,134	\$870,856	\$912,886
Annual recycling tonnage (excluding leaf, and compost items)	773	810	718	666	662

2013	2012	2011	2010	2009
14,029	14,241	14,395	13,496	13,335
1,372	1,370	801	1,052	957
101	90	113	72	33
678	761	596	596	547
259	239	246 425	256	266
418 88	461 786	415	462 119	346 162
69	67	90	77	88
143	179	177	146	213
199	178	192	206	193
0	0	0	0	1
\$85,806	\$91,232	\$101,826	\$70,170	\$59,080
255	260	294	293	400
0	0	0	0	0
0	0	0	0	0
2,932	2,721	2,266	2,062	2,031
\$499,769	\$472,184	\$548,836	\$554,865	\$529,248
956	754	470	455	527
28	21	7	7	8
1	7	2	2	2
\$51,300	\$921,550	\$76,200	\$197,110	\$471,600
408	368	300	477	473
262	247	184	116	159
150	192	118	167	145
16	26	29	34	26
12	8	5	2	5
64	43	34	53	22
\$37,876	\$30,178	\$29,938	\$40,914	\$22,150
\$31,896	\$38,150	\$51,388	\$54,193	\$43,000
46,295	41,948	50,892	49,863	13,774
95,015	95,980	86,748	92,790	79,216
30,202	28,965	31,051	33,230	31,940
42,134 102,826	43,929 134,581	44,368 152,995	43,767 155,517	47,468 153,177
\$348,368	\$383,553	\$417,442	\$429,360	\$368,575
\$500,000	\$475,000	\$628,748	\$109,957	\$727,677
5,509	5,770	5,805	5,835	6,036
\$880,000	\$855,695	\$843,000	\$805,000	\$786,883
719	644	723	683	622

Function/Program		2018		2017		2016		2015		2014
Transportation										
Street Improvements - asphalt overlay (linear feet)		32,584		17,921	21,152		17,773			13,310
Rejuvenating Spray on Streets (Miles)		0		0		0		0		0
Crackseal Coating Program (Miles)		0		0		0		0		0
Street Repair (Concrete, asphalt, crack sealing) (hours)		3,916		2,886		3,361		3,895		3,758
Mowing (hours)		1,084		888		690		562		658
Paint Striping (hours)		240		1,098		1,180		784		872
Street Sweeper (hours)		592		915		1,084		993		849
Snow & Ice Removal regular hours		588		248		488		844		735
Sewer and Sanitary calls for service (hours)		636		1,382		124		1,234		794
Fire hydrants (hours)		140		184		244		356		401
Catch basin (hours)		1,616		2,762		1,932		2,705		2,489
Water and Water calls for service (hours)		2,724		2,337		2,044		2,006		3,039
Leaf collection (hours)	1,262			1,476		1,660		1,454		1,792
Holiday lights setup (hours)		424		241		240		310		244
Burial services (hours)		569		584		564		431		516
Equipment repair/body shop (hours)		2,524		3,557		3,528		3,542		3,738
Sign department (hours)		2,784		2,460		2,898		2,764		2,838
Building maintenance (hours)		963		758		1,242		1,178		1,382
Other (hours)		3,920		2,429		1,886		1,325		1,365
Water Department										
Water Rates per 1st 300 Cu ft of water used (2,250 gallons)	\$	14.80	\$	14.80	\$	13.34	\$	13.34	\$	13.34
Avg. number of water accounts billed monthly (Cu. Ft.)		5,412		5,400		5,390		5,425		5,444
Total Water Collections Annually (Inlcuding P&I)		\$2,261,017		\$2,226,045		\$2,084,024		\$2,074,955		\$2,079,548
Wastewater Department										
Wastewater Rates per 1st 300 Cu ft of water used		\$4.40		\$4.40		\$4.86		\$4.86		\$4.86
Total flow of wastewater treatment plant (Millions of Gallons)		4,475		4,085		3,655		3,803		2,958
Average daily flow (Millions of gallons per day)	12			11		10		8		8

Source: City of Vandalia

2013	2012		2011		2010	2009				
15,963	30,121		21,714		39,807		34,069			
0	0		0		2		2			
0	0		0		0		0			
3,750	4,066		4,340		5,169		4,711			
962	1,310		1,176		556		822			
1,118	1,313		668		660		508			
758	1,086		1,030		980		946			
910	376	890 1,205				816				
643	892		558 59			768				
528	220		291				220			
1,898	2,494		1,196		2,344		3,245			
2,503	2,851	2,851 3,003		2,893	3,701					
1,512	1,904		1,798	1,798 1,735			1,735			1,356
384	408		296		297		138			
278	417		469		730		292			
3,960	3,521		3,631		3,960		3,850			
3,079	2,112		2,375	2,097		2,517				
1,004	1,334		896	779			1,054			
1,476	1,740		1,846		1,677		1,464			
\$ 13.34	\$ 13.34	\$	13.34	\$	13.34	\$	13.34			
5,427	5,418		5,480		5,409		5,389			
\$2,112,547	\$2,196,006		\$2,118,302		*		\$2,130,194		\$2,087,631	
\$4.86	\$4.86		\$4.42		\$4.02		\$3.65			
3,540	3,141		3,890	3,890 2,852			2,852			
10	9		11		8		8			

